# CITY OF KISSIMMEE, FLORIDA

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended September 30, 2019



Prepared by Department of Finance

# THIS PAGE INTENTIONALLY LEFT BLANK



# CITY OF KISSIMMEE, FLORIDA COMPREHENSIVE ANNUAL FINANCIAL REPORT

TABLE OF CONTENTS
Year Ended September 30, 2019

# **INTRODUCTORY SECTION**

Table of Contents	i
City Officials	iv
Organization Chart	v
Certificate of Achievement for Excellence in Financial Reporting	vi
Letter of Transmittal	vii
FINANCIAL SECTION	
Independent Auditor's Report	
Management's Discussion and Analysis	4
Basic Financial Statements:	
Government-wide Financial Statements:	4.0
Statement of Net Position	
Statement of Activities	19
Fund Financial Statements:  Balance Sheet – Governmental Funds	20
Reconciliation of the Balance Sheet of Governmental Funds	20
to the Statement of Net Positionto	22
Statement of Revenues, Expenditures, and Changes in	20
Fund Balances – Governmental Funds	24
Reconciliation of the Statement of Revenues, Expenditures, and Changes in	
Fund Balances of Governmental Funds to the Statement of Activities	26
Statement of Net Position – Proprietary Funds	
Statement of Revenues, Expenses, and Changes in	
Fund Net Position – Proprietary Funds	30
Statement of Cash Flows – Proprietary Funds	
Statement of Fiduciary Net Position – Pension Trust Funds	
Statement of Changes in Fiduciary Net Position – Pension Trust Funds	34
Notes to the Financial Statements	35
Required Supplementary Information:	
Budgetary Comparison Schedules (GAAP Basis):	
General Fund	72
Shingle Creek Regional Trail Fund	
Community Redevelopment Agency	77
City Retirement Plan Schedules and Notes:	
General Employees' Schedule of Changes in Net Pension Liability and Related Ratios	
City Only GE Schedule of Changes in Net Pension Liability and Related Ratios	
Police Officers' Schedule of Changes in Net Pension Liability and Related Ratios	
General Employees' Schedule of Actuarially Determined Contributions	
Police Officers' Schedule of Actuarially Determined Contributions	
Firefighters' Schedule of Actuarially Determined Contributions	
Money-weighted Rate of Return	
City Other Postemployment Benefits Plan Schedule:	
Schedule of Total OPEB Liability and Related Ratios	86

Other Supplemental Information:	
Budgetary Comparison Schedules (GAAP Basis):	
2016 Refunding Revenue Note Debt Service Fund	
2016 Revenue Note Capital Projects Fund	93
Nonmajor Governmental Funds:	
Combining Balance Sheet – All Nonmajor Governmental Funds	94
Combining Statement of Revenues, Expenditures, and Changes in	
Fund Balances – All Nonmajor Governmental Funds	
Combining Balance Sheet – Nonmajor Special Revenue Funds	96
Combining Statement of Revenues, Expenditures, and Changes in	
Fund Balances – Nonmajor Special Revenue Funds	100
Budgetary Comparison Schedules (GAAP Basis):	
Local Option Gas Tax	
Recreation Impact Fee Fund	
Transportation Impact Fee Fund	
Local Option Sales Tax	
Building Division	
Mobility Fee	
State Housing Initiative Program	
Victims of Crime Act	
Justice Assistance Grant	
Paving Assessments	
Charter School	
Neighborhood Stabilization and HOME	
Community Development Block Grant	
W Oak Street Improvement Grant	
Combining Balance Sheet – Nonmajor Debt Service Funds	110
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Debt Service Funds	100
Budgetary Comparison Schedules (GAAP Basis):	120
FmHA Bond	122
2015B Refunding Revenue Note	
2014A Refunding Revenue Note	
2017 Revenue Note	
2010A Refunding Revenue Note	
2010B Refunding Revenue Note	
2010C Refunding Revenue Note	
2011B Capital Refunding Note	
Combining Balance Sheet – Nonmajor Capital Projects Funds	
Combining Statement of Revenues, Expenditures, and Changes in	
Fund Balances – Nonmajor Capital Projects Funds	
Budgetary Comparison Schedules (GAAP Basis):	102
2014A Note Capital Project	134
2010C Note Capital Project	
Lakefront Sales Tax 2009A Capital Project Fund	
2018 Line of Credit	
2017 Note Capital Project	
Internal Service Funds:	
Combining Statement of Net Position – Internal Service Funds	140
Combining Statement of Revenues, Expenses, and Changes in	140
Fund Net Position – Internal Service Funds	141
Combining Statement of Cash Flows – Internal Service Funds	

# STATISTICAL SECTION

Schedule 1	Net Position by Component – Last Ten Fiscal Years	
Schedule 2	Change in Net Position – Last Ten Fiscal Years	
Schedule 3	Fund Balances, Governmental Funds – Last Ten Fiscal Years	148
Schedule 4	Changes in Fund Balances, Governmental Funds – Last Ten Fiscal Years.	149
Schedule 5	Assessed and Actual Value of Taxable Property – Last Ten Fiscal Years	150
Schedule 6	Direct and Overlapping Property Tax Rates – Last Ten Fiscal Years	151
Schedule 7	Property Tax Levies and Collections – Last Ten Fiscal Years	
Schedule 8	Principal Property Taxpayers – Current Year and Nine Years Ago	153
Schedule 9	Ratios of Outstanding Debt by Type – Last Ten Fiscal Years	154
Schedule 10	Direct and Overlapping Governmental Activities Debt	155
Schedule 11	Pledged Revenue Coverage – Last Ten Fiscal Years	
Schedule 12	Demographic and Economic Statistics – Last Ten Fiscal Years	158
Schedule 13	Principal Employers – Current Year and Nine Years Ago	
Schedule 14	Full-Time Equivalent City Government Employees by Function/Program – L	ast Ten
	Fiscal Years	160
Schedule 15	Operating Indicators by Function/Program – Last Ten Fiscal Years	161
Schedule 16	Capital Asset Statistics by Function/Program – Last Ten Fiscal Years	162
COMPLIANCE	SECTION	
	ditor's Report on Internal Control over Financial Reporting and on	
	nce and Other Matters Based on an Audit of Financial Statements Performed in	
	nce with Government Auditing Standards	164
	ditor's Report on Compliance for Each Major Federal Program and State	
	and on Internal Control over Compliance Required by the Uniform Guidance	
	pter 10.550, Rules of the Auditor General	
	enditures of Federal Awards and State Financial Assistance	
	dings and Questioned Costs	
	ditor's Management Letter	
Independent Acc	countant's Report	176
Management's F	Responses	177

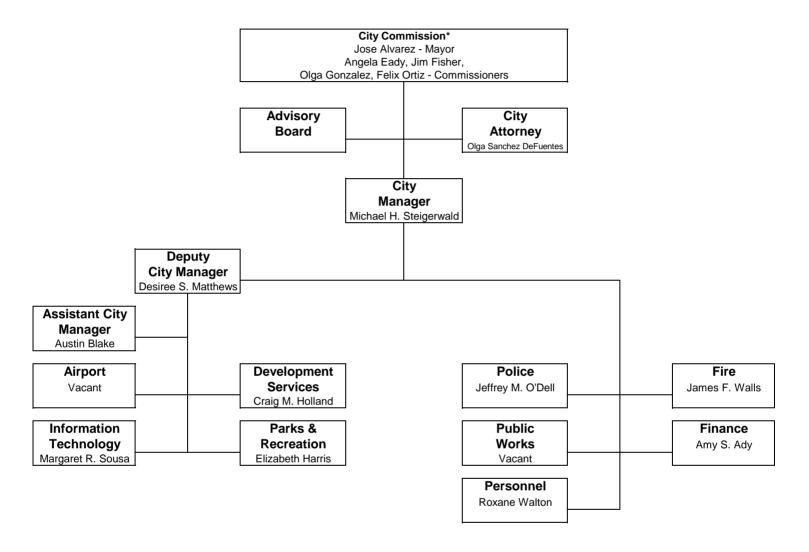
# The City of Kissimmee, Florida City Officials

As of September 30, 2019

# **Elected Officials**

Mayor/Commissioner	Jose Alvarez
Commissioner/Vice Mayor	Jim Fisher
Commissioner/Mayor Pro Tem	Angela Eady
Commissioner	Olga Gonzalez
Commissioner	Felix Ortiz
Financial Related Management	
City Manager	Michael H. Steigerwald
Deputy City Manager	Desiree S. Matthews
Finance Director	Amy S. Ady
Assistant Finance Director	Vacant
Other Departmental Officials	
Airport Director	Vacant
City Attorney	Olga Sanchez DeFuentes
Development Services Director	Craig M. Holland
Fire Chief	James F. Walls
Information Technology Director	Margaret R. Sousa
Parks & Recreation Director	Elizabeth Harris
Personnel & Risk Management Director	Roxane Walton
Police Chief	Jeffrey M. O'Dell

# CITY OF KISSIMMEE ORGANIZATION CHART



<sup>\*</sup> The City Commission is composed of representatives elected by the citizens of the City of Kissimmee.



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

# City of Kissimmee Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**September 30, 2018** 

Christopher P. Morrill

Executive Director/CEO



# City of Kissimmee

101 Church Street, Kissimmee, Florida 34741-5054•Telephone (407)-518-2210 Fax (407)-518-2208 • Email: aady@kissimmee.org

April 14, 2020

The Honorable Mayor and Members of the City Commission City of Kissimmee, Florida

Florida Statutes require that all general-purpose local governments publish a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP), and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby submit the comprehensive annual financial report of the City of Kissimmee, Florida for the fiscal year ended September 30, 2019.

This report consists of management's representations concerning the finances of the City of Kissimmee. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, the management of the City of Kissimmee has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Kissimmee's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Kissimmee's framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Kissimmee's financial statements have been audited by Purvis, Gray and Company, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Kissimmee for the fiscal year ended September 30, 2019, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amount and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Kissimmee's financial statements for the fiscal year ended September 30, 2019, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Kissimmee was performed in conjunction with a federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Kissimmee's MD&A can be found immediately following the report of the independent auditors.

#### THE CITY

The City of Kissimmee (the "City"), near the geographic center of Florida, is the county seat of Osceola County. Of Florida's 67 counties, Osceola is the State's sixth largest in geographical size, with a land area of 1,506 square miles. There are approximately 21.82 square miles within the corporate limits of the City. The 2010 U.S. Census reported 59,682 people living within the City. The current State population estimate for the City is 74,800.

The City has a commission/manager form of government, with a Mayor-Commissioner and four other Commissioners who are elected at large for four-year staggered terms. Elections are held on the Tuesday, nine (9) weeks prior to the State of Florida General Elections. The City employs a full-time manager who is the chief executive and administrative officer of the City.

The City provides a full range of municipal services, including police, fire, public works, social services, public improvements, planning, economic development, zoning, recreational services and general administrative services. The City also provides garbage and trash collection and operates a municipal airport as well as a stormwater utility.

# ACCOUNTING SYSTEM, INTERNAL ACCOUNTING CONTROLS, AND BUDGETARY CONTROL

The City's accounting records for General, Special Revenue, Debt Service, and Capital Projects Funds are maintained on a modified accrual basis. Revenues are recognized when they become measurable and available, while expenditures are recorded at the time the related fund liabilities are incurred. Accounting records for Enterprise, Internal Service and Pension Trust Funds are maintained on a full accrual basis.

In designing and developing the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding:

- 1. The safeguarding of assets against loss from unauthorized use or disposition; and
- 2. The reliability of financial records for preparing financial statements and maintaining accountability for assets.

The concept of reasonable assurance recognizes that:

- 1. The cost of a control should not exceed the benefits likely to be derived; and
- 2. The evaluation of cost and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. We believe that the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The Director of Finance maintains budgetary control, in conformance with the City Charter and Florida Statutes, through constant review. Budgetary responsibility for the General, Special Revenue, Debt Service, Capital Projects and Enterprise Funds is established at the sub-object of expenditure level. The City Manager is authorized to approve transfers between non-salary sub-object line items within departments; however, transfers from salary line items, transfers between departments and changes in total budget appropriations for a fund must have prior approval of the City Commission. However, the City Manager can approve transfers of unused amounts in salary account line items to advertising, recruiting and/or professional service account line items. Interim financial reports are provided for internal use.

#### THE REPORTING ENTITY AND ITS SERVICES

The funds and entities related to the City, included in the Comprehensive Annual Financial Report, are controlled by or dependent on the City. Determination of "controlled by or dependent on" is based on criteria and disclosure requirements of Governmental Accounting Standards Board Statement Number 14 Defining the Reporting Entity. The criteria deal with the selection of governing authority, designation of management, and ability to significantly influence operations and accountability for fiscal matters. Based on these criteria, the various funds shown in the Table of Contents are included in this report. This report, together with the accounting and budgeting systems, have been designed to conform to the standards set forth by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants. Fund structure has also been designed to comply with the legal requirements of the various revenue bond covenants and resolutions.

#### **ECONOMIC CONDITION AND OUTLOOK**

The City is primarily residential in character but also serves as a regional retail and commercial center. It derives a substantial portion of its economic activity from its proximity to Walt Disney World, its medical district which is the third largest in central Florida, its airport and its position as the County seat.

Osceola County has funded the \$160 million NeoCity project that will provide a state of the art advanced manufacturing research and development center for the nano sensor industry. This 500-acre technology and research district is currently under construction and has attracted investment from both national and international research and manufacturing partners. The center is expected to have a major impact on the State of Florida's economy and presents significant opportunities for Kissimmee's future.

There are more than 50 attractions easily accessible from the Kissimmee Resort area. In addition to Walt Disney World, located approximately 7 miles west of the City, some of the tourist attractions near the City include Sea World, Gatorland Zoo, Reptile World Serpentarium, Medieval Times, and Kennedy Space Center. Special events that take place in the City each year are the Silver Spurs Rodeo, RAM National Rodeo, the festival series at Lakefront Park, and the Mecum Auto Auction.

The City's comprehensive plan, including a five-year capital growth program, has been developed to establish goals, objectives and policies for effective and realistic growth management. This plan is reviewed and will be revised if necessary. Management is committed and prepared to implement proactive alternatives that will insure the City's economic viability. The City will continue to budget and manage all resources in the most cost-effective manner. The City will maintain strict due-diligence measures and aggressively seek out opportunities to reduce or maintain expenditures on operations to within budgetary limits in order to develop and maintain the community's infrastructure and to enhance City services.

The country is currently experiencing economic disruptions as a result of the COVID-19 pandemic. The City is evaluating the impacts from the overall declining economic activity and expects some losses in user fees, local and state shared revenues, and investment income; however, it is not quantifiable at this time.

#### LONG-TERM FINANCIAL PLANNING

The City prepares a rolling five-year capital budget each year. During this process, revenues and expenditures for key operating funds, such as General Fund, Local Option Sales Tax, Local Option Gas Tax, Stormwater, Sanitation and Airport funds, are analyzed to ensure the financial sustainability of each fund over the long term. With regard to the General Fund and Enterprise Funds, the goal is to ensure that a minimum reserve of 20% will be maintained at the end of each five-year period. This exercise allows the City to plan for major capital expenditures. Therefore, during the fiscal year 2018-2019 capital budget process, various projects for continued road and road related improvements, technology improvements, drainage projects, airport enhancements, parks and park land projects, and various pieces of heavy equipment were planned. The total projected cost for capital improvements identified in the 2019-2023 capital improvement plan totaled \$62,094,300.

#### **MAJOR INITIATIVES**

The City continued work on the fourth and final phase of the Lakefront Park project as well as the Shingle Creek Regional Trail. Significant progress was also made on its road improvement plan with the completion of the Carroll Street project, traffic signal upgrade projects, and various grant funded projects. The municipally owned airport continued to embark on several improvement projects this past year as well and has seen an increase in the opening of new businesses serving the aviation industry. In fiscal year 2019, the City began construction on the new Public Safety Training Facility as well as the initial phase of a City-wide ERP conversion. Some of these projects were underway during fiscal year 2018 as well.

## **FUND BALANCE**

The City has established a fund balance policy in accordance with GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions". The purpose of the fund balance policy is to establish a key element of the financial stability of the City by setting guidelines for fund balance. Unassigned fund balance is an important measure of economic stability. It is essential that the City maintain adequate levels of unassigned fund balance to mitigate financial risk that can occur from unforeseen revenue fluctuations, unanticipated expenditures, and similar circumstances.

## **REVELANT FINANCIAL POLICIES**

The City has adopted a comprehensive set of financial policies. In accordance with Government Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions, the City now includes in the government-wide statements and proprietary fund statements its proportionate share of the net pension liability of the cost-sharing and single employer pension plans in which it participates. This proportionate amount represents a share of the present value of projected benefit payments to be provided through the cost sharing and single employer pension plans to current active and inactive employees that is attributed to those employees' past periods of service (total pension liability), less the amount of the cost-sharing and single employer pension plan's fiduciary net position. See note 8 to the financial statements for more information. In addition, the City implemented GASB 75 – Accounting and Financial Reporting Postemployment Benefits Other than Pensions. This standard replaced GASB 45 and moves the accounting for other postemployment benefits to the balance sheet and income statement rather than being in the notes to the financial statements.

#### **FIDUCIARY OPERATIONS**

The City has fiduciary responsibility for the self-directed deferred compensation plan that allows employees to defer a portion of salary for future years. The City also has separate Pension Trust Funds for General Employees, Police Officers and Firefighters. These Funds were created to account for the accumulation of resources to be used for the retirement annuities of all City employees. The City continues to contribute to these funds in accordance with City Commission established criteria that includes annual independent actuarial analyses.

#### STATUTORY REQUIREMENTS - INDEPENDENT AUDIT

Florida Statutes require the City's financial statements to be subjected to an annual examination by an independent Certified Public Accountant. Those provisions have been satisfied and the opinion of the independent accountant is included.

### CERTIFICATE OF ACHIEVEMENT PROGRAM

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Kissimmee, Florida for its comprehensive annual financial report for the fiscal year ended September 30, 2018. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. The report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe the City's current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **ACKNOWLEDGEMENTS**

The presentation of this report could not have been accomplished without the efficient and dedicated service of the Finance Department. We would like to express our appreciation to all members of the department who assisted and contributed to its preparation. We would also like to thank the Commissioners for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Mike Steigerwald City Manager Amy S. Ady Finance Director

Dry S. ady

# THIS PAGE INTENTIONALLY LEFT BLANK



# **PURVIS GRAY**

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Commission City of Kissimmee Kissimmee, Florida

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Kissimmee, Florida (the City) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando purvisgray.com

Honorable Mayor and Members of the City Commission City of Kissimmee Kissimmee, Florida

#### INDEPENDENT AUDITOR'S REPORT

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Emphasis of a Matter - COVID-19

As more fully described in Note 14 to the financial statements, the City may be impacted by the outbreak of a novel coronavirus (COVID-19), which was declared a global pandemic by the World Health Organization in March 2020.

#### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents (collectively, the required supplementary information) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual non-major funds and internal service funds financial statements and other schedules, budgetary comparison schedules, schedule of expenditures of federal awards and state projects, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, *Rules of the Auditor General* and is also not a required part of the basic financial statements.

Honorable Mayor and Members of the City Commission City of Kissimmee Kissimmee, Florida

#### INDEPENDENT AUDITOR'S REPORT

The combining and individual non-major fund and internal service funds financial statements and budgetary comparison schedules, and the schedule of expenditures of federal awards and state projects are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund and internal service funds financial statements and budgetary comparison schedules, and the schedule of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 10, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

April 10, 2020 Ocala, Florida

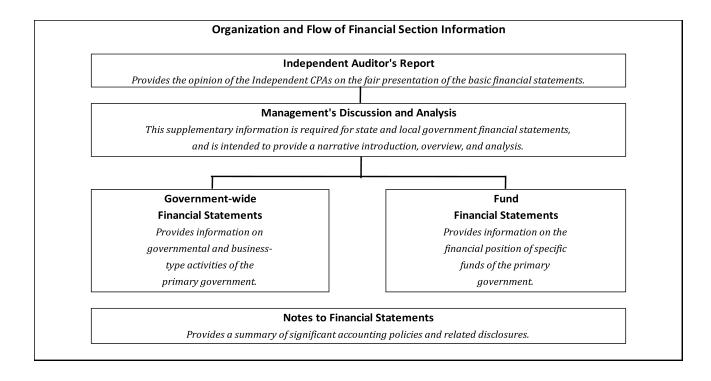
The City of Kissimmee, Florida's (the "City") Management's Discussion and Analysis (the "MD&A") presents an overview of the City's financial activities for the fiscal year ended September 30, 2019. Please read it in conjunction with the letter of transmittal in the introductory section, and the City's financial statements following the MD&A.

# **Financial Highlights**

- The assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources at the close of fiscal year 2019 by \$254,157 (net position).
- The City's net position increased by \$20,216 from current year activities, of which governmental
  activities contributed \$18,516 of this increase.
- The fund balance for governmental funds decreased by \$3,121 from the prior year. The majority of this decrease resulted from the City's use of previously-acquired resouces for capital improvement projects in the current year.

## **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.



#### **Government-wide financial statements**

The *government-wide financial statements*, which consist of the following two statements, are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Additionally, nonfinancial factors, such as a change in the City's property tax base or the condition of City facilities and infrastructure, should be considered to assess the overall financial health of the City.

The *statement of activities* presents information showing how the government's net position changed during fiscal year 2019. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected but earned revenue and unused vacation leave).

Both of these financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, transportation, economic environment, and culture/recreation. The business-type activities of the City include sanitation/solid waste services, storm water services, and the operation of an airport. The government-wide financial statements can be found immediately following the MD&A.

The government-wide financial statements include not only the City itself (known as the primary government) but also legally separate entities known as component units. Component units, which are other governmental units over which the City Commission can exercise influence and/or may be obligated to provide financial subsidy, are presented within governmental activities in the government-wide financial statements, and as an individual special revenue fund in the basic and fund financial statements. The City's component unit (the Community Redevelopment Agency) is a major fund of the City and will be addressed in this MD&A.

## **Fund financial statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains several individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Shingle Creek Regional Trail, Community Redevelopment Agency, 2016 Revenue Note Debt Service, and 2016 Revenue Note Capital Projects, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation noted as Nonmajor Governmental Funds. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* in the other supplemental information section of this report. The City adopts an annual appropriated budget for its general fund, most capital projects funds, debt service funds, and most special revenue funds. Budgetary comparison schedules have been provided for these funds to demonstrate budgetary compliance.

# **Proprietary Funds**

The City maintains two different types of proprietary funds. The *enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for the fiscal activities relating to storm water, sanitation/solid waste, and airport operations. The *internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its risk management programs and to allocate costs from central services (such as information technology, warehouse, garage, and building maintenance). Because these activities predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Stormwater Utility Fund, the Solid Waste Fund and the Airport Fund, which are considered to be major funds of the City, and the aggregate of the internal service funds.

# Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is similar to proprietary funds. The City has three pension trust funds to account for the general employees' pension plan, the police officers' pension plan, and the firefighters' pension plan.

### Notes to the financial statements and Other Information

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. In addition to the basic financial statements and accompanying notes, *required supplementary information* is included which presents budgetary comparison schedules for the City's General Fund, Shingle Creek Regional Trail, and Community Redevelopment Agency; schedule of total OPEB liability and related ratios for the City's Other Postemployment Benefits Plan; and required pension schedules for the City's three pension plans. Required supplementary information can be found following the notes to the financial statements.

The other supplementary information section of this report includes budgetary comparison schedules for the major 2016 Revenue Note Debt Service and 2016 Revenue Note Capital Project funds. The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are also presented in this section. Combining and individual fund budgetary comparison schedules for nonmajor funds can be found after the required supplementary information.

# **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$254,157 at the close of the fiscal year ended September 30, 2019. At the end of fiscal year 2019, the City is able to report positive balances in all categories of net position for its business-type activities, and two categories for its governmental activities.

The largest portion of the City's net position of \$218,061 reflects its net investment in capital assets (land, buildings, infrastructure and equipment less any related outstanding debt used to acquire those assets). The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's net investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities. The City has restricted net position of \$32,694 for construction projects, public safety programs, supplementary care, and other purposes. The remaining balance is unrestricted net position of \$3,402.

# City of Kissimmee, Florida Net Position (In Thousands)

	Governme	ental A	ctivities		Business-t	type A	ctivities	Total			
	2019		2018		2019		2018	2019		2018	
Current and Other Assets	\$ 97,139	\$	94,490	\$	7,712	\$	6,183	\$ 104,851	\$	100,673	
Capital Assets (Net)	248,255		225,547		49,994		49,095	298,249		274,642	
Total Assets	345,394		320,037		57,706		55,278	403,100		375,315	
Deferred Outflows	6,360		7,096		367		378	6,727		7,474	
Current and Other Liabilities	12,624		10,072		1,724		1,245	14,348		11,317	
Long-term Liabilities	135,062		129,693		3,505		3,111	138,567		132,804	
Total Liabilities	147,686		139,765		5,229		4,356	152,915		144,121	
Deferred Inflows	2,616		4,432		139		295	2,755		4,727	
Net Position: Net Investment in											
Capital Assets	168,706		160,750		49,355		49,095	218,061		209,845	
Restricted	32,621		26,878		73		36	32,694		26,914	
Unrestricted	125		(4,692)	_	3,277		1,874	3,402		(2,818)	
Total Net Position	\$ 201,452	\$	182,936	\$	52,705	\$	51,005	\$ 254,157	\$	233,941	

There was a net increase of \$20,216 in the City's net position over fiscal year 2018. There was a net increase of \$18,516 in net position reported in connection with the City's governmental activities and a \$1,700 increase in business-type activities. Reasons for these changes are presented in the following pages for governmental and business-type activities.

Capital assets increased by \$23,607 from the prior year due to several large park improvements and transportation projects. Long term liabilities increased by \$5,763 from the prior year, including an increase of \$5,369 in connection with governmental activities for revenue notes issued in the current year.

# City of Kissimmee, Florida Change in Net Position (In Thousands)

	Governmental Activitie			Activities	Business-type Activities					Total			
		2019		2018		2019		2018		2019		2018	
REVENUES													
Program Revenues:													
Charges for Services	\$	38,375	\$	35,054	\$	11,798	\$	11,130	\$	50,173	\$	46,184	
Operating Grants and Contributions		2,900		1,296		-		-		2,900		1,296	
Capital Grants and Contributions		7,545		10,921		2,022		2,615		9,567		13,536	
General Revenues:													
Property Taxes		14,608		13,228		-		-		14,608		13,228	
Other Taxes		26,997		26,203		-		-		26,997		26,203	
Other		33,776		30,553		360		134		34,136		30,687	
Total Revenues		124,201	_	117,255		14,180		13,879	_	138,381	_	131,134	
EXPENSES													
General Government		41,436		38,402		_		_		41,436		38,402	
Public Safety		42,946		39,039		_		_		42,946		39,039	
Transportation		13,908		10,834		-		_		13,908		10,834	
Economic Environment		1,302		1,944		_		_		1,302		1,944	
Culture/Recreation		3,940		7,659		-		-		3,940		7,659	
Interest on Long-term Debt		2,854		2,791		_		-		2,854		2,791	
Stormwater		-		-		4,941		4,633		4,941		4,633	
Airport		-		-		1,707		1,564		1,707		1,564	
Solid Waste		-		-		5,131		4,559		5,131		4,559	
Total Expenses		106,386		100,669		11,779		10,756		118,165		111,425	
Excess Before Transfers		17,815		16,586		2,401		3,123		20,216		19,709	
Transfers		701		669		(701)		(669)				-	
01		10.510		47.055		4.700		0.454		00.040		40.700	
Change in Net Position		18,516		17,255		1,700		2,454		20,216		19,709	
Net Position - Beginning, Original		182,936	_	190,803		51,005		45,604	_	233,941		236,407	
Adjustment to Net Position		-		(25,122)				2,947		-		(22,175)	
Net Position - Beginning, Restated		182,936	_	165,681	_	51,005	_	48,551	_	233,941	_	214,232	
Net Position - Ending	\$	201,452	\$	182,936	\$	52,705	\$	51,005	\$	254,157	\$	233,941	

### **Governmental activities**

Governmental activities accounted for an increase of \$18,516 from the prior year net position. Charges for services increased by \$3,321 from increased use by citizens and businesses. Operating grants and contributions increased by \$1,604 from the prior year due to federal and state reimbursements for hurricane expenses in the prior period. Capital grants and contributions decreased by \$3,376 due to a large capital donation (garage) that occurred in the prior year. Interest income increased by \$1,567 from the prior year as the City's inveestments experienced greater returns in line with major financial indexes

Transportation expenses increased by \$3,074 from the prior year for increased depreciation expense on large transportation projects completed early in the year. Culture and recreation expenses decreased by \$3,719 due to reduced costs to provide recreation activities during the year.

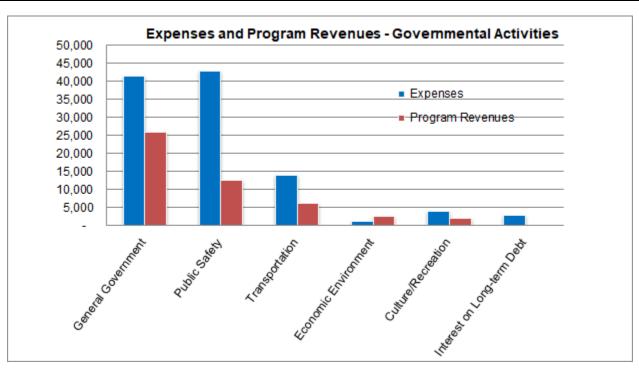
The following tables and graphs show the results of governmental activities for fiscal year ended 2019.

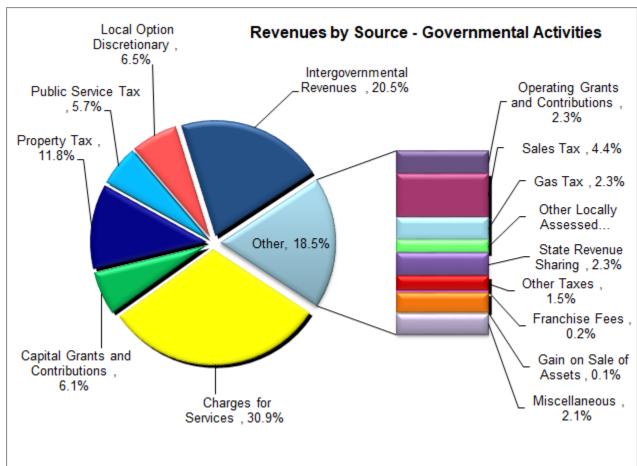
# Expenses and Program Revenues – Governmental Activities (In Thousands)

				Е	хре	nse	3		Net Cost of Services					
	% of											<u> </u>		
		2019	Total		2018		% Change		2019		2018	% Change		
Functions/Programs														
General Government	\$	41,436		39	%	\$	38,402	8 %	\$	(15,520)	\$	(15,426)	1 %	
Public Safety		42,946		40	%		39,039	10 %		(30,393)		(28,400)	7 %	
Transportation		13,908		13	%		10,834	28 %		(7,929)		(940)	744 %	
Economic Environment		1,302		1	%		1,944	(33) %		1,062		(169)	(728) %	
Culture/Recreation		3,940		4	%		7,659	(49) %		(1,932)		(5,672)	(66) %	
Interest on Long-term Debt		2,854		3	%		2,791	2 %		(2,854)		(2,791)	2 %	
_	\$	106,386		100	%	\$	100,669		\$	(57,566)	\$	(53,398)		

# Revenue by Source – Governmental Activities (In Thousands)

Description		2019	% of Total			2018	% Change	
Program Revenues		2019	Total			2010	/₀ Change	
Charges for services	\$	38,375	30	%	\$	35,054	9	%
· ·	Φ	,			φ	,		
Operating grants and contributions		2,900	2	%		1,296	124	%
Capital grants and contributions		7,545	6	%		10,921	(31)	%
General Revenues								
Property tax		14,608	12	%		13,228	10	%
Sales tax		5,434	4	%		5,318	2	%
Public service tax		7,024	6	%		6,979	1	%
Gas tax		2,831	2	%		2,811	1	%
Local option discretionary tax		8,144	7	%		7,986	2	%
Other locally assessed utility tax		1,650	1	%		-	100	%
Other taxes		1,650	1	%		3,109	(47)	%
State revenue sharing		2,914	2	%		2,735	7	%
Unrestricted intergovernmental								
revenues		25,546	20	%		25,531	-	%
Franchise fees		184	0	%		179	3	%
Investment income		2,448	2	%		881	178	%
Gain on sale of capital assets		127	0	%		26	-	%
Miscellaneous		2,557	2	%		1,201	113	%
Transfers		701	1	%		669	5	%
	\$	124,638	100	%	\$	117,924		





# **Business-type activities**

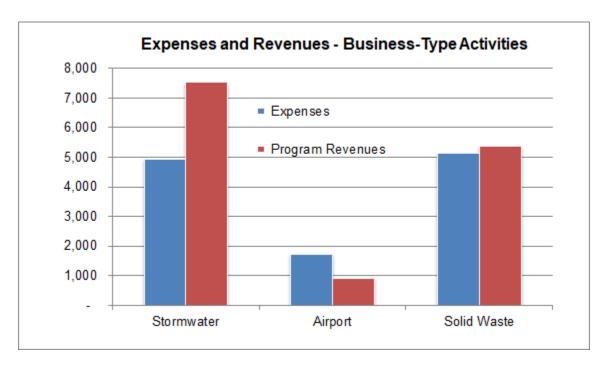
Business-type activities increased the City's net position by \$1,700. The increase of net position from the prior year resulted primarily from capital contributions for Stormwater Fund assets in 2019. The Stormwater, Airport, and Solid Waste expenses remained relatively unchanged from the prior year from operating strategies to provide cost effective services to users during the year. Additional information on the results of individual business-type activity funds is discussed in a different section.

# Expenses and Program Revenues – Business-type Activities (In Thousands)

		Expenses			 Ne	rease (Decre Net Position	,
	2019	2018	% Change	)	2019	2018	% Change
Functions/Programs	,		·			 	
Stormwater	\$ 4,941	\$ 4,633	7	%	\$ 2,602	\$ 555	369 %
Airport	1,707	1,564	9	%	(792)	1,983	(140) %
Solid Waste	5,131	4,559	13	%	231	451	(49) %
	\$ 11,779	\$ 10,756			\$ 2,041	\$ 2,989	

# Revenues by Source – Business-type Activities (In Thousands)

	 2019	% of Total		 2018	% Change	
Charges for services	\$ 11,798	83	%	\$ 11,130	6	%
Capital grants and contributions	2,022	14	%	2,615	(23)	%
Investment income	143	1	%	45	218	%
Miscellaneous	48	-	%	37	30	%
Gain on sale of capital assets	169	1	%	52	225	%
	\$ 14,180	100	%	\$ 13,879		



# Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental funds**

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable resources*. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2019, the City's governmental funds reported combined ending fund balances of \$74,201, a decrease of \$3,121 in comparison with the prior year. This decrease was largely the result of spending funds received in prior periods on capital projects in the current year. Components of fund balance are now comprised of nonspendable, restricted, committed, assigned, and unassigned. The components of committed, assigned and unassigned are considered spendable unrestricted fund balance. The total spendable unrestricted fund balance of governmental funds in fiscal year 2019 was \$31,537 compared to \$29,980 for fiscal year 2018, an increase of \$1,557 for all governmental funds. The main cause of this increase was effective budgeting for services provided primarily from general revenue sources.

The City has five major governmental funds - the General Fund, Shingle Creek Regional Trail, Community Redevelopment Agency, 2016 Revenue Note Debt Service fund, and 2016 Revenue Note Capital Project fund. More detailed information regarding these major funds is provided in the following section.

## **Major Funds - Governmental**

## General Fund

The General Fund is the chief operating fund of the City. At the end of fiscal year 2019, the spendable unrestricted fund balance (assigned for budgetary carryforward \$736 and unassigned fund balance \$31,723) of the General Fund totaled \$32,459 compared to \$30,321 in fiscal year 2018, an increase of \$2,138. As a measure of the General Fund's liquidity, it may be useful to compare the spendable unrestricted fund balance of \$32,459 to the total fund's expenditures of \$68,177. This represents 47.6% of total expenditures compared to 48.3% in the prior fiscal year. Thus, the City was able to maintain its liquidity available to meet upcoming expenditures. The fund balance in the General Fund increased by \$2,198 during the current fiscal year. The General Fund overall maintained the same level of spending as the prior year. Taxes increased by \$1,419 as the City's property values increased.

### CITY OF KISSIMMEE. FLORIDA

MANAGEMENT'S DISCUSSION AND ANALYSIS

September 30, 2019 (In Thousands)

### Shingle Creek Regional Trail

The Shingle Creek Regional Trail fund total fund balance decreased by \$622 from the prior year. Current year revenues were greater than expenditures for capital improvement projects due to timing of the receipt of reimbursement grants from other governmental agencies. Future grant receipts should eliminate the deficit fund balance.

### The Community Redevelopment Agency

The Community Redevelopment Agency (CRA) total fund balance increased by \$1,555 from the prior year. There were no significant increases or decreases in revenues; however, expenditures decreased from the prior year for unfinished capital projects carried to the next year. The fund balance of \$2,853 is restricted for economic development.

#### 2016 Revenue Note Debt Service

The 2016 Revenue Note Debt Service fund is used to account for debt service on the 2016 Revenue Note. It had an ending fund balance of \$17 from bond refunding transactions and transfers for current debt service payments that is assigned for future debt service.

### 2016 Revenue Note Capital Project

The 2016 Revenue Note Capital Project fund is used to track the spending of the 2016 Revenue Note. It had an ending fund balance of \$7,595 from bond issuance during a previous year that is restricted for future capital improvements and \$12,953 was expended during the year on capital projects.

## Major funds - Enterprise

The City's enterprise funds provide the same type of information found in the government-wide financial statements, but in more detail. The City has three major enterprise funds – the Stormwater Fund, the Airport Fund, and the Solid Waste Fund. Unrestricted net position in the Stormwater Fund increased by \$1,144, in the Airport Fund decreased by \$197, and in the Solid Waste Fund increased by \$456 over the prior year. The decrease in the Airport Fund resulted from increased expenses for personnel and contracted services. The Stormwater and Solid Waste Funds experienced increases in operating revenues for increased use of services.

### Stormwater Fund

The Stormwater Fund had an increase in net position of \$2,409. The increase of \$2,409 shows the fund is operating effectively on current rates. Operating expenses were consistent with the prior year; however, charges for services increased by \$373 from the prior year due to increased service.

### Airport Fund

The Airport Fund had a decrease in net position of \$777. The Airport benefited from capital contributions for current improvements of \$40; however, operating revenue decreased by \$57 and operating expenses increased by \$145 for personnel and contracted costs.

#### Solid Waste Fund

The Solid Waste Fund had an increase in net position of \$68 from the prior year. Operating revenues were greater than operating expenses by \$234 in the current year, confirming that the City's rates are sufficient to cover operational costs of the solid waste system.

# **General Fund Budgetary Highlights**

The General Fund's original budget was amended to increase expenditures by \$5,616 (not including transfers out). The changes for expenditures within functions are summarized in the table below. Adjustments were made for additional grant-funded expenditures and personnel changes during the course of the year.

	Origi	nal Budget	F	inal Budget	Change		
General Government	\$	15,215	\$	19,426	\$	4,211	
Public Safety		39,273		40,370		1,097	
Transportation		5,627		5,846		219	
Culture/Recreation		7,012		7,343		331	
Non-departmental		27,789		27,547		(242)	
	\$	94,916	\$	100,532	\$	5,616	

The General Fund under-spent the final budget by \$32,336 during fiscal year 2019. All departments spent less than their final budget (from reduced personnel costs and delayed capital purchases) during the year while trying to provide the same levels of service to the City's citizens. The largest reduction resulted as the non-departmental budget included reserves for capital that were not spent in the current year. The general government and public safety functions experienced the greatest reductions from the final budget totals primarily in personnel costs. The changes within functions are summarized in the table presented here.

		Actual					
	E	xpenditures	Fir	nal Budget	Difference		
General Government	\$	16,318	\$	19,426	\$	3,108	
Public Safety		38,083		40,370		2,287	
Transportation		5,362		5,846		484	
Culture/Recreation		7,077		7,343		266	
Non-departmental		1,337		27,547		26,210	
Transfers Out		2,555		2,536		(19)	
	\$	70,732	\$	103,068	\$	32,336	

# Capital Assets and Long-term Debt

# **Capital Assets**

The City's capital assets for its governmental and business-type activities as of September 30, 2019 amounts to \$298,249 (net of accumulated depreciation). These capital assets include land, software, parking capacity, buildings, improvements other than buildings (including leasehold improvements), equipment, vehicles, infrastructure, and construction in progress. The total increase in the City's capital assets for the current fiscal year was \$23,607. Governmental activities increased capital assets by \$22,708 and business-type activities increased by \$899.

Within governmental activities, the largest increases from the beginning balances were in improvements for \$7,113, and construction in progress for \$16,020. These were primarily attributed to the Lakefront Park improvements project, Shingle Creek Regional Trail, and other major transportation projects. Additionally, depreciation expense increased by \$1,457 from the prior year as large projects were put in service.

The capital assets of business-type activities increased for system improvements for \$833 and construction in progress for \$2,049. Depreciation expense remained consistent with the prior year.

# City of Kissimmee, Florida Capital Assets (Net) (In Thousands)

	Governmen		Activities	Business-type			e Activities		Total			
	2019	2018		2019			2018	2019			2018	
Land	\$ 43,861	\$	39,137	\$	1,892	\$	1,892	\$	45,753	\$	41,029	
Intangibles, net	3,429		3,500		234		243		3,663		3,743	
Buildings	18,307		18,051		12,076		12,076		30,383		30,127	
Improvements Other than Buildings	178,914		171,801		43,196		42,363		222,110		214,164	
Equipment	34,233		32,623		10,926		11,208		45,159		43,831	
Construction in Progress	49,065		33,044		5,521		3,472		54,586		36,516	
	327,809		298,156		73,845		71,254		401,654		369,410	
Less: Accumulated Depreciation	(79,554)		(72,609)	(	23,851)		(22,159)	(	103,405)		(94,768)	
Capital Assets, net	\$ 248,255	\$	225,547	\$	49,994	\$	49,095	\$	298,249	\$	274,642	

Additional information on the City's capital assets, including major construction commitments, can be found in Note 5 of this report.

# **Long-term Debt**

At the end of fiscal year 2019, governmental activities had total debt outstanding of \$85,356. This is an increase of \$1,151 from the prior year, primarily due to \$5,400 for additional debt issued offset by \$4,249 for scheduled debt service payments and amortization of premium. Notes from direct borrowings and direct placements and revenue bonds account for the majority of the City's overall outstanding debt.

# City of Kissimmee, Florida Outstanding Long-term Debt (In Thousands)

	Governmental Activities			Business-type Activities					Total					
		2019		2018		2019		)18	2019			2018		
Notes from Direct														
Borrowings and Placements	\$	41,860	\$	39,250	\$	-	\$	-	\$	41,860	\$	39,250		
Revenue Bonds		43,358		44,778		-		-		43,358		44,778		
Capital Lease Payable		138		177		-		-		138		177		
	\$	85,356	\$	84,205	\$	_	\$	_	\$	85,356	\$	84,205		

Additional information on the City's debt, including the current year issuance and any major changes to the City's credit ratings, can be found in Note 7 of this report.

# **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for the City at September 30, 2019 was 3.2%, which is level with the 3.2% unemployment rate from the prior year.
- Population increased by 2,637 to 74,800 compared to 72,163 in the prior fiscal year.
- The ad valorem tax rate for the General Fund stayed constant at 4.6253 for the 2020 approved fiscal year budget.

# **Requests for Information**

This financial report is designed to present users with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the City's Finance Department, 101 Church Street, Kissimmee, Florida 34741.

# THIS PAGE INTENTIONALLY LEFT BLANK



# CITY OF KISSIMMEE, FLORIDA STATEMENT OF NET POSITION September 30, 2019

(In Thousands)

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and Cash Equivalents	\$ 48,584		
Restricted Cash and Investments	32,621	73	32,694
Receivables (net)	4,136	941	5,077
Due from Other Governments	8,310	1,983	10,293
Due from KUA	1,968	-	1,968
Due from TWA	1,039	3	1,042
Inventories	253 228	-	253 228
Prepaid Items Capital Assets:	220	-	220
Capital Assets not Being Depreciated	92,926	7,413	100,339
Capital Assets Being Amortized (Net)	3,429	234	3,663
Capital Assets Being Amortized (Net) Capital Assets Being Depreciated (Net)	151,900	42,347	194,247
Total Capital Assets	248,255	49,994	298,249
Total Assets	345,394	57,706	403,100
		-	· · · · · · · · · · · · · · · · · · ·
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Outflows Related to OPEB	258	20	278
Deferred Outflows Related to Pensions	6,102	347	6,449
Total Deferred Outflows of Resources	6,360	367	6,727
LIABILITIES			
Accounts Payable	5,001	1,568	6,569
Contracts Payable	1,365	115	1,480
Accrued Liabilities	5,302	-	5,302
Due to Other Governments	880	9	889
Unearned Revenue	4	32	36
Deposits	72	-	72
Long-term Liabilities:			
Due Within One Year	6,801	62	6,863
Due in More Than One Year	128,261	3,443	131,704
Total Liabilities	147,686	5,229	152,915
DEFERRED INFLOWS OF RESOURCES			
Deferred Inflows Related to OPEB	1,122	86	1,208
Deferred Inflows Related to OPEB  Deferred Inflows Related to Pensions	1,122	53	1,547
Total Deferred Inflows of Resources	2,616	139	2,755
	2,010		2,733
NET POSITION			
Net Investment in Capital Assets Restricted:	168,706	49,355	218,061
Supplementary Care - Nonexpendable	995	_	995
Construction Projects	16,301	_	16,301
Public Safety	677	-	677
Charter School	2,953	-	2,953
Building Safety	6,857	-	6,857
Community Redevelopment	2,853	-	2,853
Airport Projects	-	73	73
Other Purposes	1,985	-	1,985
Unrestricted	125	3,277	3,402
Total Net Position	\$ 201,452	\$ 52,705	\$ 254,157

The notes to the financial statements are an integral part of the financial statements.

# CITY OF KISSIMMEE, FLORIDA

# STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2019

(In Thousands)

			Program Revenues					_	Net (Expense) R	evenue and Change	es in	Net Position
Functions/Programs	ı	Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities	Business-type Activities		Total
Governmental Activities:												
General Government	\$	41,436	\$ 25,376	\$	540	\$	-	\$	(15,520)	\$ -	\$	(15,520)
Public Safety		42,946	11,071		315		1,167		(30,393)	-		(30,393)
Transportation		13,908	800		-		5,179		(7,929)	-		(7,929)
Economic Environment		1,302	-		1,990		374		1,062	-		1,062
Culture/Recreation		3,940	1,128		55		825		(1,932)	-		(1,932)
Interest on Long-term Debt		2,854							(2,854)			(2,854)
Total Governmental Activities		106,386	38,375		2,900		7,545		(57,566)	-		(57,566)
Business-Type Activities:												
Stormwater		4,941	5,561		-		1,982		-	2,602		2,602
Airport		1,707	875		-		40		-	(792)		(792)
Solid Waste		5,131	5,362						_	231		231
Total Business-Type Activities		11,779	11,798		-		2,022		-	2,041		2,041
Total	\$	118,165	\$ 50,173	\$	2,900	\$	9,567		(57,566)	2,041		(55,525)
	Proper Sales	•							14,608 5,434	-		14,608 5,434
		•							*	-		•
	Public	Service Tax							7,024	-		7,024
	Gas Ta	ax							2,831	-		2,831
	Other I	Locally Assess	sed Utility Tax						1,650	-		1,650
	Other <sup>-</sup>	Taxes							1,914	-		1,914
	Local (	Option Discreti	onary Tax						8,144	-		8,144
	State F	Revenue Shari	ng						2,914	-		2,914
	Unrest	ricted Intergov	ernmental Revenue	es					25,546	-		25,546
	Franch	ise Fees							184	-		184
	Investr	ment Income							2,448	143		2,591
	Gain o	n Sale of Capi	tal Assets						127	169		296
	Miscel	laneous							2,557	48		2,605
	Transfe	rs						_	701	(701)		-
	Total G	eneral Revenu	ies and Transfers					_	76,082	(341)		75,741
	Change	in Net Positio	n						18,516	1,700		20,216
	Net Pos	sition - Beginni	ng						182,936	51,005		233,941
	Net Pos	sition - Ending						\$	201,452	\$ 52,705	\$	254,157

The notes to the financial statements are an integral part of the financial statements.

# CITY OF KISSIMMEE, FLORIDA

# BALANCE SHEET - GOVERNMENTAL FUNDS

September 30, 2019 (In Thousands)

		General	S	hingle Creek Regional Trail	Red	ommunity evelopment Agency
ASSETS						
Cash and Cash Equivalents	\$	23,716	\$	490	\$	2,854
Restricted Cash and Investments		-		-		-
Accounts Receivable (net)		4,108		-		-
Special Assessments Receivable (net)		24		-		-
Due from KUA		1,968		-		-
Due from TWA		603		-		-
Due from Other Funds		2,755		-		-
Due from Other Governments		3,563		1,177		-
Prepaid Items		227		-		-
Inventories		134		-		
Total Assets	\$	37,098	\$	1,667	\$	2,854
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities:						
Accounts Payable	\$	1,008	\$	223	\$	1
Contracts Payable	·	-	•	210	·	-
Accrued Liabilities		-		_		-
Due to Other Funds		-		972		-
Due to Other Governments		880		_		-
Deposits Payable		72		-		-
Revenue Collected in Advance		-		-		-
Total Liabilities		1,960		1,405		1
Deferred Inflows of Resources:		,		,		
Unavailable Earned Revenues		1,651		1,177		
Total Deferred Inflows of Resources	·	1,651		1,177		-
Fund Balances (Deficits):						
Nonspendable Prepaids and Inventories		361		_		_
Nonspendable Supplementary Care		-		_		-
Restricted for Transportation Projects		_		-		-
Restricted for Public Safety Projects		653		-		-
Restricted for Development Services		-		-		-
Restricted for Economic Development		-		-		2,853
Restricted for Recreation Projects		-		-		-
Restricted for Charter School		-		-		-
Restricted for Construction Projects		-		-		-
Restricted for Other Capital Improvements		14		-		-
Assigned for Budgetary Carryforward		736		-		-
Assigned for Debt Service		-		-		-
Unassigned (Deficits)						
General Fund		31,723		-		-
Special Revenue Funds				(915)		
Total Fund Balances (Deficits)	-	33,487		(915)		2,853
Total Liabilities, Deferred Inflows and Fund Balances (Deficits)	\$	37,098	\$	1,667	\$	2,854

The notes to the financial statements are an integral part of the financial statements.

_	2016 Revenue Note Debt Service	_	2016 Revenue Note Capital Projects		Nonmajor Governmental Funds		Total Governmental Funds
\$	2,107	\$	10,422	\$	26,905	\$	66,494
*	_,	*	-	•	7,596	•	7,596
	-		-		4		4,112
	_		_		_		24
	-		-		-		1,968
	-		-		2		605
	-		-		-		2,755
	-		-		3,274		8,014
	-		-		-		227
	-		-		-		134
\$	2,107	\$	10,422	\$	37,781	\$	91,929
\$	_	\$	1,680	\$	1,599	\$	4,511
φ	-	φ	1,147	φ	1,599	φ	1,357
	2,090		1,147		3,212		5,302
	2,030		_		1,637		2,609
			_		1,037		880
	_		_		_		72
	_		_		4		4
	2,090		2,827	_	6,452		14,735
_			_	_	165	_	2,993
	-	_	-	_	165	_	2,993
	-		-		-		361
	-		-		995		995
	-		-		7,978		7,978
	-		-		24		677
	-		-		6,857		6,857
	-		-		403		3,256
	-		-		1,782		1,782
	-		-		2,953		2,953
	-		7,595		5,122		12,717
	-		-		5,074		5,088
	-		-		-		736
	17		-		42		59
	-		-		-		31,723
					(66)	_	(981)
_	17		7,595		31,164		74,201
\$	2,107	\$	10,422	\$	37,781	\$	91,929

# THIS PAGE INTENTIONALLY LEFT BLANK



#### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS

#### TO THE STATEMENT OF NET POSITION

as of September 30, 2019 (In Thousands)

Total fund balances of governmental funds		\$	74,201
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$335,282, the accumulated depreciation is \$75,329, and the accumulated amortization is \$13,730. The difference does not include the net capital assets of the internal service funds which are included below.			246,223
The internal service fund is used by management to charge the costs of risk management services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.			3,583
Long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities-both current and long term-are reported in the statement of net position. The amount does not include the long-term liabilities of the internal service funds which are included above. Long-term liabilities at yearend consist of:  Bonds payable Bonds premium Notes from direct borrowing and direct placements Capital leases Other postemployment benefits liability Compensated absences	\$	(39,003) (4,355) (41,860) (138) (5,642) (1,962)	(92,960)
Net pension liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.			(36,197)
Deferred inflows and outflows of resources related to pensions and OPEB are not recognized in the governmental funds; however, they are recorded in the statement of net position.  Deferred outflows of resources related to OPEB Deferred outflows of resources related to pensions Deferred inflows of resources related to OPEB Deferred inflows of resources related to pensions		242 5,889 (1,055) (1,467)	3,609
Amount for earned but unavailable revenues recognized as revenue of the current period			2,993
Total net position of governmental activities  The notes to the financial statements are an integral part of the financial statem	nents.	\$	201,452

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### **GOVERNMENTAL FUNDS**

For the Year Ended September 30, 2019 (In Thousands)

		General	S	hingle Creek Regional Trail		Community development Agency
REVENUES						
Taxes	\$	21,898	\$	-	\$	-
Permits, Fees and Special Assessments		188		-		-
Intergovernmental Revenues		36,842		1,547		1,381
Charges for Services		9,965		-		-
Fines and Forfeitures		923		-		-
Investment Income		906		-		80
Miscellaneous Revenues		597				58
Total Revenues		71,319		1,547		1,519
EXPENDITURES						
Current:						
General Government		17,592		-		282
Public Safety		38,083		-		-
Transportation		5,362		2,358		-
Economic Environment		- 7.077		-		-
Culture/Recreation		7,077		-		-
Capital Outlay Debt Service:		-		-		-
Principal Retirement		39				
Interest and Fiscal Charges		39		-		-
Professional Fees		24		_		_
Total Expenditures	-	68,177	-	2,358		282
•	-	00,177		2,000		202
Excess (Deficiency) of Revenues Over (Under) Expenditures		3,142		(811)		1,237
· , .		3,142		(011)	-	1,237
OTHER FINANCING SOURCES and (USES)						
Transfers In		1,392		189		1,004
Transfers (Out)		(2,555)		-		(686)
Issuance of Notes Payable/Refunded Notes Payable		210		-		-
Proceeds from Sale of Capital Assets  Total Other Financing		219				<u> </u>
Sources and (Uses)		(944)		189		318
Net Change in Fund Balances		2,198	· <del></del>	(622)		1,555
not offering in Fund Buldhoes		۷, ۱۵۵		(022)		1,555
Fund Balances (Deficits) - Beginning		31,289		(293)		1,298
Fund Balances (Deficits) - Ending	\$	33,487	\$	(915)	\$	2,853

2016 Revenue Note Debt Service	2016 Revenue Note Capital Projects	Nonmajor Governmenta Funds	Total I Governmental Funds
	_		
\$ -	\$ -	\$ 10,975	
-	-	4,979	
-	-	9,227	
-	-	125	5 10,090 - 923
-	428	863	
_	665	58′	
	1,093	26,750	
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
-	-	6,539	24,413
-	-	5,908	3 43,991
-	-	4,252	
-	-	1,302	
-	-	466	
-	12,953	2,438	3 15,391
1,220	_	2,829	4,088
1,739	-	1,252	
-	-		- 24
2,959	12,953	24,986	5 111,715
(2,959)	(11,860)	1,764	(9,487)
2,959	10	5,355	5 10,909
-	-	(6,921	(10,162)
-	-	5,400	5,400
			219
2,959	10	3,834	6,366
-	(11,850)	5,598	3 (3,121)
17	19,445	25,566	77,322
\$ 17	\$ 7,595	\$ 31,164	\$ 74,201

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

#### TO THE STATEMENT OF ACTIVITIES

For The Year Ended September 30, 2019 (In Thousands)

### Amounts reported for governmental activities in the statement of activities are different because:

unierent because.		
Net change in fund balances - total governmental funds	;	\$ (3,121)
Governmental funds report capital purchases as expenditures. However, in the statement of activities, the cost of those assets is depreciated and amortized over their estimated useful lives and reported as depreciation expense. This is the amount by which capital purchases (\$32,112) and donations (\$0) exceeds depreciation (\$8,451, which excludes the amount related to internal service funds accounted for below) and amortization (\$923).		22,738
The issuance of bonds and similar long-term debt provides current financial resources to governmental funds and thus contributes to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The amounts of the items that make up these differences in the treatment of long-term debt and related items are:		
Debt issued or incurred:     Proceeds from notes  Principal repayments:     Bonds     Amortization of bond premium     Notes from direct borrowings and direct placements     Capital leases	\$ (5,400) 1,259 161 2,790 39	(1,151)
Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. These adjustments are as follows:		
Compensated absences	(106)	(106)

Continued

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

#### TO THE STATEMENT OF ACTIVITIES - Continued

For The Year Ended September 30, 2019

#### (In Thousands)

Cash pension and OPEB contributions recorded in the funds were less than the calculated pension and OPEB expenses on the statement of activities and therefore decreased net position.	\$ (2,748)
Under the modified accrual basis of accounting, governmental revenues are recognized when both the measureable and available criteria have been met. Those revenues earned in the current year were not recognized since the availability criteria was not met. Under full accrual accounting, all revenues would be recognized.	2,163
was not met. Shash fall assistan assessmently, all revenues would be recognized.	2,100
In the statement of activities, only the loss on the sale/disposal of capital assets	
is reported. The change in net position differs from the change in fund balance by the cost of the capital assets sold/disposed or adjusted in value.	(92)
The internal service fund is used by management to charge the costs of risk management services to other funds. The net revenue of the internal service fund is reported	
with governmental activities.	 833
Change in net position of governmental activities	\$ 18,516
The notes to the financial statements are an integral part of the financial statements.	

#### STATEMENT OF NET POSITION

#### PROPRIETARY FUNDS

September 30, 2019 (In Thousands)

	<u>Busir</u> Stormwater	Governmental Activities - Internal Service Funds			
ASSETS	-	•		-	
Current Assets:					
Cash and Cash Equivalents	\$ 2,178	\$ 637	\$ 1,970	\$ 4,785	\$ 7,115
Accounts Receivable (net)	375	95	471	941	φ 7,113 -
Due from Other Governments	1,982	1	7/1	1,983	296
Due from TWA	1,302		3	3	434
Prepaids	_	_	-	-	1
Inventories	_	_	_	_	119
Total Current Assets	4,535	733	2,444	7,712	7,965
Capital Assets:	-		- ·		
Land	1,583	309	_	1,892	_
Buildings	509	11,160	407	12,076	71
Improvements Other Than Buildings	27,112	15,991	93	43,196	3,534
Software, Net	43	191	-	234	5
Machinery, Equipment and Vehicles	5,507	798	4,621	10,926	2,644
Construction in Progress	2,653	2,795	73	5,521	8
Less: Accumulated Depreciation	(10,182)	(10,742)	(2,927)	(23,851)	(4,230)
Total Capital Assets	27,225	20,502	2,267	49,994	2,032
<b>Total Noncurrent Assets</b>	27,225	20,502	2,267	49,994	2,032
Total Assets	31,760	21,235	4,711	57,706	9,997
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Outflows Related to OPEB	9	3	8	20	16
Deferred Outflows Related to Pensions	163	35	149	347	213
Total Deferred Outflows of Resources	172	38	157	367	229

#### STATEMENT OF NET POSITION - Continued

PROPRIETARY FUNDS September 30, 2019

(In Thousands)

	Business-type Activities - Enterprise Funds									
	Stormw	/ater		Airport	_ {	Solid Waste		Total		Internal Service Funds
LIABILITIES										
Current Liabilities:										
Accounts Payable	\$		\$	10	\$	596	\$	1,568	\$	490
Contracts Payable Accrued Liabilities		115		9		-		115 9		8
Due to Other Funds		_		9		-		9		146
Deposits		_		32		_		32		-
Compensated Absences Payable		26		4		12		42		34
Other Postemployment Benefits Current		9		3		8		20		16
Estimated Claims Payable		-						-		1,891
Total Current Liabilities	1	,112		58		616		1,786		2,585
Noncurrent Liabilities:										
Compensated Absences Payable		102		18		49		169		134
Other Postemployment Benefits		317		69		270		656		368
Net Pension Liability	1	,240		277		1,101		2,618		1,570
Estimated Claims Payable  Total Noncurrent Liabilities	1	,659		364		1,420		3,443		1,892 3,964
Total Noticulient Liabilities		,039		304		1,420		3,443		3,904
Total Liabilities	2	,771		422		2,036		5,229		6,549
DEFERRED INFLOWS OF RESOURCES										
Deferred Inflows Related to OPEB		41		12		33		86		67
Deferred Inflows Related to Pensions		22		4		27		53		27
Total Deferred Inflows of Resources		63		16		60		139		94
NET POSITION										
Net Investment in Capital Assets	26	,586		20,502		2,267		49,355		1,949
Restricted for Airport Projects		-		73		-		73		-
Unrestricted	2	,512		260		505		3,277		1,634
Total Net Position	\$ 29	,098	\$	20,835	\$	2,772	\$	52,705	\$	3,583

### CITY OF KISSIMMEE, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

For the Year Ended September 30, 2019 (In Thousands)

	ls		overnmental Activities - Internal					
	Stormwater	. <u></u>	Airport	Solid Waste		Total		Service Funds
Operating Revenues: Charges for Services Miscellaneous Revenues	\$ 5,561 45	\$	875 -	\$ 5,362 3	\$	11,798 48	\$	18,787 223
<b>Total Operating Revenues</b>	5,606		875	5,365		11,846		19,010
Operating Expenses: Personal Services Contracted Services Supplies and Materials Repairs and Maintenance Other Services and Charges Depreciation Claims/Premium Expense	2,539 596 217 362 112 1,040 75		635 141 20 49 185 659	2,003 1,337 298 393 341 682 77		5,177 2,074 535 804 638 2,381 168		3,069 2,076 163 2,288 1,772 375 9,052
Total Operating Expenses	4,941		1,705	5,131		11,777	_	18,795
Operating Income (Loss)	665		(830)	234		69		215
Nonoperating Revenues (Expenses): Investment Income Insurance Recoveries Gain or (Loss) from Sale of Capital Assets	80 - 113		17 - (2)	46 - 56		143 - 167		171 502 (9)
Total Nonoperating Revenues (Expenses)	193		15	102		310		664
Income (Loss) Before Contributions and Transfers	858		(815)	336		379		879
Capital Contributions Transfers (Out) Change in Net Position	1,982 (431) 2,409	-	40 (2) (777)	(268) 68		2,022 (701) 1,700		(46) 833
Net Position - Beginning	26,689		21,612	2,704		51,005		2,750
Net Position - Ending	\$ 29,098	\$	20,835	\$ 2,772	\$	52,705	\$	3,583

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For The Year Ended September 30, 2019 (In Thousands)

	Busir							
	Stormwate	<u>r</u>	Airport	Sol	id Waste	Total	Ac I	ernmental ctivities - nternal Service Funds
Cash Flows from Operating Activities	•			_				
Receipts from Customers and Users	\$ 3,630		918	\$	5,384	\$ 9,932	\$	18,969
Payments to Suppliers	(1,308	,	(664)		(2,370)	(4,342)		(15,175)
Payments to Employees	(2,406	<u>)                                    </u>	(614)		(1,908)	 (4,928)		(2,899)
Net Cash Provided (Used) by	(0.4		(0.00)		4.400	000		005
Operating Activities	(84	<u>)                                    </u>	(360)		1,106	 662		895
Cash Flows from Noncapital Financing Activities								
Transfers (to) Other Funds Transfers from Other Funds	(431	)	(2)		(268)	(701)		(46) 146
Net Cash Provided (Used) by					_			
Noncapital Financing Activities	(431	)	(2)		(268)	(701)		100
Cash Flows from Capital and Related Financing Activities								
Acquisition/Construction of Capital Assets	(2,376	)	(44)		(294)	(2,714)		(363)
Capital Contributions	1,982		458		-	2,440		-
Proceeds from Insurance Recoveries	-		-		-	-		502
Proceeds from Sale of Capital Assets	115		-		56	171		-
Net Cash Provided (Used) by Capital								
and Related Financing Activities	(279	)	414		(238)	(103)		139
Cash Flows from Investing Activities Investment Income	80		17		46	143		171
Net Cash Provided (Used) by Investing Activities	80		17		46	143		171
Net Increase (Decrease) in Cash and Cash Equivalents	(714	)	69		646	1		1,305
Cash and Cash Equivalents at Beginning of Year	2,892		568		1,324	4,784		5,810
Cash and Cash Equivalents at End of Year	\$ 2,178	\$	637	\$	1,970	\$ 4,785	\$	7,115

Continued

### STATEMENT OF CASH FLOWS - Continued PROPRIETARY FUNDS

For The Year Ended September 30, 2019 (In Thousands)

**Business-type Activities - Enterprise Funds** 

	Business-type Activities - Enterprise Funds									
	Storr	nwater	A	Solid Airport Waste		,	Total	Ac Ir S	ernmental tivities - aternal ervice Funds	
Reconciliation of Operating Income (Loss)										
to Net Cash Provided (Used) by Operating										
Activities										
Operating Income (Loss)	\$	665	\$	(830)	\$	234	\$	69	\$	215
Depreciation		1,040		659		682		2,381		375
Change in Assets and Liabilities:		1,040		000		002		2,001		373
(Increase) Decrease in Accounts Receivable		6		11		12		29		2
(Increase) Decrease in Due from		Ü				12		20		_
Other Governments		_		_		_		_		27
(Increase) Decrease in Due from KUA	(	1,982)		_		3		(1,979)		
(Increase) Decrease in Due from TWA	`	-		_		4		4		(70)
(Increase) Decrease in Inventories		_		-		-		_		(6)
(Increase) Decrease in Deferred Outflows OPEB		2		1		1		4		2
(Increase) Decrease in Deferred Outflows Pensions	i	3		1		3		7		5
Increase (Decrease) in Accounts Payable		54		(253)		76		(123)		68
Increase (Decrease) in Customer Deposits		-		32		-		32		-
Increase (Decrease) in Accrued Liabilities		-		-		-		-		-
Increase (Decrease) in OPEB		(23)		(7)		(18)		(48)		(37)
Increase (Decrease) in										
Compensated Absences		24		(7)		8		25		29
Increase (Decrease) in Claims Payable		-		-		-		-		114
Increase (Decrease) in Net Pension Liability		203		52		162		417		252
Increase (Decrease) in Deferred Inflows OPEB		33		9		26		68		54
Increase (Decrease) in Deferred Inflows Pensions		(109)		(28)		(87)		(224)		(135)
Total Adjustments		(749)		470		872		593		680
Net Cash Provided (Used) by Operating							·			_
Activities	\$	(84)	\$	(360)	\$	1,106	\$	662	\$	895

There are no noncash investing, capital, and financing activities in the Proprietary Funds.

#### STATEMENT OF FIDUCIARY NET POSITION

#### PENSION TRUST FUNDS

September 30, 2019 (In Thousands)

<b>ASS</b>	ET	S
------------	----	---

Cash and Cash Equivalents	\$	4,583
Receivables:		
Interest Receivable		205
Total Receivables	<u> </u>	205
Investments, at Fair Value:		
Fixed Income		40,953
Equities		119,261
Mutual Funds		49,591
Commingled Funds		11,756
Total Investments		221,561
Total Assets	<u> </u>	226,349
Net Position Restricted		
for Pension Benefits	\$	226,349

#### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

#### PENSION TRUST FUNDS

For The Year Ended September 30, 2019 (In Thousands)

#### **ADDITIONS**

Contributions:	
Employer	\$ 6,508
Plan Members	1,377
State	1,167
Total Contributions	 9,052
Investment earnings:	
Net increase (decrease) in fair value of investments	3,342
Interest and dividends	 6,021
Total Investment Earnings	9,363
Less Investment Expense <sup>1</sup>	981
Net Investment Earnings	8,382
Other	1,639
Total Additions	 19,073
DEDUCTIONS	
Benefits	14,498
Administrative Expense	 205
Total Deductions	 14,703
Change in Net Position	4,370
Net Position - Beginning of Year	 221,979
Net Position - End of Year	\$ 226,349

<sup>&</sup>lt;sup>1</sup> Investment related expenses include investment advisory, custodial and performance monitoring fees.

## CITY OF KISSIMMEE, FLORIDA NOTES TO FINANCIAL STATEMENTS September 30, 2019

#### **INDEX TO NOTES**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	PAGE
Reporting Entity	
Government-wide and Fund Financial Statements	
Measurement Focus, Basis of Accounting, and Financial Statement Presentation	
Budgetary Requirements	
Cash and Cash Equivalents	
Investments	
Receivables	
Inventories and Prepaids	
Restricted Assets	
Capital Assets	
Bond / Note Issuance Costs	
Compensated Absences	
Total Other Postemployment Benefits Liability	42
Unearned Revenue	42
Deferred Outflows/Inflows of Resources	42
Pension/Net Pension Liability	
Contributions	
Fund Balances	43
Net Position Restricted by Enabling Legislation	
Tax Abatements	44
NOTE 2 – DEPOSITS AND INVESTMENTS	4.4
Deposits	
Investments	44
NOTE 3 – RECEIVABLES	47
NOTE 4 – INTERFUND ACCOUNTS	47
NOTE 5 - CAPITAL ASSETS	
Changes in Capital Assets	48
Net Capital Assets	
Construction Commitments	
NOTE 6 - INCOME FROM LEASED PROPERTY	52
NOTE 7 – LONG-TERM LIABILITIES	
Schedule of Changes in Long-term Liabilities	
Debt Service Requirements	
Debt Defeasance and Refundings	
Capital Leases	
Bonds and Notes from Direct Borrowings and Direct Placements	54
NOTE 8 – EMPLOYEE RETIREMENT SYSTEMS	
Description of Plans	56
Summary of Significant Accounting Policies	56
Membership and Contribution Information	
Benefits Provided	57
Net Pension Liability of the Sponsor	
Combining Statements of the Pension Trust Funds	55
NOTE 9 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)	
Plan Description, Benefit Terms and Contribution Requirements	66
Total OPEB Liability and Changes in Total OPEB Liability	
Actuarial Assumptions and Total OPEB Liability Sensitivity to Healthcare Trend Rate	
Discount Rate and Total OPEB Liability Sensitivity to Discount Rate	
OPEB Expense and Deferred Outflows/Deferred Inflows of Resources Related to OPEB	
1 1 2 2 2 2 2 1 2 2	

## CITY OF KISSIMMEE, FLORIDA NOTES TO FINANCIAL STATEMENTS September 30, 2019

#### **INDEX TO NOTES** (Continued)

	PAGE
NOTE 10 – RISK MANAGEMENT	69
NOTE 11 – NET INVESTMENT IN CAPITAL ASSETS CALCULATION	69
NOTE 12 – FUND BALANCE DEFICITS	69
NOTE 13 – COMMITMENTS, RELATED PARTIES, AND CONTINGENCIES	70
NOTE 14 – SUBSEQUENT EVENT	70

\_\_\_\_\_

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Kissimmee, Florida (the "City") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant City accounting policies are described below.

#### A. The Reporting Entity

The City was established pursuant to 65-1775 laws of Florida. The legislative branch of the City is composed of a five (5) member elected Commission, including a city-wide elected mayor. The City Commission is governed by the City Charter, and by state and local laws and regulations. The City Commission is responsible for the establishment and adoption of policy. The execution of such policy is the responsibility of the Commission-appointed City Manager.

The accompanying financial statements present the City and its component unit, an entity for which the City is considered to be financially accountable. A blended component unit, although legally separate, is in substance, part of the City's operations. The City has only one blended component unit, the Community Redevelopment Agency (the "CRA"). For financial reporting purposes, the CRA is reported as if it were a part of the City's operations. The CRA is an incremental taxing district created by City Ordinance #1893, in April of 1993, pursuant to Florida Statute 163.356. The City Commission serves as the governing board, approves the budget, provides funding and performs all accounting functions for the CRA. The CRA's services are provided exclusively to the City. The CRA has been presented as a blended component unit classified as a special revenue fund. The City has no discretely presented component units.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Statement of Activities demonstrates the degree to which the direct expenses and indirect costs of a given function, or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses are those costs that are allocated to functions and activities in accordance with the City's adopted indirect cost allocation plan. The "Expenses" column includes both direct and indirect expenses. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items properly not included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds, enterprise funds, internal service funds and the pension trust funds. The pension trust funds are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. The internal service funds are grouped together and shown alongside the enterprise funds. The internal service funds are combined with the governmental funds to aggregate governmental activities in the government-wide financial statements.

\_\_\_\_\_\_\_

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

#### 1. Government-wide Financial Statements

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

#### 2. Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, licenses, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

- The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The Community Redevelopment Agency Fund is a special revenue fund used to account for operations of the Community Redevelopment Agency (CRA). Costs will ultimately be funded with restricted incremental tax increases of property located within the CRA.
- The Shingle Creek Regional Trail fund is a special revenue fund used to account for the revenues and expenditures related to the LAP Agreement with the FDOT to provide the construction of the Shingle Creek Regional Trail.
- The 2016 Revenue Note Debt Service fund is a debt service fund used to account for the proceeds and refunding payments from the 2016 Refunding Revenue Note.
- The 2016 Revenue Note Capital Projects fund is a capital projects fund used to account for the capital improvement projects funded from the 2016 Refunding Revenue Note proceeds.

### CITY OF KISSIMMEE, FLORIDA NOTES TO FINANCIAL STATEMENTS – Continued September 30, 2019

(In Thousands)

The City reports the following major enterprise funds:

- The Stormwater Fund accounts for the fiscal activities of the City's stormwater operations and maintenance.
- The Airport Fund accounts for the fiscal activities of the City's airport operations and maintenance.
- The Solid Waste Fund accounts for the fiscal activities of the City's solid waste removal service operations.

Additionally, the City reports the following fund types:

- Special Revenue Funds account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes.
- Debt Service Funds account for financial resources that are restricted, committed, or assigned to expenditure for principal and interest.
- Capital Projects Funds account for financial resources that are restricted, committed, or assigned to expenditure for capital outlays (excluding proprietary fund capital outlays).
- Internal Service Funds account for certain activities of the City's centralized services and risk management program. Centralized services include information technology, purchasing, warehouse, garage, building maintenance, and printing. Risk management activities include legal expenses incurred related to activities not specifically covered by City insurance policies and collections of settlements or refunds from related cases.
- Pension Trust Funds account for the activities of the City's General Employees', Police Officers', and Firefighters' Pension Plans, which accumulate resources for pension benefit payments to qualified employees.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and of the City's internal service funds are charges to customers for sales and services. Operating expenses for the enterprise funds and internal service funds include the cost of sales and services, administrative expenses, claims expense, and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use unrestricted resources first, and then restricted resources, as they are needed for their intended purposes. For unrestricted resources, the City considers that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### D. Budgetary Requirements

The following procedures are used to establish the budgetary data reflected in the financial statements pursuant to Florida Statutes and the City Charter:

- 1) The City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following October 1. Work sessions are held to review the proposed budget.
- 2) Public hearings are held to obtain taxpayer comments.
- 3) Prior to October 1, the City Commission conducts the final budget hearing to consider additional public comments and to adopt the final ad valorem millage and final budget.
- 4) Budgets are legally adopted and formal budgetary integration is employed as a management control device during the year for the general fund, certain special revenue funds, certain debt service funds, and all capital projects funds. Budgets are not adopted for the Pension Trust Funds and Police and Firefighters Premium Tax Fund, Section 8 HAPP Fund, and Supplementary Care special revenue funds.
- 5) Budgets for the governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 6) The City Manager is authorized to approve transfers between line items other than salary accounts within any department, with all such adjustments reported on a monthly basis to the City Commission. However, the City Manager can approve transfers of unused amounts in salary account line items to advertising, recruiting and/or professional service account line items. Transfers between departments, other transfers between salary account line items and changes in total budget appropriations for a fund must have prior approval of the City Commission. During the current fiscal year, various appropriations were approved in accordance with this policy. Budgeted amounts shown in the financial statements are as originally adopted and as further amended.
- 7) Budget appropriations lapse at year-end. Encumbrances outstanding at year-end are charged against the ensuing year's budget, and thus are not shown in budget to actual presentations and are carried forward.

#### E. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, demand deposits, certificates of deposit, money market accounts, savings accounts, investments in the State Board of Administration (SBA) Florida PRIME (Florida PRIME), and highly liquid investments (including restricted assets) with a maturity of three months or less when purchased.

#### F. Investments

Investments are stated at fair value, with the exception of the investments with Florida PRIME, which are reported at amortized cost in accordance with GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. GASB Statement No. 79 establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. The City's investments in the Florida PRIME are similar to money market funds in which units are owned in the fund rather than the underlying investments. There are no limitations or restrictions on withdrawals from Florida PRIME; although in the occurrence of an event that has a material impact on liquidity or operations of the trust fund, the fund's executive director may limit contributions to or withdrawals from the trust fund for a period of 48 hours.

#### G. Receivables

#### Property Taxes Receivable

Under Florida law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The laws of the State regulating tax assessments are also designed to assure a consistent property valuation method statewide. State Statutes permit municipalities to levy property taxes at a rate of up to 10 mills. The City's millage for the fiscal year 2018-2019 is 4.6253 mills. All real and tangible personal property taxes are due and payable on the levy date of November 1 of each year or as soon thereafter as the assessment roll is certified by the Osceola County Property Appraiser (levy date). Osceola County mails to each property owner on the assessment roll a notice of the taxes due and the County also collects the taxes for the City. Taxes may be paid upon receipt of such notice from the County, with discounts at the rate of four percent (4%) if paid in the month of November, three percent (3%) if paid in the month of December, two percent (2%) if paid in the month of January, and one percent (1%) if paid in the month of February.

Taxes paid during the month of March are without discount and all unpaid taxes on real and tangible property become delinquent on April 1 (the lien date) of the year following the year in which taxes were assessed. Procedures for collecting delinquent taxes, including applicable tax certificate sales, are provided for by the Laws of Florida.

#### Special Assessments Receivable

Special assessments receivable are recorded at the time the related project is completed and are secured by liens on the property benefited. Revenue in governmental funds is deferred until such time it becomes an available, spendable or appropriable resource. Special assessment revenues are recorded in the government-wide and enterprise fund financial statements when earned.

#### H. Inventories and Prepaids

Inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Prepaids represent payments made to vendors for services that will benefit the City beyond September 30, 2019. These payments are recorded as expenditures or expenses when consumed rather than when purchased.

#### I. Restricted Assets

Restricted cash and cash equivalents of governmental funds arise from provisions within revenue bonds issued by the City and are so designated on the statement of net position and balance sheets of governmental funds.

#### J. Capital Assets

Capital assets include property, plant, equipment, intangibles, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Property, plant, equipment, and intangibles with initial, individual costs that equal or exceed one thousand dollars and estimated useful lives of over one year are recorded as capital assets. Infrastructure is capitalized when the initial costs equal or exceed \$25 and has an estimated useful life of more than one year. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Infrastructure capital assets are included in improvements other than buildings for financial statement classification.

Intangibles assets are amortized over their useful lives, when the length of their lives is limited by contractual or legal limitations. Buildings, improvements, infrastructure, and equipment are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	25
Improvements Other than Buildings	4-12
Infrastructure	20-50
Equipment	5-20

#### K. Bond/Note Issuance Costs

These costs are charged to current expenditures/expenses when bonds are issued.

#### L. Compensated Absences

City policy allows each employee to accumulate up to three times the accrual rate, ranging from 30 to 60 days of vacation leave. Time accrued beyond that is forfeited unless an exception is granted by the City Manager. The majority of employees utilize their annual accrual of vacation leave during the year accrued. Employees are allowed to accumulate up to 60 days of medical leave. Time accrued beyond that is paid to the employees every year at the rate of one-half their pay rate. The City records compensated absences in governmental funds, only if they have matured, as expenditures for the amount accrued during the year that would normally be liquidated with expendable, available financial resources. The City accrues compensated absences in the period they are earned in the government-wide and enterprise fund financial statements.

#### M. Total Other Postemployment Benefits (OPEB) Liability

The total OPEB liability of the City's Other Postemployment Benefits Plan (the OPEB Plan) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. This includes for purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB benefits, and OPEB expense. Current payroll costs are used as a basis to allocate deferred elements, total OPEB liability, and OPEB expense. Benefit payments are recognized when due and payable in accordance with the benefit terms. The plan is not administered through a trust.

#### N. Unearned Revenue

Unearned revenue in the governmental funds represent paving assessment receivables and grant receivables that are measurable but the revenue was unearned.

#### O. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has two items that qualify for reporting in this category. In the statement of net position, the deferred outflow for pensions is an aggregate of items related to pensions and the deferred outflow for

OPEB is an aggregate of items related to OPEB. The deferred outflows related to pensions and OPEB will be recognized as either expense or a reduction in the related liability in future reporting years. Details on the composition of the deferred outflows related to pensions and OPEB are further discussed in the Notes. In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. In the statement of net position, the deferred inflow for pensions is an aggregate of items related to pensions and the deferred inflows for OPEB is an aggregate of items related to OPEB. The deferred inflows related to pensions and OPEB will be recognized as reductions to expense in future reporting years. Details on the composition of the deferred inflows related to pensions and OPEB are further discussed in Notes 8 and 9.

#### P. Pensions/Net Pension Liability

In the government-wide financial statements and also the proprietary funds statements, net pension liability represents the present value of projected benefit payments to be provided through the cost-sharing and single employer pension plans to current active and inactive employees that is attributed to those employees' past periods of service (total pension liability), less the amount of the pension plan's fiduciary net position. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension plans, and pension expense, information about the fiduciary net position and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Current contributions are used as a basis to allocate deferred elements, net pension liability, and pension expense.

#### Q. Contributions

Contributions consist primarily of donations from federal and state aid programs. Contributions are recognized when earned or when legal title is transferred to the City for contributed capital assets.

#### R. Fund Balances

The City classified governmental fund balances as follows:

- Nonspendable Fund Balance represents fund balance that is (a) not in a spendable form such as
  prepaid items or (b) legally or contractually required to be maintained intact such as an endowment.
- Restricted Fund Balance consists of amounts that can be spent only on the specific purposes stipulated by law or by the external providers of those resources.
- <u>Committed Fund Balance</u> self-imposed limitations set in place prior to the end of the fiscal period.
  These amounts can be used only for the specific purposes determined by a formal action of the
  City Commission, which is the highest level of decision-making authority, and that require the same
  level of formal action to remove the constraint. The City Commission can establish, modify or
  rescind committed fund balance through the formal approval of an ordinance.
- <u>Assigned Fund Balance</u> amounts that are subject to a purpose constraint that represents an intended use established by the City Commission or by their designated body or official. The City Manager was appointed with the authority to assign fund balance through the City Commission's approval of the City's fund balance policy. Formal action is *not* necessary to impose, remove, or modify a constraint in assigned fund balance. Additionally, this category is used to reflect the appropriation of a portion of existing fund balance to eliminate a projected deficit in the subsequent year's budget.

 <u>Unassigned Fund Balance</u> - represents the residual classification or fund balance and includes all spendable amounts not contained within the other classifications of the General Fund. Unassigned fund balances may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes. Currently, the Shingle Creek Regional Trail Fund, the TOHO Valencia Trail II, and the W Oak Street Improvement Grant have negative unassigned fund balance.

#### S. Net Position Restricted by Enabling Legislation

In the government-wide financial statements, governmental activities report restricted net position of \$32,621, of which management has determined \$6,857 for building code enforcement is restricted by enabling legislation.

#### T. Tax Abatements

GASB Statement No. 77, *Tax Abatement Disclosures*, requires disclosure of tax abatement information about the City's tax abatement agreements and those entered by other governments that would reduce the City's tax revenues. The City has evaluated this statement and has determined no agreements meet the criteria to be disclosed.

#### **NOTE 2 – DEPOSITS AND INVESTMENTS**

#### **Deposits**

Deposits consist of demand accounts (interest and non-interest bearing). All deposits with financial institutions were 100% insured by Federal depository insurance or by collateral pursuant to the Public Depository Security Act of the State of Florida. The bank balance of demand accounts was \$12,454. The carrying amount of the demand deposits, cash with fiscal agent, and cash on hand at September 30, 2019 was \$10,686 due to timing of transactions.

#### **Investments**

The City's investment policy is governed by local resolution and bond covenants. Allowable investments include: the SBA Florida PRIME; negotiable direct obligations, or obligations the principal and interest of which are unconditionally guaranteed by the United States government; bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by United States agencies, provided such obligations are backed by the full faith and credit of the United States Government; bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by United States Government agencies which are not full faith and credit agencies; repurchase agreements; bankers' acceptances; commercial paper; state and/or local government taxable and tax-exempt debt; and fixed income mutual funds. In addition, the City's retirement plans may invest in corporate bonds and stocks as well as limited partnerships.

The City categorizes the fair value measurements of its investments based on the hierarchy established by GASB Statement No. 72, Fair Value Measurement and Application. The hierarchy has three levels based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. GASB 72 allows for the use of quoted prices provided by third parties. The City uses quoted prices provided by its third-party custodians for its pension trust funds.

The following is a summary of the City's pooled investments at September 30, 2019. The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is also presented.

			Weighted		
Measured using the net asset value:	Fa	air Value	Maturity (Yrs)	Credit	Rating
FLGIT Short Term Bond Fund	\$	21,110	2.00	Fitch /	AAAf/S1
FL FIT Enhanced Cash		430	0.48	S&P A	AAAf/S1
FL FIT 1-3 Year		31,454	2.53	S&P A	4A+f/S1
Total fair value investments		52,994			
Measured at amortized cost:					
Florida PRIME		22,310	37 days	S&P	AAAm
Total City investments	\$	75,304			
Investments measured at NAV	F	air Value	Unfunded Commitments		
FLGIT Short Term Bond Fund	\$	21,110	\$ -	•	
FL FIT Enhanced Cash	•	430	-		
FL FIT 1-3 Year		31,454	-		

For investments in the FL FIT, there is no limitation or restriction on participant withdrawals, and the Trust has not put in place a redemption gate. The FL FIT Enhanced Cash investments consist of money market mutual funds, FDIC deposits, U.S. treasury bonds, U.S. government agency bonds, commercial paper, and corporate bonds. The FL FIT 1-3 Year investments consist primarily of CMOs, government agency and U.S. treasury bonds, corporate bonds, and money market and FDIC insured deposits. Fair value of the investments is determined daily for calculation of the pool participants' net asset value.

For investments in the FLGIT Short Term Bond Fund, there is no limitation or restriction on participant withdrawals, and there is no redemption gate in place. The FLGIT investments consist primarily of U.S. treasury notes, U.S. Government agency notes, asset-backed securities, corporate bonds, and municipal bonds.

The following is a summary of the City's Pension Trust Funds at September 30, 2019.

		Genera	l En	nployees'	Per	sion	Police Officers' Pension					Firefighters' Pension			
	C	luoted	(	Observ	v Unobserv		Quoted		Observ		Quoted		О	bserv	
	ı	Prices		Input Level 2		•		Prices		Input	ı	Prices	-	nput	
	L	evel 1	L					Level 1		Level 2		Level 1		Level 2	
Fixed Income	\$	11,305	\$	11,963	\$	-	\$	-	\$	15,213	\$	-	\$	2,472	
Equities		78,327		1,000		-		8,860		13,830		17,243		-	
Mutual Funds		-		9,296		-		18,186		-		15,766		-	
Commingled Funds & Real Estate		-		-		6,344		1,467		7,127		1,166		1,996	
Total Investments	\$	89,632	\$	22,259	\$	6,344	\$	28,513	\$	36,170	\$	34,175	\$	4,468	
Money Market		1,529	_					2,013				1,041			
Total Investment Fair Values	\$	119,764					\$	66,696			\$	39,684			

As mentioned previously, for the City's pension trust fund investments, quoted prices provided by its third-party custodians are used. Debt securities classified in Level 2 are valued using a matrix pricing model. Real estate investments in Level 3 are valued using discounted cash flow techniques.

Interest Rate Risk - To mitigate interest rate risk, the City's investment policy requires that the investment portfolio structure maturities to meet the City's cash needs for ongoing operations and that operating funds be invested primarily in short-term securities. Of the City's investments outstanding at year-end, all of them have maturities less than three years. The City's policy requires that investments have maturities that match known cash needs and anticipated cash-flow requirements.

For the City's General Employees' Pension investments, the weighted average maturity (in years) for Eaton Vance is 7.30, Pimco Diversified Fund (PDIIX) is 9.04, and Vanguard Inflation Protected (VAIPX) is 8.60. For the City's Police Officers' Pension investments, the weighted average maturity (in years) for Galliard Intermediate Core is 4.48, Pimco Diversified Fund (PDIIX) is 9.04, and Vanguard Inflation Protected (VAIPX) is 8.60. For the City's Firefighters' Pension investments, the weighted average maturity (in years) for their collective portfolio is 8.55.

Credit Risk – To mitigate credit risk, the City's investment policy limits the minimum credit quality rating of investments, as rated by nationally recognized statistical rating organizations (NRSROs). The City primarily invests in U.S. government securities, mutual funds, corporate stocks, corporate bonds, and overnight repurchase agreements. Money market accounts are held with qualified public depositories who meet the State of Florida requirements.

Custodial Risk – To mitigate custodial risk, broker/dealers must meet established capital requirements as set forth by the Securities Exchange Commission, be registered in the State of Florida, provide proof of registration, complete a broker/dealer questionnaire, certify understanding of the City's investment policy, and provide a copy of the most recent audit report. The City's investment policy does not place any limits on the amount allowed to be held by counterparties.

Concentration of Credit Risk – The City's investment policy requires that investments be diversified by security type and institution. No more than 50% of the City's funds will be invested with the same issuer, dealer or banking institution and no more than 20% of the City's funds will be invested beyond five years in any security with the same maturity date.

A reconciliation of the City's cash and investments to the financial statements is as follows:

	City
Cash in Bank and On Hand	\$ 10,686
Investments	75,304
	85,990
Cash and Cash Equivalents	53,296
Restricted Cash and Investments	32,694
	\$ 85,990

#### **NOTE 3 – RECEIVABLES**

The following is a detail listing of receivables for the City's individual major funds and the aggregate of nonmajor funds at September 30, 2019. Special assessment receivables are secured by liens placed on benefited properties at the time of the original assessment.

		Nonmajor and Internal											
							Solid Service Pension						
Description	G	eneral	Stor	Stormwater		Airport	Waste		Funds		Funds		 Total
Accounts	\$	9,225	\$	375	\$	95	\$	471	\$	4	\$	-	\$ 10,170
Interest		-		-		-		-		-		209	209
Special assessments		24							_			_	 24
		9,249		375		95		471		4		209	10,403
Less: Allowance for uncollectibles		(5,117)			_		_		_				 (5,117)
	\$	4,132	\$	375	\$	95	\$	471	\$	4	\$	209	\$ 5,286

#### **NOTE 4 - INTERFUND ACCOUNTS**

Individual interfund receivables, payables and transfers with a description of their purpose at September 30, 2019 are:

	Due From		Due To	Purpose
General Fund	\$	2,755	\$ -	To cover negative pooled cash position of Funds
Shingle Creek Regional Trail		-	972	To cover negative pooled cash position of Funds
Nonmajor Funds:				
Special Revenue Funds		-	1,637	To cover negative pooled cash position of Funds
Internal Service Funds			146	To cover negative pooled cash position of Funds
	\$	2,755	\$ 2,755	
	Tra	nsfer In	Transfers Out	Purpose
General Fund	\$	1,392	\$ 2,555	Transfer to cover debt service payments
Shingle Creek Regional Trail		189	-	Transfer for project expenditures
Community Redevelopment Agency		1,004	686	Transfer to cover debt service and tax increment funds
2016 Revenue Note Debt Service		2,959	-	Transfer to cover debt service payments
2016 Revenue Note Capital Projects		10	-	
Stormwater		-	431	Transfer to General Fund for PILOT
Airport		-	2	
Solid Waste		-	268	Transfer to General Fund for PILOT
Nonmajor Funds:				
Special Revenue Funds		1,276	6,921	Transfer for grant match funding and debt service
Debt Service Funds		4,079	-	Transfer to cover debt service payments
Internal Service Funds		<u> </u>	46	Building and software costs
	\$	10,909	\$ 10,909	

#### **NOTE 5 – CAPITAL ASSETS**

#### A. Changes in Capital Assets

The following tables show the changes in capital assets by governmental activities and business-type activities. Also shown is a summary of depreciation and amortization expense by function:

Governmental Activities	В	ginning alance /01/2018	<u>In</u>	creases	De	creases_	E	Ending Balance /30/2019
Capital Assets, Not Being Depreciated:								
Land	\$	39,137	\$	4,724	\$	-	\$	43,861
Construction In Progress		33,044		16,021		<u>-</u>		49,065
Total Capital Assets, Not Being Depreciated		72,181		20,745		<u>-</u>		92,926
Capital Assets, Being Amortized, Net:								
Software - Charter School		2		-		(2)		-
Software - Other City		600		852		(22)		1,430
Parking Capacity		2,898				(899)		1,999
Total Capital Assets Being Amortized, Net		3,500		852		(923)		3,429
Capital Assets, Being Depreciated:								
Buildings								
Charter School		1,208		256		-		1,464
Other City		16,843		-		-		16,843
Improvements other than buildings								
Charter School		165		18		-		183
Other City		171,636		7,511		(416)		178,731
Equipment								
Charter School		1,098		-		-		1,098
Other City		31,525		3,151		(1,541)		33,135
Total Capital Assets Being Depreciated		222,475		10,936		(1,957)		231,454
Less Accumulated Depreciation For:								
Buildings								
Charter School		(429)		(84)		-		(513)
Other City		(7,820)		(508)		-		(8,328)
Improvements other than buildings								
Charter School		(108)		(7)		-		(115)
Other City		(42,840)		(5,141)		391		(47,590)
Equipment								
Charter School		(897)		(63)		-		(960)
Other City		(20,515)		(3,023)		1,490		(22,048)
Total Accumulated Depreciation		(72,609)		(8,826)		1,881		(79,554)
Total Capital Assets, Being Depreciated, Net		149,866		2,110		(76)		151,900
Governmental Activities Capital Assets, Net	\$	225,547	\$	23,707	\$	(999)	\$	248,255

	Ва	ginning					Ending Balance
Business-type Activities	10/	01/2018		Increases	 ecreases		9/30/2019
Stormwater Fund							
Capital Assets, Not Being Depreciated:							
Land	\$	1,583	\$	-	\$ -	\$	1,583
Construction In Progress		604	_	2,653	 (604)		2,653
Total Capital Assets, Not Being Depreciated:		2,187		2,653	 (604)		4,236
Capital Assets, Being Amortized, Net:							
Software		46		(3)	<u>-</u>		43
Total Capital Assets, Being Amortized, Net		46		(3)	 		43
Capital Assets, Being Depreciated:							
Buildings		509		-	-		509
Improvements other than Buildings		26,300		812	-		27,112
Equipment		5,489		85	 (67)		5,507
Total Capital Assets Being Depreciated		32,298		897	 (67)		33,128
Less Accumulated Depreciation For:							
Buildings		(346)		(20)	-		(366)
Improvements other than Buildings		(5,846)		(558)	-		(6,404)
Equipment		(3,018)		(459)	 65		(3,412)
Total Accumulated Depreciation		(9,210)	_	(1,037)	 65	_	(10,182)
Total Capital Assets, Being Depreciated, Net		23,088		(140)	 (2)		22,946
Solid Waste Fund Capital Assets, Net	\$	25,321	\$	2,510	\$ (606)	\$	27,225
Airport Fund							
Capital Assets, Not Being Depreciated:							
Land	\$	309	\$	-	\$ -	\$	309
Construction In Progress	-	2,795	_		 <u> </u>		2,795
Total Capital Assets, Not Being Depreciated	-	3,104		<del>-</del>	 <del>-</del>		3,104
Capital Assets, Being Amortized, Net:		107		(6)			404
Software Total Capital Assets, Being Amortized, Net		197 197		(6) (6)			191 191
Conital Assets Raine Depresinted							
Capital Assets, Being Depreciated:  Buildings		11,160		-	_		11,160
Improvements other than Buildings		15,970		21	-		15,991
Equipment		787		22	 (11)		798
Total Capital Assets Being Depreciated		27,917		43	 (11)		27,949
Less Accumulated Depreciation For:							
Buildings		(6,657)		(303)	-		(6,960)
Improvements other than Buildings		(2,833)		(306)	-		(3,139)
Equipment		(609)		(44)	 10		(643)
Total Accumulated Depreciation		(10,099)	_	(653)	 10	_	(10,742)
Total Capital Assets, Being Depreciated, Net		17,818		(610)	 (1)		17,207

Solid Woods Fund	ı	eginning Balance		Ingrana	5			Ending Balance 9/30/2019
Solid Waste Fund		0/01/2018	_	Increases		ecreases		9/30/2019
Capital Assets, Not Being Depreciated:  Construction In Progress	\$	73	\$	_	\$	_	\$	73
Total Capital Assets, Not Being Depreciated	Ψ	73	Ψ		Ψ	_	Ψ	73
retail Capital / 1000to, 1101 Doing Doprostated			_					
Capital Assets, Being Depreciated:								
Buildings	\$	407	\$	-	\$	-	\$	407
Improvements other than Buildings		93		-		-		93
Equipment		4,932	_	294		(605)		4,621
Total Capital Assets Being Depreciated		5,432	_	294		(605)		5,121
Less Accumulated Depreciation For:								
Buildings		(284)		(15)		-		(299)
Improvements other than Buildings		(38)		(7)		-		(45)
Equipment		(2,528)	_	(660)		605		(2,583)
Total Accumulated Depreciation		(2,850)		(682)		605		(2,927)
Total Capital Assets, Being Depreciated, Net		2,582	_	(388)		<del>_</del>		2,194
Solid Waste Fund Capital Assets, Net	\$	2,655	\$	(388)	\$	<u> </u>	\$	2,267
Total Business-type Activities								
Capital Assets, Not Being Depreciated:								
Land	\$	1,892	\$	-	\$	-	\$	1,892
Construction In Progress		3,472	_	2,653		(604)		5,521
Total Capital Assets, Not Being Depreciated		5,364	_	2,653		(604)		7,413
Capital Assets, Being Amortized, Net:								
Software		243		(9)				234
Total Capital Assets, Being Amortized, Net		243	_	(9)			_	234
Capital Assets, Being Depreciated:								
Buildings		12,076		-		-		12,076
Improvements other than Buildings		42,363		833		-		43,196
Equipment		11,208		401		(683)		10,926
Total Capital Assets Being Depreciated		65,647	_	1,234		(683)		66,198
Less Accumulated Depreciation For:								
Buildings		(7,287)		(338)		-		(7,625)
Improvements other than Buildings		(8,717)		(871)		-		(9,588)
Equipment		(6,155)		(1,163)		680		(6,638)
Total Accumulated Depreciation		(22,159)		(2,372)		680		(23,851)
Total Capital Assets, Being Depreciated, Net		43,488	_	(1,138)		(3)	_	42,347
Total Business-type Activities, Net	\$	49,095	\$	1,506	\$	(607)	\$	49,994

Depreciation and Amortization Expense By Function	
General Government	\$ 2,077
Public Safety	2,020
Transportation	3,183
Culture/Recreation	2,094
Capital assets held by the City's internal service funds are charged	
to the various functions based on their usage of the assets	 375
Total Governmental Activities Depreciation and Amortization	\$ 9,749
Business-type Activities:	
Depreciation Expense By Function	
Stormwater	\$ 1,040
Airport	659
Solid Waste	 682
	\$ 2,381

#### **B. Net Capital Assets**

The following is a summary of net capital assets as shown on the government-wide statement of net position:

	Governmental		Business-type		
		Activities	Activities		 Total
Land	\$	43,861	\$	1,892	\$ 45,753
Software, net		1,430		234	1,664
Parking Capacity, net		1,999		-	1,999
Buildings		18,307		12,076	30,383
Improvements other than Buildings		178,914		43,196	222,110
Equipment		34,233		10,926	45,159
Construction in Progress		49,065		5,521	 54,586
		327,809		73,845	401,654
Less: Accumulated Depreciation		(79,554)		(23,851)	(103,405)
Capital Assets, net	\$	248,255	\$	49,994	\$ 298,249

#### **C.** Construction Commitments

The following is a schedule of significant capital construction projects with remaining commitment amounts of greater than \$1 million as of September 30, 2019:

			Re	maining
Projects	Sper	nt-to-Date	Cor	nmitment
Oak Street Widening Improvements	\$	2,393	\$	1,002
Utility Relocation		-		1,263
Police and Fire Joint Training Range Facility		4,872		6,243
Lakefront Park		5,154		3,829
Mill Slough Restoration	<u></u>	2,653		1,812
Total	\$	15,072	\$	14,149

#### NOTE 6 - INCOME FROM LEASED PROPERTY

The City is the lessor on various leases at the Airport. Assets available for lease consist primarily of land, land improvements and buildings. As of September 30, 2019, the book value of assets in these categories is \$11,469 with accumulated depreciation of \$6,960. The following is a schedule of minimum future lease income on non-cancellable operating leases:

Year	_	 mount
2020		\$ 677
2021		670
2022		675
2023		680
2024		686
After 2024		 688
	Total minimum lease income	\$ 4,076

Total income on non-cancellable operating leases for the year ended September 30, 2019 was \$723.

#### **NOTE 7 – LONG-TERM LIABILITIES**

#### A. Schedule of Changes in Long-term Liabilities

The City's outstanding long-term liabilities includes revenue bonds payable, notes from direct borrowings and direct placements, capital leases payable, claims payable, net pension liability, other postemployment benefits, and compensated absences. The following is a schedule of changes in the City's long-term liabilities for the fiscal year ended September 30, 2019:

	ı	Balance					E	Balance	D	ue Within	L	ong-term
	_	10/01/18	_/	Additions	F	Reductions		9/30/19	_ (	One Year		Portion
Governmental Activities:  Notes from Direct Borrowings and  Direct Placements	\$	39,250	\$	5,400	\$	(2,790)	\$	41,860	\$	2,885	\$	38,975
Revenue Bonds		40,262		-		(1,259)		39,003		1,295		37,708
Bond Premium		4,516		-		(161)		4,355		=		4,355
subtotal Revenue Bonds		44,778		-		(1,420)		43,358		1,295		42,063
Capital Lease Payable		177		-		(39)		138		46		92
Claims Payable		3,669		8,752		(8,638)		3,783		1,891		1,892
Net Pension Liability		33,176		6,829		(2,238)		37,767		-		37,767
Other Postemployment Benefits		6,648		-		(622)		6,026		258		5,768
Compensated Absences		1,995		2,465	_	(2,330)		2,130		426		1,704
Governmental Activity												
Long-term Liabilities	\$	129,693	\$	23,446	\$	(18,077)	\$	135,062	\$	6,801	\$	128,261
Business-type Activities:												
Net Pension Liability	\$	2,201	\$	887	\$	(470)	\$	2,618	\$	-	\$	2,618
Other Postemployment Benefits		724		-		(48)		676		20		656
Compensated Absences	_	186	_	312		(287)	_	211	_	42	_	169
Business-type Activity												
Long-term Liabilities	\$	3,111	\$	1,199	\$	(805)	\$	3,505	\$	62	\$	3,443

Governmental activities' compensated absences, net pension liability and other postemployment benefits liability will be liquidated in future periods primarily by the General Fund and Central Services Fund.

(In Thousands)

#### **B.** Debt Service Requirements

The following are the debt service requirements to maturity on the City's outstanding revenue bonds and notes payable:

		Notes fro	m D	irect						
Governmental Activities:	Borro	wings ar	nd P	lacements		Revenu	е Во	onds		
Fiscal Year	<u>Pr</u>	incipal	In	terest	Pr	incipal	<u>Ir</u>	nterest		Total
2020	\$	2,885	\$	1,160	\$	1,295	\$	1,695	\$	7,035
2021		2,990		1,072		1,350		1,643		7,055
2022		19,450		981		1,403		1,575		23,409
2023		3,210		483		1,430		1,505		6,628
2024		2,385		385		820		1,476		5,066
2025-2029		7,065		1,083		3,605		6,901		18,654
2030-2034		3,875		299		6,620		5,963		16,757
2035-2039		-		-		8,885		4,409		13,294
2040-2044		-		-		11,060		2,230		13,290
2045-2048				<u>-</u>		2,535		121	_	2,656
Total	\$	41,860	\$	5,463	\$	39,003	\$	27,518	\$	113,844

#### C. Debt Defeasance and Refundings

The City refunds and/or defeases long-term debt primarily to reduce debt service requirements. Since U.S government securities are held in escrow for the payment of principal and interest on these bonds, they are not liabilities to the City and are not included in the City's financial statements. As of September 30, 2019, the City has no outstanding bonds issued by the City, which were funded in previous years by the placement of assets in an irrevocable trust to be used for satisfying debt service requirements:

#### D. Capital Leases

The City has capital leases outstanding at year-end. The gross cost of the equipment acquired with capital lease proceeds is \$3,223 for governmental activities. The following is a summary schedule of these capital lease obligations and their net present value.

	Gover	nmental
Year Ending September 30	Act	ivities
2020	\$	46
2021		46
2022		46
Total minimum lease payments		138
Less: amount representing interest		<u>-</u>
Present value of minimum lease payments	\$	138

#### E. Bonds and Notes Outstanding

The City has revenue bonds and notes outstanding at September 30, 2019. The revenue bonds and notes under governmental activities are secured by several pledged revenue sources. The following is a summary schedule of these long-term obligations of the City and their impact on those present and future pledged revenue sources:

Governmental Activities:	Revenue Pledged	Amount Issued	Principal Outstanding	Total Pledged Revenue (1)	Future Pledged Revenue Over Debt Service Required (2)	Current Year Debt Srvc Paid	Current Year Total Revenue
Notes from Direct Borrowings and Direct	Placements:						
2010A Capital Improvement Refunding Note Maturity: 2023, Interest Rate: 2.61% Purpose: Refunding 2005 Series Note	Local option sales tax	\$ 9,500	\$ 3,445	\$ 3,723	9.6%	\$ 785	\$ 8,144
2010B Capital Improvement Revenue Note Maturity: 2025, Interest Rate: 2.79% Purpose: Road Improvements	Local option sales tax	8,000	4,065	4,472	7.5%	610	8,144
2010C Capital Improvement Revenue Note Maturity: 2030, Interest Rate: 2.69% Purpose: Road Improvements	N/A	4,000	2,755	3,229	N/A	200	N/A
2017 Commercial Paper Note  Maturity: 2022, Interest Rate:  Purpose: Various	N/A	16,350	16,350	17,559	N/A	-	N/A
2011B Capital Improvement Refunding Note Maturity: 2025, Interest Rate: 2.86% Purpose: Road Improvements	Local option sales tax	9,140	4,225	4,750	7.9%	640	8,144
2014A Capital Improvement Revenue Note Maturity: 2034, Interest Rate: 2.86% Purpose: Lakefront Park and Road Improvements	Local option sales tax	9,600	7,920	9,901	4.6%	375	8,144
2015B CRA Refunding Revenue Note  Maturity: 2030, Interest Rate: 2.81%  Purpose: Refund 2009 CRA Note	N/A	3,820	3,100	N/A	N/A	180	N/A
	Total Reven	ue Notes	41,860				

### CITY OF KISSIMMEE, FLORIDA NOTES TO FINANCIAL STATEMENTS – Continued September 30, 2019

(In Thousands)

Governmental Activities:	Revenue Pledged	Amount Issued	incipal standing	Total ledged venue (1)	Future Pledged Revenue Over Debt Service Required (2)	Current Year Debt Srvc Paid	Current Year Total Revenue
Revenue Bonds:							
2016 Capital Improvement Revenue Bonds Maturity: 2045, Interest Rate: 4.803% Purpose: Capital Improvements and Refunding	1/2 Cent Sales Tax, Public Serv & Comm T	\$ 42,930 axes	\$ 38,925	\$ 66,434	9.8%	\$ 1,220	\$ 12,458
Excise Tax Revenue Bonds, Series 1980  Maturity: 2019, Interest Rate: 5.00%  Purpose: Refunding	Occupational License Tax	265	-	-	5.6%	15	266
Excise Tax Revenue Bonds, Series 1982  Maturity: 2022, Interest Rate: 5.00%  Purpose: Refunding	Occupational License Tax	500	 78	87	9.0%	24	266
	Total Revenue	Bonds	 39,003				
Total Revenue Notes and Bonds - Governme	ental Activities		\$ 80,863				

<sup>(1)</sup> Total pledged revenue is the total outstanding principal and interest.

The City's revenue bonds and notes from direct borrowings and direct placements contain remedies for events of default that are dependent upon judicial actions that may be limited. For most of the City's debt, in the event a default is longer than 30 days after notice to the City, the registered owners of not less than 25% in aggregate principal of the individual outstanding debt instruments shall be entitled to the appointment of a receiver of the pledged revenues. The receiver shall be entitled to take possession of various funds and accounts established by the City upon issuance of that debt, and shall collect all pledged revenues to apply towards satisfaction of the outstanding principal and interest.

In the event of default under the City's line of credit, the bank shall have the right to declare all outstanding loan balances immediately due and payable or take legal action as necessary to collect the amounts then due.

<sup>(2)</sup> Future pledged revenue over debt service required is calculated using the current year total revenues for the remaining years of debt service.

<sup>(3)</sup> Total pledged infrastructure surtax for each outstanding debt issue is calculated based on its proportionate share of total annual debt service paid.

#### **NOTE 8 - EMPLOYEE RETIREMENT SYSTEMS**

The City administers three public employee retirement systems for all full-time employees. The employees of the Tohopekaliga Water Authority (TWA) also participate in the general employees' retirement plan.

Actuarial studies were conducted on all three plans as of October 1, 2018. The City does not produce separately available financial reports for these pension plans. All required disclosures and financial data are contained in the City's Comprehensive Annual Financial Report.

#### A. Description of Plans

The City administers the general employees', municipal police officers', and municipal firefighters' retirement plans. The general employees' retirement plan is a multi-employer cost sharing defined benefit plan while the municipal police officers' and municipal firefighters' retirement plans are both single employer defined benefit plans. All three plans are established by ordinance pursuant to Florida Statutes. These plans provide retirement, disability, and death benefits to plan members and their beneficiaries. All three plans may be amended by ordinances adopted by the City Commission for benefits, funding policies, contribution requirements, investment policies and other plan administration changes. However, the City must adhere to the restrictions and limitations set forth in Florida Statutes for the police officers' and firefighters' pension plans.

Each plan has a board of trustees that is responsible for the proper operation of the plan. The general employees' board consists of seven trustees, two of whom shall be appointed by the City Manager, two of whom shall be members of the system and who shall be elected by a majority of the general employees who are employed by the City and who are members of the system, one of whom shall be appointed by the TWA executive director and one of whom shall be a member of the system and elected by a majority of the general employees who are employed by TWA and who are members of the system. The seventh trustee shall be chosen by a majority of the previous six.

The police officers' and firefighters' boards consist of five trustees each, two of whom, unless otherwise prohibited by law, shall be legal residents of the City, who shall be appointed by the City Commission and two of whom shall be members of the system, who shall be elected by a majority of the police officers/firefighters who are members of the system. The fifth trustee shall be selected by a majority of the previous four trustees, and such person's name shall be submitted to the City Commission. Upon receipt of the fifth person's name, the City Commission shall, as a ministerial duty, appoint such person to the board of trustees as its fifth trustee.

#### **B.** Summary of Significant Accounting Policies

<u>Basis of Accounting</u> – The pension trust fund financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contribution (i.e., the annual budget process). Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Costs of administering the plans are charged to the pension trust fund and factored into the City's contribution rate. Total net position in all three pension trust funds are held in trust for plan benefits.

<u>Method Used to Value Investments</u> – Investments are reported at fair value. Short-term investments are reported at amortized cost. Each pension plan board of trustees has the authority to establish and amend its investment policy. There were no investments in any one organization that represent 5 percent or more of plan total assets in any of the pension trust funds.

(In Thousands)

#### C. Membership and Contribution Information

Membership of each plan consisted of the following at October 1, 2018, the date of the latest actuarial valuations:

		Pension Plans	
	General	Police	
	Employees'	Officers'	Firefighters'
Inactive Plan Members or Beneficiaries Currently			
Receiving Benefits	309	113	77
Inactive Plan Members Entitled to but Not Yet			
Receiving Benefits	119	25	27
Active Plan Members	432	133	91
Total	860	271	195

For the fiscal year ended September 30, 2019, the following plan provisions are listed below:

		Pension Plans	
	General	Police	
	Employees'	Officers'	Firefighters'
Required Plan Member Contribution	3.69% Tier 1	3.70% 1	1.00% 2
	7.14% Tier 2		
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization Method	Level Dollar, closed	Level % of pay, closed	Level % of pay, closed
Remaining Amortization Period	13 Years	28 Years	28 Years
Asset Valuation Method	20% of the difference	4 yr geometric average	5 yr smooth mkt
	between FMV and	of market value returns	
	expected actuarial value		
Actuarial Assumptions:			
Investment rate of return	7.40%	7.50%	7.85%
Projected salary increases	4.00% to 6.50%	Service based	Service based
Post retirement benefit increases	3.00%	3.50%	3.50%
Inflation and payroll growth	3.00%	2.5%, 0%	2.7%, 0%
Cost-of-living adjustments	None	1% per year	None
		age 55 to 65	

<sup>&</sup>lt;sup>1</sup> 5.00% for Members hired after May 6, 2014

#### D. Benefits Provided

#### **General Employees'**

#### Retirement Age

Normal: A member may retire following age 60 with 10 years of credited service.

Early: A member may elect to retire early upon the attainment of age 55 with 10 years of credited service.

<sup>2 3.00%</sup> for Members hired after December 31, 2012

NOTES TO FINANCIAL STATEMENTS - Continued

September 30, 2019

(In Thousands)

#### Retirement Benefits

Normal: Tier 1 Members: 2.8% of Average Final Compensation (AFC) multiplied by years of credited service up to a maximum of 30 years. Tier 2 Members: 3% of AFC multiplied by years of credited service up to a maximum of 30 years.

Early: The normal retirement benefit is reduced by 2% for each year before normal retirement.

Delayed: Benefit continues to accrue.

#### **Termination Benefits**

Less than five years of credited service-return of employee contributions. five years or more receive vested portion of accrued pension payable at age 60 or earlier, if contributions are left in the fund, or refund of contributions with interest, when applicable. Vested portion is as follows:

Service	Vested %
5 years	25%
6	40
7	55
8	70
9	85
10	100

#### Disability

Any member with two or more years of service is eligible for service connected disability with a benefit taking into account compensation earned and service credited until the date of disability with a minimum equal to 42% of AFC. Any member with two or more years of service is eligible for a non-service connected disability with a benefit taking into account compensation earned and service credited until the date of disability with a minimum equal to 25% of AFC.

#### Death Benefits (Pre-Retirement)

Upon the death of a member with at least five years of credited service before early or normal retirement date, beneficiary will receive monthly income, payable in the form of a 10 year certain and life annuity, which can be provided by (a) or (b), whichever is greater, where: (a) is the single-sum value of the member's accrued pension, and (b) is the smaller of 24 times average compensation or 100 times the anticipated monthly normal retirement benefit.

#### Cost-of-Living Adjustment

There is no cost-of-living adjustment.

#### Deferred Retirement Option Program (DROP)

Members who continue in employment past normal retirement date may either accrue larger pensions or freeze their accrued benefit and enter the DROP. Each participant in the DROP has an account credited with benefits not received and investment earnings. The DROP period is 60 months, but no more than five years from the date of eligibility. The DROP balance as of September 30, 2019 is \$2,464.

#### Police Officers'

#### Retirement Age

Normal: Earlier of 1) Age 50 with 10 years of credited service or 2) the attainment of 25 years of credited service, regardless of age.

Early: Age 40 and 10 years of credited service. Age 40 with 15 years of credited service for members hired after May 6, 2014.

#### Retirement Benefits

Normal: 3.5% of the AFC for each year of service subject to a maximum of 100% of AFC. For members hired after May 6, 2014, 3% of AFC for each year of service subject to a maximum of 100% of AFC.

Early: Same as normal except reduced actuarially from Normal Retirement.

Delayed: Benefit continues to accrue.

NOTES TO FINANCIAL STATEMENTS - Continued

September 30, 2019

(In Thousands)

#### **Termination Benefits**

Less than five years of credited service-return of employee contributions with 4.5% interest. Five years or more receive vested portion of accrued pension payable at age 50 or earlier, if contributions are left in the fund, or refund of contributions with interest. Vested portion is as follows:

Service	Vested %
5 years	25%
6	30
7	35
8	40
9	45
10	100

Members' hired after May 6, 2014 are 100% vested upon the completion of 10 years of credited service.

#### Disability

All members are eligible for line of duty benefit; five years of credited service is needed for non-line of duty. Accrued pension benefit with a minimum of 42% of AFC if line of duty or 25% if non-line of duty. Under certain conditions, the minimum line of duty benefit is 80% of AFC.

#### **Death Benefits (Pre-Retirement)**

Upon the death of a member with at least five years of credited service before early or normal retirement date, beneficiary will receive monthly income, payable in the form of a 10 year certain and life annuity, which can be provided by (a) or (b), whichever is greater, where: (a) is the single-sum value of the member's accrued pension, and (b) is the smaller of 24 times average compensation or 100 times the anticipated monthly normal retirement benefit.

#### Cost-of-Living Adjustment (COLA)

Each retiree, beneficiary and disability retiree will receive a 1% increase in benefits each year on October 1st from age 55 to age 65.

#### Deferred Retirement Option Program (DROP)

Members who continue in employment past normal retirement date may either accrue larger pensions or freeze their accrued benefit and enter the DROP. Each participant in the DROP has an account credited with benefits not received and investment earnings. The DROP balance as of September 30, 2019 is \$971.

#### Firefighters'

#### Retirement Age

Normal: Earlier of 1) Age 50 with 10 years of credited service or 2) the attainment of 30 years of credited service, regardless of age. For members hired prior to January 1, 2013, the normal retirement date is the earlier of 1) Age of 50 and 10 years of credited service and 2) the completion of 25 years of credited service regardless of age.

Early: Age 50 and 10 years of credited service. Age 40 with 15 years of credited service for members hired prior to January 1, 2013.

#### Retirement Benefits

Normal: 3% of the AFC for each year of service, up to 30 years, and 2% for each year in excess of 30 years, subject to a maximum of 100% of AFC. Members hired prior to January 1, 2013, 3.23% of AFC for the first 30 years of credited service.

Early: Same as normal, reduced actuarially for commencement of benefits prior to the normal retirement date.

Delayed: Benefit continues to accrue.

NOTES TO FINANCIAL STATEMENTS - Continued

September 30, 2019

(In Thousands)

#### **Termination Benefits**

Less than 10 years of credited service-return of employee contributions with 4.5% interest. 10 years or more receive vested portion of accrued pension payable at age 50 or earlier, if contributions are left in the fund, or refund of contributions with interest. Vested portion is as follows:

Service	Vested %
5 years	25%
6	30
7	35
8	40
9	45
10	100

#### Disability

All members are eligible for service connected disability benefit; five years of credited service is needed for non-service. Accrued pension benefit with a minimum of 42% of AFC if service connected or 25% if non-service.

#### **Death Benefits (Pre-Retirement)**

Upon the death of a member with at least five years of credited service before early or normal retirement date, beneficiary will receive monthly income, payable in the form of a 10 year certain and life annuity, which can be provided by (a) or (b), whichever is greater, where: (a) is the single-sum value of the member's accrued pension, and (b) is the smaller of 24 times average compensation or 100 times the anticipated monthly normal retirement benefit.

#### Cost-of-Living Adjustment

There is no cost-of-living adjustment

#### Deferred Retirement Option Program (DROP)

Members who continue in employment past normal retirement date may either accrue larger pensions or freeze their accrued benefit and enter the DROP. Each participant in the DROP has an account credited with benefits not received and investment earnings. The DROP balance as of September 30, 2019 is \$2,788.

#### E. Net Pension Liability of the Sponsor

The components of the net pension liability of the sponsor as of September 30, 2019 were as follows:

		Pension Plans				
		General*		Police		
	E	mployees'		Officers'		Firefighters'
Total Pension Liability	\$	143,871	\$	77,954	\$	53,907
Plan Fiduciary Net Position		119,878		66,752		39,698
Sponsor's Net Pension Liability		23,993		11,202		14,209
Plan Fiduciary Net Position as a Percentage of						
Total Pension Liability		83.32%		85.63%		73.64%

<sup>\*</sup> Information shown above is for the City and Toho combined

The total pension liability for all plans was determined by an actuarial valuation as of October 1, 2018 updated to September 30, 2019 using the following actuarial assumption applied to all measurement periods.

# CITY OF KISSIMMEE, FLORIDA NOTES TO FINANCIAL STATEMENTS – Continued September 30, 2019 (In Thousands)

		Pension Plans					
	General	Police					
	Employees'	Officers'	Firefighters'				
Inflation	2.50%	2.50%	2.70%				
Salary Increases	4.00% to 6.50%	Service based	Service based				
Investment Rate of Return	7.40%	7.50%	7.80%				

Mortality rates for the General Employees' Fund were based on the RP-2000 Mortality Table, projected to all future years after 2000 using scale BB. Mortality rates for the Police Officers' and Firefighters' Funds were based on the RP-2000 Generational mortality table, with disabled females set forward two years and disabled males set back four years.

Long-term Expected Rate of Return – The long-term expected rate of return on all pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflations) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocations as of September 30, 2019 are summarized in the following table:

	Pension Plans						
	General E	I Employees' Police Officers'		Officers'	Firefiç	ghters'	
Asset Class	Target Allocation	Long-term Expected Real Rate of Return	Target Allocation	Long-term Expected Real Rate of Return	Target Allocation	Long-term Expected Real Rate of Return	
Domestic Equity	44%	7.50%	40%	7.50%	38%	7.30%	
International Equity	16%	8.50%	15%	8.50%	15%	2.70%	
Domestic Fixed	20%	2.50%	-	-	-	-	
Global Fixed	5%	3.50%	5%	3.50%	-	-	
Real Estate	10%	4.50%	10%	4.50%	-	-	
Private Equity	5%	6.09%	5%	8.50%	-	-	
Fixed Income	-	-	25%	2.50%	-	-	
Bonds	-	-	-	-	26%	3.60%	
Convertibles	-	-	-	-	10%	6.30%	
REITs	-	-	-	-	5%	7.20%	
Infrastructure	-	-	-	-	6%	8.10%	

<u>Rate of Return</u> – The following is a schedule for the annual money-weighted rate of return on Pension Plan investments, net of plan investment expense as of September 30, 2019:

	Pension Plans				
	General	Police			
Fiscal Year 2019	Employees'	Officers'	Firefighters'		
Annual Money-Weighted Rate of Return					
Net of Investment Expense	3.53%	3.82%	4.27%		

<u>Discount Rate</u> – The discount rate used to measure the total General Employees' pension liability was 7.40%, the total Police Officers' pension liability was 7.50%, and the total Firefighters' pension liability was 7.80%. In the development of a single discount rate for the General Employees' pension liability, a long-term municipal bond rate of 2.75% was used based on the Fidelity 20-Year Municipal GO Bond Index.

# CITY OF KISSIMMEE, FLORIDA NOTES TO FINANCIAL STATEMENTS – Continued September 30, 2019 (In Thousands)

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and the sponsor contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payment to determine the total pension liability as shown in the table below.

			(	Current Discount		
	1	% Decrease		Rate		1% Increase
Sponsor's Net Pension Liability	Liability 6.40%		7.40%			8.40%
General Employees' Fund City and Toho	\$	41,017	\$	23,993	\$	9,724
General Employees' Fund City only		25,599		14,974		6,069
			(	Current Discount		
	1	% Decrease		Rate		1% Increase
Sponsor's Net Pension Liability		6.50%	7.50%		8.50%	
Police Officers' Fund	\$	20,822	\$	11,202	\$	3,250
			(	Current Discount		
	1	% Decrease		Rate		1% Increase
Sponsor's Net Pension Liability		6.80%		7.80%		8.80%
Firefighters' Fund	\$	20,219	\$	14,209	\$	9,224

(In Thousands)

#### **Changes in Net Pension Liability**

	General Employees'		Police Officers'		Firefighters'	
Total pension liability						
Service Cost	\$	1,654	\$	1,773	\$	992
Interest	Ψ	6,308	Ψ	5,590	Ψ	4,064
Change in Excess State Money		-		-		-
Share Plan Allocation		_		_		_
Changes of Benefit Terms		664		_		(31)
Difference Between Actual & Expected Experience		(287)		(88)		(567)
Change in Employer's Proportion		(632)		-		-
Changes of Assumptions		-		_		370
Contributions - Buy Back		_		_		-
Benefit Payments		(4,284)		(4,171)		(3,475)
Net Change in Total Pension Liability		3,423		3,104		1,353
Total Pension Liability - Beginning		86,367		74,850		52,554
Total Pension Liability - Ending (a)	\$	89,790	\$	77,954	\$	53,907
3(4)						,
Plan Fiduciary Net Position						
Contributions - Employer	\$	2,708	\$	1,893	\$	1,909
Contributions - State	*	_,	*	799	•	368
Contributions - Member		546		366		136
Change in Employer's Proportion		(541)		-		-
Net Investment Income		2,637		2,480		1,671
Benefit Payments		(4,284)		(4,171)		(3,475)
Administrative Expense		(49)		(65)		(56)
Net Change in Plan Fiduciary Net Position		1,017		1,302		553
		,-		,		
Plan Fiduciary Net Position - Beginning		73,799		65,450		39,145
Plan Fiduciary Net Position - Ending (b)	\$	74,816	\$	66,752	\$	39,698
	•					
Net Pension Liability - Ending (a)-(b)		14,974		11,202		14,209
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		83.32%		85.63%		73.64%
Covered Payroll	\$	16,032	\$	8,550	\$	6,183
Net Pension Liability as a Percentage of Covered Payroll		93.40%		131.03%		229.81%

<sup>\*</sup> Information shown above for the General Employees' plan is for the City portion only.

#### Pension Expense and Deferred Inflows/Outflows of Resources Related to Pensions

For the year ended September 30, 2019, the City recognized pension expense of \$10,442, and had ending balances of deferred outflows for pensions of \$6,449, net pension liability of \$40,385, and deferred inflows for pensions of \$1,547 for its activities in three pension plans. The City recognized a pension expense of \$3,868 related to the general employees' pension fund in 2019. The City's proportionate share of the total Plan's net position is 62.41%. Employer contributions were used as a basis to determine the allocation; the allocation decreased 0.46% from the prior year allocation of 62.87%. The City also reported deferred outflows of resources and deferred inflows of resources related to the general employees' pension from the following sources.

## CITY OF KISSIMMEE, FLORIDA NOTES TO FINANCIAL STATEMENTS – Continued September 30, 2019

(In Thousands)

	Deferred Outflows		Deferred Inflows		Net Deferred Outflows	
	of Re	esources	of Re	sources	of R	esources
Differences between expected and actual experience	\$	123	\$	231	\$	(108)
Change in cost-sharing allocation percentage		306		68		238
Assumptions changes		697		-		697
Net Difference between projected and actual						
earnings on pension plan investments		857				857
Total	\$	1,983	\$	299	\$	1,684

Deferred outflows and deferred inflows of resources by year to be recognized in future pension expenses for the General Employees' Plan:

Year Ending	Net (	Net Outflows		
September 30	of Re	of Resources		
2020	\$	411		
2021		199		
2022		515		
2023		559		
Total	\$	1.684		

For the year ended September 30, 2019, the City recognized a pension expense of \$3,067 related to the police officers' pension fund. The City also reported deferred outflows of resources and deferred inflows of resources related to the police officers' pension from the following sources.

	Deferred Outflows		Deferred Inflows		Net Deferred Outflows	
	of R	esources	of Re	sources	of F	Resources
Differences between expected and actual experience	\$	799	\$	426	\$	373
Change of assumptions		742		-		742
Net Difference between projected and actual						
earnings on pension plan investments		318		-		318
Total	\$	1,859	\$	426	\$	1,433

Deferred outflows and deferred inflows of resources by year to be recognized in future pension expenses for the Police Officers' Plan:

Year Ending	Net Ou	Net Outflows		
September 30	of Reso	of Resources		
2020	\$	397		
2021		48		
2022		529		
2023		459		
Total	\$	1,433		

For the year ended September 30, 2019, the City recognized a pension expense of \$3,507 related to the firefighters' pension fund. The City also reported deferred outflows of resources and deferred inflows of resources related to the firefighters' pension from the following sources.

NOTES TO FINANCIAL STATEMENTS - Continued

September 30, 2019

(In Thousands)

	 ed Outflows esources	Deferred Inflows of Resources		Net Deferred Outflows of Resources	
Differences between expected and actual experience	\$ 942	\$	822	\$	120
Change of assumptions	1,078		-		1,078
Net Difference between projected and actual					
earnings on pension plan investments	 587		-		587
Total	\$ 2,607	\$	822	\$	1,785

Deferred outflows and deferred inflows of resources by year to be recognized in future pension expenses for the Firefighters' Plan:

Year Ending	I	Net Outflows			
September 30		of Resources			
2020	\$	652			
2021		283			
2022		618			
2023		232			
Total	\$	1,785			

#### F. Combining Statements of the Pension Trust Funds

#### CITY OF KISSIMMEE, FLORIDA

#### COMBINING STATEMENT OF FIDUCIARY NET POSITION

PENSION TRUST FUNDS September 30, 2019

(In Thousands)

General

	Employees' Pension		Police Officers' Pension		Firefighters' Pension		Totals	
ASSETS	'			<u> </u>				
Cash and Cash Equivalents:	\$	1,529	\$	2,013	\$	1,041	\$	4,583
Receivable:								
Interest Receivable		114		77		14		205
Total Receivable:	·	114		77		14		205
Investments, at Fair Value:								
Fixed Income		23,268		15,213		2,472		40,953
Equities		79,328		22,690		17,243		119,261
Mutual Funds		15,639		18,186		15,766		49,591
Commingled Funds		<u>-</u>		8,594		3,162		11,756
Total Investments:		118,235		64,683		38,643		221,561
Total Assets		119,878		66,773		39,698		226,349
Net Position Restricted								
for Pension Benefits	\$	119,878	\$	66,773	\$	39,698	\$	226,349

#### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

PENSION TRUST FUNDS

For The Year Ended September 30, 2019

(In Thousands)

		General					
	Employees'		Police Officers'		Firefighters'		
	F	Pension	P	ension	Pe	ension	 Totals
ADDITIONS							
Contributions:							
Employer	\$	2,707	\$	1,893	\$	1,908	\$ 6,508
Plan Members		875		366		136	1,377
State				799		368	 1,167
Total Contributions		3,582		3,058		2,412	 9,052
Investment earnings:							
Net increase (decrease) in fair value							
of investments		1,256		1,024		1,062	3,342
Interest and dividends		3,555		1,703		763	 6,021
Total investment earnings		4,811		2,727		1,825	9,363
Less investment expense		624		209		148	 981
Net investment earnings		4,187		2,518		1,677	 8,382
Other		1,639					 1,639
Total Additions		9,408		5,576		4,089	 19,073
DEDUCTIONS							
Benefits		6,865		4,158		3,475	14,498
Administrative Expense		49		95		61	 205
Total Deductions		6,914		4,253		3,536	 14,703
Change in Net Position		2,494		1,323		553	4,370
Net Position - Beginning of Year		117,384		65,450		39,145	 221,979
Net Position - End of Year	\$	119,878	\$	66,773	\$	39,698	\$ 226,349

#### NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### A. Plan Description, Benefit Terms and Contribution Requirements

The Other Postemployment Benefit Plan ("OPEB Plan") is a single-employer benefit plan administered by the City. Retirees are charged whatever the insurance company charges for the type of coverage elected. However, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. Since the older retirees actually have higher costs, it means that the City is subsidizing the cost of the retiree coverage because it pays all or a significant portion of that premium on behalf of the active employees. GASB Statement No.75 calls this the "implicit rate subsidy".

Retirees and their dependents are permitted to remain covered under the City's respective medical and insurance plans as long as they pay a full premium applicable to coverage elected. This conforms to the minimum required of Florida governmental employers per Ch. 112.08, F.S. The City Commission has the authority to amend the benefits of the OPEB Plan. The OPEB Plan does not issue a stand-alone report. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

NOTES TO FINANCIAL STATEMENTS - Continued

September 30, 2019

(In Thousands)

At measurement date September 30, 2018, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits 26 Active employees 548

Contributions (benefit payment reductions) to the OPEB Plan are shared by the retiree and the City. OPEB Plan participants must reimburse the City for the City's average blended cost. Contribution requirements of the City are established and may be amended through action by the City Commission.

#### B. Total OPEB Liability and Changes in Total OPEB Liability

The measurement date for the City's total/net OPEB liability was September 30, 2018, one year prior to the City's fiscal reporting date of September 30, 2019. The measurement period for OPEB cost was October 1, 2017 to September 30, 2018. The components of the changes in the total OPEB liability are as follows:

	Fiscal Year		
Total OPEB Liability		2019	
Service cost	\$	531	
Interest		271	
Difference between expected and			
actual experience		(255)	
Change of assumptions and other inputs		(894)	
Benefit payments		(323)	
Net change in total OPEB liability		(670)	
Total OPEB liability - beginning		7,372	
Total OPEB liability - ending	\$	6,702	

Changes of assumptions and other inputs reflect a change in the discount rate from 3.50% at the beginning of the measurement period to 3.83% as of September 30, 2018.

#### C. Actuarial Assumptions and Total OPEB Liability Sensitivity to Healthcare Trend Rate

The total OPEB liability reported at September 30, 2019 was based on an actuarial valuation dated September 30, 2018 using the following actuarial assumptions:

> Inflation 2.50% per annum

Discount rate 3.83%

Salary increases Rates used in Oct 1, 2018 valuations of City pension plans Mortality rates Tables used in July 1, 2018 valuation of the Florida Retirement

System (based on results of statewide experience study covering

period 2008 through 2013)

Healthcare trend Trend starting at 6.75% for claims costs and thereafter

trends based on Getzen model, with trend rate of 6.50% and gradually decreasing to ultimate trend rate of 4.24%

plus .65% increase for excise tax

The development of per capita costs included aging factors based on the 2013 Society of Actuaries Study "Healthcare Costs - From Birth to Death". There have been no significant changes (other than premium rate increases) in any health benefits or life insurance benefits between September 30, 2018 and September 30, 2019.

NOTES TO FINANCIAL STATEMENTS - Continued

September 30, 2019

(In Thousands)

#### Sensitivity of OPEB liability to healthcare cost trend rate

The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a healthcare trend rate that is 1% lower or 1% higher than the current rate.

	Current						
	1% I	Decrease	Trend Rate		1%	Increase	
Total OPEB Liability	\$	5,967	\$	6,702	\$	7,569	

#### D. Discount Rate and Total OPEB Liability Sensitivity to Discount Rate

The discount rate used to measure the total OPEB liability reported as of September 30, 2019 was 3.83%. Because the City's OPEB costs are essentially funded on a pay-as-you-go funding structure, a municipal bond rate was used to determine the total OPEB liability for the OPEB Plan. Fidelity's 20-Year Municipal G.O. AA Index daily rate closest but not after the measurement date was used for this purpose.

#### Sensitivity of OPEB liability to discount rate

The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate.

				Current			
	1% Decrease Discount Rate				19	% Increase	
	2	2.83%		3.83%	4.83%		
Total OPEB Liability	\$	7,377	\$	6.702	\$	6.103	

#### E. OPEB Expense and Deferred Outflows/Deferred Inflows of Resources related to OPEB

For the year ended September 30, 2019, the City recognized OPEB expense of \$625. At September 30, 2019, the City had deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	De	Deferred		eterred
	Ou	Outflows		flows
	of Re	of Resources		esources
Difference between expected and				
actual experience	\$	-	\$	224
Change of assumptions				984
Transactions after measurement				
date		278		
	\$	278	\$	1,208

Deferred outflows of resources of \$278 are reported by the City for employer benefit payments subsequent to the measurement date, and will be recognized as a reduction of the total OPEB liability in the year ended September 30, 2020. Deferred inflows of resources shown above will be recognized in OPEB expense in the following years.

	Net
Fiscal Year Ending	Inflows
2020	\$ (177)
2021	(177)
2022	(177)
2023	(177)
2024	(177)
Thereafter	 (323)
	\$ (1.208)

#### **NOTE 10 – RISK MANAGEMENT**

The City has a risk management program accounted for in two internal service funds. The funds are used to account for the costs of employee health, workers' compensation, automobile, and general property and casualty programs. Other City funds are charged by this fund for policy premiums and claims for which the City is self-insured. The City maintains cash reserves in excess of \$1 million and carries excess coverage for claims between \$100 thousand and \$5 million on all coverage except criminal liability. Criminal liability excess coverage is carried for claims between \$50 thousand and \$250 thousand. During 2019, there were no reductions in insurance coverage, and over the past three years there were no settlements that exceeded insurance coverage. As of the fiscal year ended September 30, 2019, the total outstanding unpaid claims were \$3,783 which includes an estimate for incurred but not reported claims. Insurance premiums paid out of this fund totaled \$8,638 for the fiscal year ended September 30, 2019. The change in the claims liability for the past two years is as follows:

	Balance at	Current Year Claims	Current Year Claims		
	Beginning of Fiscal	and Changes in	Payments or Other	Balance at End of	
	Year	Estimates	Adjustments	Fiscal Year	
2018-2019	\$ 3,669	\$ 8,752	\$ (8,638)	\$ 3,783	
2017-2018	3,212	9,238	(8,781)	3,669	

#### NOTE 11 - NET INVESTMENT IN CAPITAL ASSETS CALCULATION

The elements for the calculation of this component of net position are as follows:

	Governmental		Business-type		
		Activities	A	ctivities	 Total
Capital Assets (Net)	\$	248,255	\$	49,994	\$ 298,249
Debt Related to Capital Assets		(85,356)		-	(85,356)
Other Liabilities Related to Capital Assets		(4,741)		(639)	(5,380)
Unspent Proceeds of Capital-Related Debt		10,548			 10,548
	\$	168,706	\$	49,355	\$ 218,061

#### **NOTE 12 - FUND BALANCE DEFICITS**

The following funds have a deficit fund balance at September 30, 2019:

Fund Name	Deficit Amounts			
Deficit Fund Balance				
Shingle Creek Regional Trail	\$	915		
Nonmajor Funds:				
Special Revenue Fund:				
Community Development Block Grant		(65)		
W Oak Street Improvement Grant		1		
<u>Deficit Net Position</u>				
Health Insurance		353		

Deficits in the grant funds represent amounts spent on grant programs that will ultimately be reimbursed from federal and state grantor agencies, or transfers from City funds for City match requirements in the subsequent period. The deficit in the Health Insurance Fund will be remedied with receipts in the next year.

CITY OF KISSIMMEE, FLORIDA

NOTES TO FINANCIAL STATEMENTS – Continued
September 30, 2019
(In Thousands)

#### NOTE 13 - COMMITMENTS, RELATED PARTIES, AND CONTINGENCIES

Charter School - The City entered into an interlocal agreement with the Osceola County School Board to operate a charter elementary school within the City. Originally the City issued a tax-exempt note and built the school facilities. In 2011, the debt was refinanced at a fixed rate. The City entered into a contract with a management company to run the day-to-day operation of the school. The management company is required to report to the City Commission all activities and results of operations on a monthly and an annual basis. The City pays the management company based upon an approved operating budget. The City records revenue received from the Osceola County School Board, makes debt service payments on the notes, and pays the management company. The charter school is not a separate legal entity and is reflected in the City's financial statements as part of the City's governmental funds.

Kissimmee Utility Authority – The Kissimmee Utility Authority (KUA) provides a payment to the City's General Fund annually. The minimum payment is a charter requirement of KUA. For the fiscal year ended September 30, 2019, the payment made by KUA to the City was \$17.9 million. KUA's total operating revenues for the fiscal year ended September 30, 2019 were \$189.8 million. KUA also provides customer billing services to the City's Solid Waste and Stormwater Utility Funds.

Tohopekaliga Water Authority – The Tohopekaliga Water Authority (TWA) was created effective October 1, 2003. The TWA was created pursuant to a state legislative act. The City and Osceola County agreed to transfer all assets, liabilities and operations of their water and sewer systems to the TWA. The TWA issued in excess of \$100 million in revenue bonds to pay off the City's utility revenue bonds, other outstanding obligations, and to provide for new construction and system expansion. TWA provides a payment to the City's General Fund annually. The annual amount for 2019 was \$7.5 million and all future annual amounts will be calculated based on the gross annual revenues of the system for an additional 10 years.

Intergovernmental Grants - Amounts received or receivable from grantors are subject to audit and adjustment by grantor agencies, principally federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts to be immaterial.

Litigation - Various suits and claims arising in the ordinary course of operations are pending against the City. While the ultimate effect of such litigation cannot be ascertained at this time, in the opinion of legal counsel, the City has sufficient insurance coverage to cover any claims and/or the liabilities that may arise from such action. The effect of such losses would not materially affect the financial position of the City or the results of its operations.

#### **NOTE 14 – SUBSEQUENT EVENT**

The COVID-19 pandemic has created economic disruptions throughout the country as of the issuance date of this report resulting in significant declines in the financial markets and economic activity overall. The City expects to experience losses of various local and state shared revenues, declines in user fees, declines in investment values for both government and pension plans which could result in increased pension contributions and declines in financial reserves as a result. Depending upon the length and severity of the economic disruption, the City also may not be able to meet all debt covenants. The ultimate effects of these items are expected to be significant but are not quantifiable at this time.

#### REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedules (GAAP BASIS):

- General Fund
- Major Special Revenue Funds:
  - Shingle Creek Regional Trail Fund
  - o Community Redevelopment Agency

#### City Retirement Plans Schedules and Notes:

- Schedule of Changes in Net Pension Liability and Related Ratios
- Schedule of Actuarially Determined Contributions
- Plan Changes in Benefit Terms
- Change of Assumptions
- Methods and Assumptions used to Determine Contribution Rates
- Money-weighted Rate of Return

City Other Postemployment Benefits Plan Schedule:

Schedule of Total OPEB Liability and Related Ratios

## $\frac{\text{BUDGETARY COMPARISON SCHEDULE}}{\text{GENERAL FUND}}$

For the Year Ended September 30, 2019 (In Thousands)

		Budgeted	I Amounts		Variance with		
				Actual	Final Budget -		
	_	\	F'		•		
		riginal	<u>Final</u>	Amounts	Over (Under)		
REVENUES AND OTHER SOURCES							
Taxes:							
Ad valorem	\$	14,461	\$ 14,461	\$ 14,608	\$ 147		
Utility taxes		7,214	7,214	7,024	(190)		
Local business taxes		275	275	266	(9)		
	<u> </u>	21,950	21,950	21,898	(52)		
Permits, Fees and Special Assessments:	<u> </u>						
Franchise fees		175	175	184	9		
Other permits and fees		1	1	4	3		
	<u> </u>	176	176	188	12		
Intergovernmental Revenues:	<u>-</u>						
Federal grants		-	15	295	280		
State grants		-	135	196	61		
State revenue sharing		3,000	3,000	2,914	(86)		
Half cent sales tax		5,400	5,400	5,434	34		
Shared taxes and licenses		307	307	390	83		
County shared revenue		2,245	2,245	2,203	(42)		
Kissimmee Utility Authority		17,500	17,500	17,922	422		
Tohopekaliga Water Authority		7,150	7,150	7,488	338		
		35,602	35,752	36,842	1,090		
Charges for Services:							
General government charges		555	555	561	6		
Public safety charges		6,490	6,490	7,505	1,015		
Physical environment charges		64	64	60	(4)		
Transportation charges		788	788	772	(16)		
Culture/recreation charges		1,174	1,174	1,067	(107)		
		9,071	9,071	9,965	894		
Fines and Forfeitures:							
Court fines and costs		506	506	923	417		
Miscellaneous Revenue:							
Investment income		293	293	906	613		
Rents		25	25	59	34		
Other revenue		296 370 353			(17)		
Sales of cemetery lots		167	167	185	18		
		781	855	1,503	648		

Continued

### BUDGETARY COMPARISON SCHEDULE - CONTINUED

#### **GENERAL FUND**

For the Year Ended September 30, 2019 (In Thousands)

	Budge	ted	Amo	ounts			Variance with	
					Ac	tual		Budget -
	Origina	I	ı	Final	Amo	unts		(Under)
REVENUES AND OTHER SOURCES - Continue	-d							(0110101)
Transfers In:								
Stormwater Utility Fund	\$ 2	69	\$	269	\$	278	\$	9
Charter School	-	39	·	639		639	·	-
Airport		2		2		2		-
Solid Waste Fund	2	56		256		268		12
Other Nonmajor Funds		50		162		205		43
•	1,2	16		1,328		1,392		64
Other Sources:								
Proceeds from Sale of Capital Assets	1	00		2,300		219		(2,081)
	1	00		2,300		219		(2,081)
Total Revenues and Other Sources	69,4	02		71,938	7	72,930		992
EXPENDITURES AND OTHER (USES)								
General Government:								
City Commission:								
Personal Services	2	90		291		285		(6)
Operating	_	93		657		630		(27)
operag		83		948		915		(33)
City Manager:								()
Personal Services	1,2	10		1,215		1,207		(8)
Operating		80		1,516		552		(964)
Capital Outlay		81		2,423		2,405		(18)
,	2,0	71		5,154		4,164		(990)
Development Services:								
Personal Services	1,5	28		1,561		1,346		(215)
Operating	6	90		1,275		640		(635)
Capital Outlay		97		282		14		(268)
, ,	2,3	15		3,118		2,000		(1,118)
Legal:	·							<u> </u>
Personal Services	5	74		581		560		(21)
Operating	3	11		474		141		(333)
Capital Outlay		5		5		4		(1)
	8	90		1,060		705		(355)

Continued

### BUDGETARY COMPARISON SCHEDULE - CONTINUED

#### **GENERAL FUND**

For the Year Ended September 30, 2019 (In Thousands)

	Budgeted	d Amounts		Variance with
			Actual	Final Budget -
	Original	Final	Amounts	Over (Under)
EXPENDITURES AND OTHER (USES) - Continu				
General Government:	ieu			
Finance:				
Personal Services	\$ 1,086	\$ 1,084	\$ 1,059	\$ (25)
Operating	285	302	220	(82)
Capital Outlay	24	68	6	(62)
	1,395	1,454	1,285	(169)
Personnel:	4 004	4.070	7.10	(222)
Personal Services	1,061	1,072	743	(329)
Operating	218	235	122	(113)
Capital Outlay	2	5 1,312	869	(1)
Central Service Charges:	1,281	1,312	009	(443)
Operating	6,380	6,380	6,380	_
Operating	6,380	6,380	6,380	<del></del>
	0,000	0,500	0,000	
Total General Government	15,215	19,426	16,318	(3,108)
Public Safety:				
Police:				
Personal Services	20,322	20,346	19,696	(650)
Operating	2,789	3,027	2,551	(476)
Capital Outlay	1,195	1,807	1,410	(397)
	24,306	25,180	23,657	(1,523)
Fire:				
Personal Services	12,600	12,367	11,737	(630)
Operating	1,870	1,901	1,845	(56)
Capital Outlay	497	922	844	(78)
	14,967	15,190	14,426	(764)
Total Public Safety	39,273	40,370	38,083	(2,287)
Transportation:				
Public Works:	0.000	0.000	0.000	(50)
Personal Services	2,929	2,939	2,889	(50)
Operating Capital Outlay	2,258 440	2,314	2,319	5 (430)
Capital Outlay	440	593	154	(439)
Total Transportation	5,627	5,846	5,362	(484)
· · · · · · · · · · · · · · · · · · ·		2,2.10	0,002	( : 0 1)

Continued

#### BUDGETARY COMPARISON SCHEDULE - CONTINUED

#### **GENERAL FUND**

For the Year Ended September 30, 2019 (In Thousands)

		Budgeted	l An	nounts			Variance with	
						Actual		l Budget -
	0	riginal		Final	Aı	nounts		er (Under)
EVDENDITUDES AND OTHER (LISES) Continu			_					or (Gridor)
EXPENDITURES AND OTHER (USES) - Continue Culture/Recreation	iea							
Recreation:								
Personal Services	\$	4,806	\$	4,921	\$	4,644	\$	(277)
Operating	•	1,633	Ψ	1,737	Ψ	2,033	*	296
Capital Outlay		573		685		400		(285)
Total Culture / Recreation		7,012		7,343		7,077		(266)
Non-Departmental								<b></b>
Bad Debt		2,055		2,055		1,274		(781)
Capital Reserves		24,629		24,431		-		(24,431)
Operating Reserves		1,036		992		-		(992)
Principal Retirement		39		39		39		-
Debt Service Interest and Costs		30		30		24		(6)
Total Non-Departmental		27,789		27,547		1,337		(26,210)
Other (Uses)								
Transfers Out		2,177		2,536		2,555		19
		2,177		2,536		2,555		19
Total Other (Uses)		2,177		2,536		2,555		19
Total Expenditures and Other (Uses)		97,093		103,068		70,732		(32,336)
Excess of Revenues and Other Sources Over Expenditures and Other (Uses)		(27,691)		(31,130)		2,198		33,328
Fund Balance - Beginning of Year		27,691		31,130		31,289		159
Fund Balance - End of Year	\$	-	\$	-	\$	33,487	\$	33,487

# CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE SHINGLE CREEK REGIONAL TRAIL

## For the Year Ended September 30, 2019 (In Thousands)

	Budgete	ed Amounts		Actual	Variance with	
	Original	Final	Final		Final Budget - Over (Under)	
REVENUES						
Intergovernmental Revenues	\$ -	\$ 46	4 \$	1,547	\$ 1,083	
Total Revenues		46	4	1,547	1,083	
EXPENDITURES						
Transportation	-	3,54	0	2,358	1,182	
Total Expenditures		3,54	0	2,358	1,182	
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	(3,07	6)	(811)	2,265	
OTHER FINANCING SOURCES (USES)						
Transfers In		18	9	189		
Total Other Financing Sources (Uses)		18	9	189		
Net Change in Fund Balance	-	(2,88	7)	(622)	2,265	
Fund Balance (Deficit) - Beginning		2,88	7	(293)	(3,180)	
Fund Balance (Deficit) - Ending	\$ -	\$	- \$	(915)	\$ (915)	

### CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE COMMUNITY REDEVELOPMENT AGENCY

## For the Year Ended September 30, 2019 (In Thousands)

	Budgete	d Amounts		Variance with
	Original	Final	Actual Amounts	Final Budget - Over (Under)
REVENUES				
Intergovernmental Revenues	\$ 1,328	\$ 1,328	\$ 1,381	\$ 53
Investment Income	9	9	80	71
Miscellaneous Revenues	59	59	58	(1)
Total Revenues	1,396	1,396	1,519	123
EXPENDITURES				
General Government	1,890	2,164	282	1,882
Total Expenditures	1,890	2,164	282	1,882
Excess (Deficiency) of Revenues Over (Under) Expenditures	(494)	(768)	1,237	2,005
OTHER FINANCING SOURCES (USES)				
Transfers In	961	961	1,004	43
Transfers (Out)	(670)	(686)	(686)	-
Total Other Financing Sources (Uses)	291	275	318	43
Net Change in Fund Balance	(203)	(493)	1,555	2,048
Fund Balance (Deficit) - Beginning	203	493	1,298	805
Fund Balance (Deficit) - Ending	\$ -	\$ -	\$ 2,853	\$ 2,853

#### CITY OF KISSIMMEE, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION September 30, 2019 (In Thousands)

#### Schedule of Changes in Net Pension Liability and Related Ratios (General Employees')

	2019	2018	2017	2016	2015	2014
Total Pension Liability						
Service Cost	\$ 2,651	\$ 2,535	\$ 2,440	\$ 2,437	\$ 2,362	\$ 2,383
Interest	10,108	9,687	9,095	8,589	8,227	7,758
Benefit changes	1,063	· -	-	-	<i>.</i> -	339
Assumption changes	-	1,492	1,397	-	-	-
Difference Between Actual & Expected Experience	(460)	(54)	595	919	(952)	(12)
Benefit Payments and Refunds	(6,865)	(5,822)	(5,592)	(4,857)	(4,902)	(3,483)
Net Change in Total Pension Liability	6,497	7,838	7,935	7,088	4,735	6,985
Total Pension Liability - Beginning	137,374	129,536	121,601	114,513	109,778	102,793
Total Pension Liability - Ending (a)	\$143,871	\$137,374	\$129,536	\$121,601	\$114,513	\$109,778
Plan Fiduciary Net Position						
Contributions - Employer (from City and Toho)	\$ 4,338	\$ 4,119	\$ 3,851	\$ 3,579	\$ 3,587	\$ 3,135
Contributions - Member	875	880	849	856	841	844
Net Investment Income	4,225	7,866	12,906	8,257	1,129	7,817
Benefit Payments	(6,865)	(5,822)	(5,592)	(4,857)	(4,902)	(3,483)
Administrative Expense	(79)	(47)	(54)	(76)	(76)	(65)
Net Change in Plan Fiduciary Net Position	2,494	6,996	11,960	7,759	579	8,248
Plan Fiduciary Net Position - Beginning	117,384	110,388	98,428	90,669	90,090	81,842
Plan Fiduciary Net Position - Ending (b)	\$119,878	\$117,384	\$110,388	\$ 98,428	\$ 90,669	\$ 90,090
Net Pension Liability - Ending (a)-(b)	23,993	19,990	19,148	23,173	23,844	19,688
Plan Fiduciary Net Position as a Percentage of	83.32%	85.45%	85.22%	80.94%	79.18%	82.07%
Total Pension Liability						
	A 00 10-	<b>A A A A A A A B A</b>	<b>.</b>	<b>A B B B B B B B B B B</b>	<b>A</b> 10.0=-	A 00 00 -
Covered Payroll	\$ 22,188	\$ 21,266	\$ 20,671	\$ 20,342	\$ 19,872	\$ 20,096
Not Devolve Liebilite on a Devolution of						
Net Pension Liability as a Percentage of	400 440/	0.4.000/	00.000/	440.000/	440.000/	07.070/
Covered Payroll	108.14%	94.00%	92.63%	113.92%	119.99%	97.97%

This schedule represents entire plan with City and Toho combined.

This schedule is present to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is presented.

#### Notes to the Schedule:

The covered payroll numbers presented are in compliance with GASB Statement No. 82, *Pension Issues*.

#### CITY OF KISSIMMEE, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION September 30, 2019 (In Thousands)

### Schedule of Changes in Net Pension Liability and Related Ratios (General Employees' City Only)

	2019	2018	2017	2016	2015	2014
Total Pension Liability						
Service Cost	\$ 1,654	\$ 1,594	\$ 1,485	\$ 1,442	\$ 1,378	\$ 1,390
Interest	6,308	6,090	5,535	5,084	4.798	4,524
Benefit Changes	664	-	-	-	-	198
Change in Employer's Proportion	(632)	2,605	2,030	997	_	-
Change in Assumptions	-	938	850	-	_	-
Difference Between Actual & Expected Experience	(287)	(34)	362	544	(555)	(7)
Benefit Payments	(4,284)	(3,661)	(3,403)	(2,875)	(2,859)	(2,032)
Net Change in Total Pension Liability	3,423	7,532	6,859	5,192	2,762	4,073
Total Pension Liability - Beginning	86,367	78,835	71,976	66,784	64,022	59,949
Total Pension Liability - Ending (a)	\$89,790	\$86,367	\$78,835	\$71,976	\$66,784	\$64,022
, ,,						
Plan Fiduciary Net Position						
Contributions - Employer	\$ 2,708	\$ 2,591	\$ 2,345	\$ 2,119	\$ 2,088	\$ 1,984
Contributions - Member	546	554	517	507	490	492
Change in Employer's Proportion	(541)	2,218	1,641	789	-	-
Net Investment Income	2,637	4,945	7,855	4,887	663	4,404
Benefit Payments	(4,284)	(3,661)	(3,403)	(2,875)	(2,859)	(2,032)
Administrative Expense	(49)	(30)	(33)	(45)	(44)	(38)
Net Change in Plan Fiduciary Net Position	1,017	6,617	8,922	5,382	338	4,810
Plan Fiduciary Net Position - Beginning	73,799	67,182	58,260	52,878	52,540	47,730
Plan Fiduciary Net Position - Ending (b)	\$74,816	\$73,799	\$67,182	\$58,260	\$52,878	\$52,540
City's Proportionate % of Total Plan Net Position	62.41%	62.87%	60.86%	59.19%	58.32%	58.32%
Net Pension Liability - Ending (a)-(b)	14,974	12,568	11,653	13,716	13,906	11,482
Net Felision Liability - Ending (a)-(b)	14,974	12,500	11,000	13,710	13,900	11,402
Plan Fiduciary Net Position as a Percentage of	83.32%	85.45%	85.22%	80.94%	79.18%	82.07%
Total Pension Liability						
<u>-</u>						
Covered Payroll	\$16,032	\$14,740	\$13,947	\$13,653	\$12,852	\$12,758
Net Pension Liability as a Percentage of						
Covered Payroll	93.40%	85.26%	83.55%	100.46%	108.20%	90.00%

This schedule represents only the City's portion of the Net Pension Liability.

#### Notes to the Schedule:

The covered payroll numbers presented are in compliance with GASB Statement No. 82, Pension Issues.

This schedule is present to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is presented.

(In Thousands)

#### Schedule of Changes in Net Pension Liability and Related Ratios (Police Officers')

	2019	2018	2017	2016	2015	2014
Total Pension Liability						
Service Cost	\$ 1,773	\$ 2,008	\$ 1,838	\$ 1,911	\$ 1,841	\$ 1,815
Interest	5,590	5,544	5,299	4,818	4,577	4,317
Change in Excess State Money	-	-	-	(328)	-	-
Share Plan Allocation	-	-	-	218	-	-
Change of Benefit Terms	-	-	-	(68)	-	-
Difference Between Actual & Expected Experience	(88)	953	(889)	1,136	(427)	-
Changes of Assumptions	-	861	-	1,127	-	-
Benefit Payments	(4,171)	(3,611)	(3,116)	(3,122)	(2,849)	(2,957)
Net Change in Total Pension Liability	3,104	5,755	3,132	5,692	3,142	3,175
Total Pension Liability - Beginning	74,850	69,095	65,963_	60,271	57,129	53,954_
Total Pension Liability - Ending (a)	\$77,954	\$74,850	\$69,095	\$65,963	\$60,271	\$57,129
Plan Fiduciary Net Position						
Contributions - Employer	\$ 1,893	\$ 1,971	\$ 1,882	\$ 1,948	\$ 1,907	\$ 2,476
Contributions - State	799	747	655	582	521	501
Contributions - Member	366	321	295	275	270	253
Net Investment Income	2,480	6,229	5,845	4,519	1,144	4,412
Benefit Payments	(4,171)	(3,611)	(3,116)	(3,122)	(2,849)	(2,957)
Administrative Expense	(65)	(47)	(42)	(46)	(48)	(51)
Net Change in Plan Fiduciary Net Position	1,302	5,610	5,519	4,156	945	4,634
Plan Fiduciary Net Position - Beginning	65,450	59,840	54,321	50,165	49,220	44,586
Plan Fiduciary Net Position - Ending (b)	\$66,752	\$65,450	\$59,840	\$54,321	\$50,165	\$49,220
Net Pension Liability - Ending (a)-(b)	11,202	9,400	9,255	11,642	10,106	7,909
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	85.63%	87.44%	86.61%	82.35%	83.23%	86.16%
Covered Payroll	\$ 8,550	\$ 7,921	\$ 7,725	\$ 7,506	\$ 7,754	\$ 6,841
Net Pension Liability as a Percentage of Covered Payroll	131.03%	118.68%	119.81%	155.10%	130.33%	115.61%

This schedule is present to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is presented.

#### Notes to the Schedule:

The covered payroll numbers presented are in compliance with GASB Statement No. 82, *Pension Issues*, except for the 09/30/15 measurement period which includes DROP payroll.

#### Changes of Benefit Terms:

For measurement date 09/30/16, amounts reported as changes of benefit terms was a result of the adoption of Ordinance No. 2939 which made the following changes:

- Resumption of prior graded vesting schedule for Members who were employed prior to 05/06/14.
- Allocation of a portion of the Excess State Monies Reserve necessary to cover the increase in the present value of benefits associated with the proposed vesting change described above. For purposes of this Impact Statement, \$110 is the increase in present value of benefits for the proposed vesting change. Accordingly, the Excess State Monies Reserve was diminished by this amount, leaving \$218 as an allocation to the Share Plan.
- Future share allocations once the annual State Monies exceed \$1,177.

#### Changes of Assumptions:

For measurement date 09/30/18, amounts reported as changes in assumptions resulted from an experience study dated September 2018, and the Board approved changes in salary increases, retirement and withdrawal rates, and investment return.

For measurement date 09/30/16, as a result of Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees.

The inflation assumption rate was lowered from 3.0% to 2.5%, matching the long-term inflation assumption utilized by the Plan's investment consultant.

#### CITY OF KISSIMMEE, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION September 30, 2019 (In Thousands)

#### Schedule of Changes in Net Pension Liability and Related Ratios (Firefighters')

	2019	2018	2017	2016	2015	2014
Total Pension Liability						
Service Cost	\$ 992	\$ 915	\$ 693	\$ 761	\$ 826	\$ 846
Interest	4,064	3,836	3,787	3,573	3,512	3,366
Change in Excess State Money	· -	-	· -	· -	· -	(555)
Change in Benefit Terms	(31)	72	-	-	-	-
Difference Between Actual & Expected Experience	(567)	1,552	(920)	58	(606)	-
Changes of Assumptions	370	463	211	2,097	-	-
Contributions - Buy Back	-	-	3	-	-	-
Benefit Payments	(3,475)	(3,700)	(3,713)	(3,168)	(2,657)	(2,063)
Net Change in Total Pension Liability	1,353	3,138	61	3,321	1,075	1,594
Total Pension Liability - Beginning	52,554	49,416	49,355	46,034	44,959	43,365
Total Pension Liability - Ending (a)	\$53,907	\$52,554	\$49,416	\$49,355	\$46,034	\$44,959
Plan Fiduciary Net Position						
Contributions - Employer	\$ 1,908	\$ 2,095	\$ 1,542	\$ 834	\$ 1,434	\$ 1,392
Contributions - State	368	377	370	337	385	417
Contributions - Member	136	117	104	74	63	68
Net Investment Income	1,671	2,986	3,709	2,985	(1,773)	4,343
Benefit Payments	(3,475)	(3,700)	(3,713)	(3,168)	(2,657)	(2,063)
Administrative Expense	(55)	(62)	(59)	(54)	(52)	(52)
Net Change in Plan Fiduciary Net Position	553	1,813	1,953	1,008	(2,600)	4,105
Plan Fiduciary Net Position - Beginning	39,145	37,332	35,379	34,371	36,971	32,866
Plan Fiduciary Net Position - Ending (b)	\$39,698	\$39,145	\$37,332	\$35,379	\$34,371	\$36,971
Net Pension Liability - Ending (a)-(b)	14,209	13,409	12,084	13,976	11,663	7,988
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	73.64%	74.49%	75.55%	71.68%	74.66%	82.23%
Covered Payroll	\$ 6,183	\$ 5,756	\$ 5,829	\$ 4,557	\$ 4,987	\$ 4,218
Net Pension Liability as a Percentage of Covered Payroll	229.81%	232.96%	207.33%	306.71%	233.87%	189.39%

This schedule is present to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is presented.

#### Notes to the Schedule:

The covered payroll numbers presented are in compliance with GASB Statement No. 82, *Pension Issues*, except for the 9/30/15 measurement period which includes DROP payroll.

#### Changes of Benefit Terms:

For measurement date 9/30/19, changes of benefit terms resulted from provisions of Chapter 112.1816, Florida Statutes, regarding death or disability due to a diagnosis of cancer. The expected deaths and disabilities in line-of-duty were increased from 75% to 90%.

For measurement date 9/30/18, changes of benefit terms resulted from Ordinance 2986, adopted in 2018.

#### Changes of Assumptions

For measurement date 09/30/19, amounts reported as changes of assumptions resulted from the following changes:

The investment return assumption has been reduced from 7.85% to 7.80%. Rates for early retirement for members pre-07/01/13 have been reduced from 6.0% to 4.5%.

For measurement date 09/30/18, amounts reported as changes of assumptions resulted from the following changes:

A 100% retirement probability for the addition of the Normal Retirement Date for members hired after December 31, 2012. The investment return assumption has been reduced from 7.90% to 7.85%. The rates for early retirement members hired prio to January 2013 have been reduced from 9.0% to 6.0%.

For measurement date 09/30/17, as required by Chapter 2015-157, Laws of Florida, the assumed rates of mortality have been changed from those in the July 1, 2015 FRS valuation report to those used in the July 1, 2016 FRS valuation report. Additionally, the assumption of investment return was lowered from 7.95% to 7.90% compounded annually, net of investment related expense.

For measurement date 09/30/16, amounts reported as changes of assumptions resulted from the following changes:

The investment return assumption was lowered from 8.0% to 7.95%. This assumption rate will be reduced annually until it reaches an ultimate rate of 7.75% in the 10/1/20 actuarial valuation. The normal retirement and early retirement rates for members hired before 1/1/13 have been updated based on the experience study dated 10/28/16. The Tier 1 early retirement rates for ages 44 to 49 have been reduced to 9%, and will be reduced annually until it reaches an ultimate rate of 3% is reached in the 10/1/20 actuarial valuation. The termination and salary increase assumptions have been updated to better reflect anticipated future Plan experience. As a result of Chapter 2015-157, Laws of Florida, the assumped rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees. The inflation assumption rate was lowered from 3.0% to 2.7%, matching the long-term inflation assumption utilized by the Plan's consultant. For measurement date 09/30/15, the inflation assumption was lowered from 3.5% to 3.0%.

(In Thousands)

#### Schedule of Actuarially Determined Contributions (General Employees' City Only)

	 2019	 2018	 2017	 2016	 2015	 2014
Actuarially Determined Contribution Contributions in Relation to the	\$ 2,707	\$ 2,590	\$ 2,344	\$ 2,119	\$ 2,160	\$ 1,980
Actuarially Determined Contributions	2,707	 2,590	2,344	 2,119	 2,088	 1,984
Contribution Deficiency (Excess)	 -	-	 -	-	72	 (4)
Covered Payroll Contributions as a percentage of	\$ 16,032	\$ 14,740	\$ 13,947	\$ 13,653	\$ 12,852	\$ 12,758
Covered Payroll	16.88%	17.57%	16.81%	15.52%	16.25%	15.55%

This schedule is present to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is presented.

#### Notes to Schedule:

The covered payroll numbers presented are in compliance with GASB Statement No. 82, Pension Issues.

Valuation Date: 10/1/18

General Employees' only includes the City portion.

Actuarially determined contribution rates are calculated as of October 1, which is 15 months prior to the expected contribution date.

Prepaid contributions were used to meet the remaining of the actuarially determined contribution for the fiscal year ended September 30, 2015.

#### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method: Entry Age Normal
Amortization Method: Level Dollar, closed
Remaining Amortization Period: 13 Years (as of 10/01/2018)

Asset Valuation Method: 20% of the difference between FMV and expected

actuarial value

Inflation: 2.5%

Salary Increase: 4.00% to 6.50%

Interest Rate 7.4%

Retirement Age Experience-based table of rates specific to type of eligibility condition

Early Retirement Age 55 and 10 years of service

Cost-of-Living Adjustment None

#### Changes of Benefit Terms:

There have been no changes in benefits since the prior valuation.

#### Changes of Assumptions:

For 2019, the interest rate decreased from 7.5% to 7.4%.

(In Thousands)

#### Schedule of Actuarially Determined Contributions (Police Officers')

	2019	2018	2017	2016	2015	2014
Actuarially Determined Contribution Contributions in Relation to the	\$ 2,554	\$ 2,640	\$ 2,626	\$ 2,464	\$ 2,469	\$2,408
Actuarially Determined Contributions	2,693	2,717	2,537	2,530	2,428	2,977
Contribution Deficiency (Excess)	(139)	(77)	89	(66)	41	(569)
0 10 "	Φ 0 550	ф <b>7</b> 004	Φ 7 705	Φ 7.500	Φ 7 754	Ф0.044
Covered Payroll	\$ 8,550	\$ 7,921	\$ 7,725	\$ 7,506	\$ 7,754	\$6,841
Contributions as a percentage of Covered Payroll	31.50%	34.30%	32.84%	33.71%	31.31%	43.52%

This schedule is present to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is presented.

#### Notes to Schedule:

The covered payroll numbers presented are in compliance with GASB Statement No. 82, *Pension Issues*, except for the 09/30/15 measurement period which includes DROP payroll.

Valuation Date: 10/1/18

Actuarially determined contribution rates are calculated as of October 1, one year prior to the end of the fiscal year in which contributions are reported.

#### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method: Entry Age Normal
Amortization Method: Level % of pay, closed
Remaining Amortization Period: 30 Years (as of 10/01/2018)

Asset Valuation Method: 4 Year geometric average of market value returns

Salary Increase: Service based

Interest Rate 7.5%, net of investment related expenses

Mortality: RP2000 Generational, separate assumptions for Healthy

Active Lives, Healthy Inactive Lives, and Disabled Lives

Retirement Age Age 50 and 25 years of credited service

Early Retirement Subsidized benefit - 2% age 40-44, 10% age 45 and older

Cost-of-Living Adjustment 1% increase in benefits annually

#### Changes of Benefit Terms:

For measurement date 09/30/16, amounts reported as changes of benefit terms was a result of the adoption of Ordinance No. 2939 which made changes. Please see Required Supplementary Information Schedule "Net Pension Liability and Related Ratios - Police Officers" for details.

#### Changes of Assumptions:

For measurement dates 09/30/18 and 09/30/16, the assumed rates of mortality were changed. Please see Required Supplementary Information Schedule "Net Pension Liability and Related Ratios - Police Officers" for details.

(In Thousands)

#### Schedule of Actuarially Determined Contributions (Firefighters')

	2019	 2018	 2017	2016		 2015	 2014	
Actuarially Determined Contribution Contributions in Relation to the	\$ 2,450	\$ 2,286	\$ 2,465	\$	1,880	\$ 1,774	\$ 1,851	
Actuarially Determined Contributions	2,276	2,472	1,912		1,171	1,819	2,363	
Contribution Deficiency (Excess)	174	(186)	553	_	709	(45)	(512)	
Covered Payroll Contributions as a percentage of	\$ 6,183	\$ 5,756	\$ 5,829	\$	4,557	\$ 4,987	\$ 4,218	
Covered Payroll	36.81%	42.95%	32.80%		25.70%	36.47%	56.02%	

This schedule is present to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is presented.

#### Notes to Schedule:

The covered payroll numbers presented are in compliance with GASB Statement No. 82, *Pension Issues*, except for the 09/30/15 measurement period which includes DROP payroll.

Valuation Date: 10/1/18

Actuarially determined contribution rates are calculated as of October 1, one year prior to the end of the fiscal year in which contributions are reported.

#### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method: Entry Age Normal

Amortization Method: Level % of pay, closed

Remaining Amortization Period: 30 Years (as of 10/01/2018)

Asset Valuation Method: 5 Year Smooth

Inflation: 2.7% Interest Rate 7.85%

Mortality: RP2000 Generational, separate assumptions for Healthy

Active Lives, Healthy Inactive Lives, and Disabled Lives

Retirement Age Age 50 and 10 years of service, or any age with 25 years of

credit service

Early Retirement Age 40 with ten years service or age 50 - subsidized benefit

at 10% per year

Cost-of-Living Adjustment None

#### Changes in Benefit Terms:

For measurement date 9/30/18, changes of benefit terms resulted from Ordinance 2986, adopted in 2018.

#### Changes of Assumptions:

For measurement dates 09/30/18, 09/30/17 and 09/30/16, several assumptions were changed. Please see Required Supplementary Information Schedule "Net Pension Liability and Related Ratios - Firefighters" for details.

#### CITY OF KISSIMMEE, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION September 30, 2019 (In Thousands)

#### Money-weighted Rate of Return

	General Employees'							
	2019	2018	2017	2016	2015	2014		
Annual Money-Weighted Rate of Return								
Net of Investment Expense	3.53%	7.04%	6.09%	6.09%	1.54%	11.45%		
			Police (	Officers'				
	2019	2018	2017	2016	<u>2015</u>	<u>2014</u>		
Annual Money-Weighted Rate of Return								
Net of Investment Expense	3.82%	10.42%	10.74%	8.99%	2.29%	9.71%		
			Firefig	hters'				
	2019	2018	2017	2016	2015	2014		
Annual Money-Weighted Rate of Return								
Net of Investment Expense	4.27%	8.03%	10.75%	8.90%	-4.79%	13.20%		

This schedule is present to illustrate the requirement to show information for 10 years. However, until full 10 year trend is compiled, information for those years for which information is available is presented.

#### CITY OF KISSIMMEE, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION September 30, 2019 (In Thousands)

#### Schedule of Changes in the Total OPEB Liability and Related Ratios

	2019	2018
Total OPEB Liability		
Service cost	\$ 531	\$ 544
Interest	271	233
Difference between expected and actual experience	(255)	-
Change of assumptions and other inputs	(894)	(270)
Benefit payments	 (323)	(234)
Net change in total OPEB liability	(670)	273
Total OPEB liability - beginning	 7,372	7,099
Total OPEB liability - ending	\$ 6,702	\$ 7,372
Covered-employee payroll	\$ 28,415	\$ 26,226
Total OPEB liability as a percentage of covered-employee payroll	23.59%	28.11%

Fiscal year 2018 presents information on the Plan's measurement year ended September 30, 2017.

#### Notes to the Schedule:

Note 1: GASB 75 requires information for 10 years. However, until a full 10-year trend is compiled,

the City is presenting information for only those years for which information is available.

Note 2: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

Note 3: Significant assumption changes 2019: discount rate increased to 3.83% from 3.50%.

#### OTHER SUPPLEMENTAL INFORMATION

Budgetary Comparison Schedules (GAAP BASIS):

- Major Debt Service Fund:
  - o 2016 Revenue Note Debt Service
- Major Capital Projects Fund:
  - o 2016 Revenue Note Capital Project

#### Non-Major Governmental Funds:

Combining Financial Statements for All Non-major Governmental Funds and Individual Budgetary Comparison Schedules (GAAP Basis) for All Budgeted Nonmajor Governmental Funds

#### NONMAJOR GOVERNMENTAL FUNDS

#### **SPECIAL REVENUE FUNDS**

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The City has the following nonmajor special revenue funds:

#### **Budgeted Special Revenue Funds (GAAP Basis)**

#### **Local Option Gas Tax**

To account for the City's share of the six-cent local option gas tax revenues designated for road improvements and maintenance projects.

#### **Recreation Impact Fee Fund**

To account for impact fees collected and spent based on charges to new living units constructed. Revenue is restricted for park acquisition and improvements. Impact fees are assessed based upon City ordinance and adopted pursuant to Florida Law.

#### **Transportation Impact Fee Fund**

To account for impact fees collected and spent based on charges to new living units constructed. Revenue is restricted for transportation improvements. Impact fees are assessed based upon City ordinance and adopted pursuant to Florida Law.

#### **Local Option Sales Tax**

To account for the City's share of the local option sales tax revenues designated for improvements and infrastructure projects.

#### **Building Division**

To account for the collection of building permit revenues and payment of expenditures associated with providing inspection related services.

#### **Mobility Fee Fund**

To account for mobility fees collected and spent based on charges to new living units constructed. Revenue is restricted for transportation improvements. Mobility fees are assessed based upon City ordinance and replace the transportation impact fee program.

#### State Housing Initiative Program

To account for revenues and expenditures related to the State Housing Initiative Program with funding provided by the Florida Housing Finance Corporation. These funds are used to provide down payment assistance, housing rehabilitation, foreclosure prevention, and rental deposit assistance.

#### **Victims of Crime Act Grant**

To account for revenues and expenditures related to the U.S. DOJ grant established under the 1984 Victims of Crime Act awarded for the various prevention programs.

#### NONMAJOR GOVERNMENTAL FUNDS - CONTINUED

#### **Justice Assistance Grant**

To account for the revenues and expenditures associated with the U. S. Department of Justice (DOJ), Bureau of Justice Assistance, Edward Byrne Memorial Justice Assistance Grant (JAG) program which allows states and local governments to support a broad range of activities to prevent and control crime and to improve the criminal justice system.

#### **Paving Assessments**

To account for the costs associated with paving projects. One-third of the project costs are paid by the Gas Tax Fund while the remaining two-thirds are assessed to property owners.

#### **Charter School**

To account for the funds received from the Osceola County School District and related expenditures to the management firm that operates the City's charter school.

#### **Neighborhood Stabilization and HOME**

To account for revenues and expenditures related to the U.S. Department of Housing and Urban Development (HUD) housing assistance programs to qualifying low-income families.

#### **Community Development Block Grant**

To account for revenues and expenditures related to the U.S. Department of HUD Community Development Block Grant.

#### W Oak Street Improvement Grant

To account for the revenues and expenditures related to the LAP Agreement with the FDOT to provide for the construction of improvement along West Oak Street.

#### Non-Budgeted Special Revenue Funds

#### Section 8 HAPP

To account for expenditures associated with various housing related projects.

#### **Police and Firefighters Premium Tax Trust**

To account for excise tax imposed on homeowners' insurance premiums collected by the State of Florida Department of Revenue and remitted to the City. These tax revenues are to be used as retirement contributions to Police and Firefighters' Pension plans.

#### Supplementary Care

To account for revenue received from individuals buying supplementary care in the City cemetery. Interest can be transferred to the General Fund to defray the cost of cemetery operations and maintenance.

#### NONMAJOR GOVERNMENTAL FUNDS - CONTINUED

#### **DEBT SERVICE FUNDS**

Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The City has the following nonmajor debt service funds:

#### **Budgeted Debt Service Funds (GAAP Basis)**

#### **FmHA Bond**

Accounts for the payment of principal and interest on the 1980 and 1981 Excise Tax Revenue Bonds. Occupational license revenue is pledged for payment of these bonds. Transfers are made from the General Fund.

#### 2015B Refunding Note

Accounts for the payment of principal and interest on the 2015B Refunding Note to refund the 2004 CRA Revenue Note. Tax increment financing revenues are used for annual debt service payments.

#### 2014A Revenue Note

Accounts for the payment of principal and interest on the 2014A Revenue Note. Monies from the one-cent sales tax are used for annual debt service payments.

#### Series 2017 Revenue Note

Accounts for the payment of principal and interest on the 2017 Revenue Note. Monies from the one-cent sales tax are used for annual debt service payments.

#### 2010A Refunding Revenue Note

Accounts for the payment of principal and interest on the 2010A Refunding Revenue Note to advance refund the 2005 Revenue Note. Monies from the one-cent sales tax are used for annual debt service payments.

#### 2010B Refunding Revenue Note

Accounts for the payment of principal and interest on the 2010B Refunding Revenue Note. Monies from the Local Option sales tax are used for annual debt service payments.

#### 2010C Refunding Revenue Note

Accounts for the payment of principal and interest on the 2010C Refunding Revenue Note. Monies from the Local Option gas tax are used for annual debt service payments.

#### 2011B Capital Refunding Note

Accounts for the payment of principal and interest on the 2011B Capital Refunding Note. Revenue received from Local Option sales tax is used for annual debt service payments.

#### NONMAJOR GOVERNMENTAL FUNDS - CONTINUED

#### **CAPITAL PROJECTS FUNDS**

Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital outlay. The City has the following capital projects funds:

#### **Budgeted Capital Projects Fund (GAAP Basis)**

#### 2014A Note Capital Project

To account for the proceeds of the 2014A Revenue Note to be used for Lakefront Park and road improvement projects.

#### **2010C Note Capital Project**

To account for the proceeds of the 2010C Revenue Note to be used for road improvement projects.

#### Lakefront Sales Tax 2009A Capital Project Fund

To account for the proceeds of the 2009A Revenue Note to be used for the construction of projects in the Lakefront Restoration Project.

#### 2018 Line of Credit

To account for the proceeds of the 2018 Line of Credit Direct Borrowing to be used for various improvement projects.

#### 2017 Note Capital Projects

To account for the proceeds of the 2017 Commercial Note to be used for various improvement projects.

#### BUDGETARY COMPARISON SCHEDULE 2016 REVENUE NOTE DEBT SERVICE For the Year Ended September 30, 2019

(In Thousands)

	Budget	Actual Amounts	Variance with Budget - Over (Under)	
REVENUES	œ.	Φ.	Φ.	
Investment Income	\$ -	\$ -	\$ -	
Total Revenues				
EXPENDITURES				
General Government	17	-	17	
Principal Retirement	1,220	1,220	-	
Interest and Fiscal Charges Professional Fees	1,739 	1,739	<u> </u>	
Total Expenditures	2,976	2,959	17	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(2,976)	(2,959)	17_	
OTHER FINANCING SOURCES AND (USES) Transfers In	2,959	2,959		
Total Other Financing Sources and (Uses)	2,959	2,959		
Net Change in Fund Balance	(17)	-	17	
Fund Balance - Beginning	17	17		
Fund Balance - Ending	<u>\$</u>	\$ 17	\$ 17	

## **BUDGETARY COMPARISON SCHEDULE** 2016 REVENUE NOTE CAPITAL PROJECTS For the Year Ended September 30, 2019

## (In Thousands)

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Investment Income Miscellaneous Revenues	\$ - 666	\$ 428 665	\$ 428 (1)
Total Revenues	666	1,093	427
EXPENDITURES Capital Outlay	20,203	12,953	7,250
Total Expenditures	20,203	12,953	7,250
Excess (Deficiency) of Revenues Over (Under) Expenditures	(19,537)	(11,860)	7,677
OTHER FINANCING SOURCES Transfers In	10	10	
Total Other Financing Sources	10	10	
Net Change in Fund Balance	(19,527)	(11,850)	7,677
Fund Balance - Beginning	19,527	19,445	(82)
Fund Balance - Ending	\$ -	\$ 7,595	\$ 7,595

# CITY OF KISSIMMEE, FLORIDA COMBINING BALANCE SHEET ALL NONMAJOR GOVERNMENTAL FUNDS

September 30, 2019 (In Thousands)

		Total Nonmajor Special Revenue Funds		Total Nonmajor Debt Service Funds		Total Nonmajor Capital Project Funds		Total Nonmajor Governmental Funds
ASSETS  Cash and Cash Equivalents Restricted Cash and Investments Accounts Receivable (net) Due from TWA Due from Other Governments	\$	23,651 1,432 4 2 3,274	\$	3,254 - - - -	\$	- 6,164 - -	\$	26,905 7,596 4 2 3,274
Total Assets	\$	28,363	\$	3,254	\$	6,164	\$	37,781
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities:								
Accounts Payable Accrued Liabilities Due to Other Funds Revenue Collected in Advance	\$	557 - 1,637 4	\$	3,212 - -	\$	1,042 - - -	\$	1,599 3,212 1,637 4
Total Liabilities Deferred Inflows of Resources Unavailable Earned Revenues		2,198 165	_	3,212	_	1,042	_	6,452 165
Total Deferred Inflows of Resources		165		-				165
Fund Balances: Nonspendable Supplementary Care Restricted for Transportation Projects Restricted for Public Safety Projects Restricted for Development Services Restricted for Economic Development Restricted for Recreation Projects Restricted for Charter School Restricted for Construction Projects Restricted for Other Capital Improvements Assigned for Debt Service Unassigned (Deficit)  Total Fund Balances		995 7,978 24 6,857 403 1,782 2,953 - 5,074 - (66) 26,000		- - - - - - 42 -		5,122 5,122	_	995 7,978 24 6,857 403 1,782 2,953 5,122 5,074 42 (66) 31,164
Total Liabilities, Deferred Inflows and Fund	œ	20.202	¢.	2.054	æ	6.404	ф.	27.704
Balances	\$	28,363	\$	3,254	\$	6,164	\$	37,781

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL NONMAJOR GOVERNMENTAL FUNDS

### Fiscal Year Ended September 30, 2019

		Total Nonmajor Special Revenue Funds		Total Nonmajor Debt Service Funds		Total Nonmajor Capital Project Funds		Total Nonmajor Governmental Funds
REVENUES								
Taxes	\$	10,975	\$	-	\$	-	\$	10,975
Permits, Fees and Special Assessments		4,979		-		-		4,979
Intergovernmental Revenues		9,227		-		-		9,227
Charges for Services		125		-		-		125
Investment Income		727		-		136		863
Miscellaneous Revenues		581	_	<u> </u>	_		_	581
Total Revenues		26,614	_		_	136	_	26,750
EXPENDITURES Current:								
General Government		6,527		-		12		6,539
Public Safety		5,908		-		-		5,908
Transportation		4,252		-		-		4,252
Economic Environment		1,302		-		=		1,302
Culture/Recreation Capital Outlay		466		-		2,438		466 2,438
Debt Service:		-		-		2,430		2,430
Principal Retirement		_		2,829		_		2,829
Interest and Fiscal Charges		-		1,250		2		1,252
Total Expenditures		18,455		4,079		2,452		24,986
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		8,159	_	(4,079)	_	(2,316)		1,764
OTHER FINANCING SOURCES and (USES)								
Transfers In		1,276		4,079		-		5,355
Transfers (Out)		(6,921)		-		-		(6,921)
Issuance of Notes Payable/Refunded Notes								
Payable	-	-	_	-	_	5,400	_	5,400
Total Other Financing Sources and (Uses)		(5,645)		4,079		5,400		3,834
,	-		_	.,0.0	_			
Net Change in Fund Balances		2,514		-		3,084		5,598
Fund Balances - Beginning		23,486	_	42		2,038		25,566
Fund Balances - Ending	\$	26,000	\$	42	\$	5,122	\$	31,164

### COMBINING BALANCE SHEET

### NONMAJOR SPECIAL REVENUE FUNDS

September 30, 2019 (In Thousands)

		Local Option Gas Tax		Recreation Impact Fee Fund	lmp	sportation pact Fee Fund	L	ocal Option Sales Tax
ASSETS Cash and Cash Equivalents	\$	2,895	\$	1,607	\$	_	\$	4.258
Restricted Cash and Investments	•	-,	•	-	•	-	•	-
Accounts Receivable (net) Due from TWA		2		-		-		-
Due from Other Governments		253		-				1,399
Total Assets	\$	3,150	\$	1,607	\$	-	\$	5,657
LIABILITIES								
Accounts Payable Due to Other Funds	\$	23	\$	25	\$	-	\$	197 88
Revenue Collected in Advance		-		-		-		-
Total Liabilities		23		25		-		285
DEFERRED INFLOWS OF RESOURCES								
Unavailable Earned Revenues				_				98
Total Deferred Inflows of Resources				-				98
FUND BALANCES (DEFICITS)								
Nonspendable Supplementary Care Restricted for Transportation Projects		3,127		-		-		-
Restricted for Public Safety Projects		- 5,127		_		-		_
Restricted for Development Services		-		-		-		-
Restricted for Economic Development		-		4.500		-		-
Restricted for Recreation Projects Restricted for Charter School		_		1,582		-		200
Restricted for Other Capital								
Improvements		-		-		-		5,074
Unassigned (Deficit)				-	· <del></del>			<u>-</u>
Total Fund Balances (Deficits)		3,127		1,582				5,274
Total Liabilities, Deferred Inflows and	Φ.	0.450	Φ.	4.007	•		Ф	F 0.F.7
Fund Balances	\$	3,150	\$	1,607	\$	_	\$	5,657

 Building Division		Mobility Fee Fund	 State Housing Initiative Program	Vic	tim of Crime Act		Justice Assistance Grant	_	Paving Assessments
\$ 6,867	\$	4,866	\$ 312	\$	13	\$	-	\$	-
-		-	-		-		-		-
-		-	-		-		-		-
 -	_	-	 -		6	_	5	_	
\$ 6,867	\$	4,866	\$ 312	\$	19	\$	5	\$	
\$ 10	\$	15	\$ 4	\$	-	\$	-	\$	-
-		-	-		-		-		-
10		15	4		-				
 -			 		_				
 		<u> </u>	 <u> </u>				<u> </u>	_	
-		-	-		-		-		-
-		4,851 -	-		19		5		-
6,857		-	-		-		-		-
-		-	308		-		-		-
-		-	-		-		-		-
-		-	-		-		-		-
6,857		4,851	308		19		5		
\$ 6,867	\$	4,866	\$ 312	\$	19	\$	5	\$	

Continued

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

### September 30, 2019

	Cha	arter School		Neighborhood Stabilization and Home		Community Development Block Grant		W Oak Street Improvement Grant
ASSETS								
Cash and Cash Equivalents	\$	1,700	\$	101	\$	33	\$	-
Restricted Cash and Investments		1,432		-		-		-
Accounts Receivable (net)		-		4		-		-
Due from TWA Due from Other Governments		-		4		- 240		1 267
		<del>-</del> _	_		_		_	1,367
Total Assets	\$	3,132	\$	109	\$	273	\$	1,367
LIABILITIES								
Accounts Payable	\$	179	\$	1	\$	102	\$	1
Due to Other Funds		-		13		169		1,367
Revenue Collected in Advance				4		<u> </u>		<u>-</u>
Total Liabilities		179	_	18		271		1,368
DEFERRED INFLOWS OF RESOURCES								
Unavailable Earned Revenues		_				67		
Total Deferred Inflows of Resources		-				67		
FUND BALANCES (DEFICITS)								
Nonspendable Supplementary Care		-		-		-		-
Restricted for Transportation Projects		-		-		-		-
Restricted for Public Safety Projects		-		-		=		-
Restricted for Development Services Restricted for Economic Development		-		91		-		-
Restricted for Recreation Projects		-		-		- -		- -
Restricted for Charter School		2,953		-		-		-
Restricted for Other Capital								
Improvements		-		-		-		-
Unassigned (Deficit)						(65)		(1)
Total Fund Balances (Deficits)		2,953		91		(65)		(1)
Total Liabilities, Deferred Inflows and								
Fund Balances	\$	3,132	\$	109	\$	273	\$	1,367

Section 8 HAPP Fund		Police and Firefighters Premium Tax Trust			Supplementary Care	Total Nonmajor Special Revenue Funds			
\$	4	\$	-	\$	995	\$	23,651		
	-		-		-		1,432		
	-		-		-		4 2		
	-		-		-		3,274		
\$	4	\$		\$	995	\$	28,363		
\$	_	\$	_	\$	_	\$	557		
•	-	*	_	•	-	•	1,637		
	-					_	4		
						_	2,198		
	_		-		-		165		
	-				-		165		
	_		_		995		995		
	-		-		-		7,978		
	-		-		-		24		
	-		-		-		6,857		
	4		-		-		403		
	-		-		- -		1,782 2,953		
	_		-		-		5,074		
	-		-				(66)		
	4				995	_	26,000		
\$	4	\$		\$	995	\$	28,363		

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMALOR SPECIAL REVENUE FUNDS

NONMAJOR SPECIAL REVENUE FUNDS
For the Year Ended September 30, 2019

(In Thousands)	)
----------------	---

REVENUES           Taxes         \$ 2,831         \$ - \$ \$ . \$ 8,144           Permits, Fees and Special Assessments         - 825		Local Option Gas Tax	Recreation Impact Fee Fund	Transportation Impact Fee Fund	Local Option Sales Tax
Permits, Fees and Special Assessments Intergovernmental Revenues         -         825         -         -           Charges for Services         5         -         -         -           Charges for Services         5         -         -         -           Investment Income         86         38         -         166           Miscellaneous Revenues         - <t< td=""><td>REVENUES</td><td></td><td></td><td></td><td></td></t<>	REVENUES				
Intergovernmental Revenues		\$ 2,831	•	\$ -	\$ 8,144
Charges for Services         5         -	• • • • • • • • • • • • • • • • • • •	-	825	-	=
Investment Income   86   38   - 166     Miscellaneous Revenues         Total Revenues   2,922   863   -   8,310     EXPENDITURES     Current:                   General Government   -   -   -               Public Safety   -   -     -               Public Safety   -   -     -           Public Safety   -   -               Public Safety   -   -               Public Safety   -     -             Public Safety   -     -             Public Safety   -     -           Public Safety   -     -           Public Safety   -     -         Culture/Recreation   2,073   -             Economic Environment   -             Culture/Recreation   -               Culture/Recreation   -               Total Expenditures                       Excess (Deficiency) of Revenues                   Over (Under) Expenditures                         Over (Under) Expenditures                             Sources and (USES)		5	-	-	-
Total Revenues         2,922         863         -         8,310           EXPENDITURES           Current:         Seneral Government         -         -         -         1,301           Public Safety         -         -         -         2,799           Transportation         2,073         -         -         209           Economic Environment         -         -         -         209           Economic Environment         -         -         -         -         281           Total Expenditures         2,073         185         -         4,590           Excess (Deficiency) of Revenues         -         -         -         3,720           OTHER FINANCING         -         -         -         -         -         -         -         -         -         -		-		-	166
Current:   General Government   -   -   -   -	Miscellaneous Revenues			<u> </u>	
Current:       General Government       -       -       -       1,301         Public Safety       -       -       -       2,799         Transportation       2,073       -       -       209         Economic Environment       -       -       -       -       -         Culture/Recreation       -       185       -       281         Total Expenditures       2,073       185       -       4,590         Excess (Deficiency) of Revenues       -       -       3,720         Over (Under) Expenditures       849       678       -       3,720         OTHER FINANCING       -       -       646         SOURCES and (USES)       -       -       646         Transfers In       312       -       -       -       646         Transfers (Out)       (906)       (340)       (61)       (4,443)         Total Other Financing       (594)       (340)       (61)       (3,797)         Net Change in Fund Balances       255       338       (61)       (77)         Fund Balances (Deficits) - Beginning       2,872       1,244       61       5,351	Total Revenues	2,922	863		8,310
General Government         -         -         -         1,301           Public Safety         -         -         -         2,799           Transportation         2,073         -         -         209           Economic Environment         -	EXPENDITURES				
Public Safety         -         -         -         2,799           Transportation         2,073         -         -         209           Economic Environment         -					
Transportation         2,073         -         -         209           Economic Environment         -		-	-	-	•
Economic Environment         -	•	2 073	-	-	,
Total Expenditures         2,073         185         -         4,590           Excess (Deficiency) of Revenues Over (Under) Expenditures         849         678         -         3,720           OTHER FINANCING SOURCES and (USES) Transfers In Transfers (Out)         312         -         -         646           Transfers (Out)         (906)         (340)         (61)         (4,443)           Total Other Financing Sources and (Uses)         (594)         (340)         (61)         (3,797)           Net Change in Fund Balances         255         338         (61)         (77)           Fund Balances (Deficits) - Beginning         2,872         1,244         61         5,351		2,010	-	-	-
Excess (Deficiency) of Revenues Over (Under) Expenditures         849         678         -         3,720           OTHER FINANCING SOURCES and (USES) Transfers In         312         -         -         646           Transfers (Out)         (906)         (340)         (61)         (4,443)           Total Other Financing Sources and (Uses)         (594)         (340)         (61)         (3,797)           Net Change in Fund Balances         255         338         (61)         (77)           Fund Balances (Deficits) - Beginning         2,872         1,244         61         5,351	Culture/Recreation	<u> </u>	185		281
Over (Under) Expenditures         849         678         -         3,720           OTHER FINANCING           SOURCES and (USES)           Transfers In         312         -         -         646           Transfers (Out)         (906)         (340)         (61)         (4,443)           Total Other Financing Sources and (Uses)         (594)         (340)         (61)         (3,797)           Net Change in Fund Balances         255         338         (61)         (77)           Fund Balances (Deficits) - Beginning         2,872         1,244         61         5,351	Total Expenditures	2,073	185	<u> </u>	4,590
OTHER FINANCING SOURCES and (USES)         Transfers In Transfers (Out)       312 646         Transfers (Out)       (906)       (340)       (61)       (4,443)         Total Other Financing Sources and (Uses)       (594)       (340)       (61)       (3,797)         Net Change in Fund Balances       255       338       (61)       (77)         Fund Balances (Deficits) - Beginning       2,872       1,244       61       5,351	Excess (Deficiency) of Revenues				
SOURCES and (USES)         Transfers In       312       -       -       646         Transfers (Out)       (906)       (340)       (61)       (4,443)         Total Other Financing Sources and (Uses)       (594)       (340)       (61)       (3,797)         Net Change in Fund Balances       255       338       (61)       (77)         Fund Balances (Deficits) - Beginning       2,872       1,244       61       5,351	Over (Under) Expenditures	849	678		3,720
Transfers In Transfers (Out)         312 (906)         - G46 (340)         - G46 (61)         646 (4,443)           Total Other Financing Sources and (Uses)         (594)         (340)         (61)         (3,797)           Net Change in Fund Balances         255         338         (61)         (77)           Fund Balances (Deficits) - Beginning         2,872         1,244         61         5,351					
Transfers (Out)         (906)         (340)         (61)         (4,443)           Total Other Financing Sources and (Uses)         (594)         (340)         (61)         (3,797)           Net Change in Fund Balances         255         338         (61)         (77)           Fund Balances (Deficits) - Beginning         2,872         1,244         61         5,351		242			646
Total Other Financing Sources and (Uses)         (594)         (340)         (61)         (3,797)           Net Change in Fund Balances         255         338         (61)         (77)           Fund Balances (Deficits) - Beginning         2,872         1,244         61         5,351				(61)	
Sources and (Uses)         (594)         (340)         (61)         (3,797)           Net Change in Fund Balances         255         338         (61)         (77)           Fund Balances (Deficits) - Beginning         2,872         1,244         61         5,351	, ,		(0.0)	(0.)	(.,)
Fund Balances (Deficits) - Beginning         2,872         1,244         61         5,351		(594	(340)	(61)	(3,797)
	Net Change in Fund Balances	255	338	(61)	(77)
Fund Balances (Deficits) - Ending         \$ 3,127         \$ 1,582         \$ -         \$ 5,274	Fund Balances (Deficits) - Beginning	2,872	1,244	61	5,351
	Fund Balances (Deficits) - Ending	\$ 3,127	\$ 1,582	\$ -	\$ 5,274

\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	27 - - 1 3
	- - 1
120     -     -     -     -       175     133     7     -     -       2,921     1,634     121     52     35       1,571     -     -     -     -       1,571     514     -     -     -       1,571     514     347     -     -       1,571     514     347     73     298	
2,921     1,634     121     52     35       1,571     -     -     -     -       -     514     -     -     -       -     -     347     -     -       -     -     -     -     -       1,571     514     347     73     298	
1,571 73 298 - 514	
-     514     -     -     -       -     -     347     -     -       -     -     -     -     -       1,571     514     347     73     298	31_
- 514	-
-     -     347     -     -       -     -     -     -     -       1,571     514     347     73     298	-
	-
1,350 1,120 (226) (21) (263)	
	31
40 28 250	-
(56)	(31)
(16) (445) - 28 250	(31)
1,334 675 (226) 7 (13)	-
5,523 4,176 534 12 18	
<u>\$ 6,857</u> <u>\$ 4,851</u> <u>\$ 308</u> <u>\$ 19</u> <u>\$ 5</u> <u>\$</u>	_

Continued

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMA IOD SPECIAL DEVENUE ELINDS

NONMAJOR SPECIAL REVENUE FUNDS
For the Year Ended September 30, 2019
(In Thousands)

	Charter School	Neighborhood Stabilization and Home	Community Development Block Grant	W Oak Street Improvement Grant
REVENUES				
Taxes	\$ -	\$ -	\$ -	\$ -
Permits, Fees and Special Assessments Intergovernmental Revenues	5,946	-	396	- 1,517
Charges for Services	5,940	-	-	1,517
Investment Income	90	4	-	-
Miscellaneous Revenues		538	<u> </u>	
Total Revenues	6,036	542	396	1,517
EXPENDITURES				
Current: General Government	F 226			
Public Safety	5,226	-	-	-
Transportation	-	-	-	1,456
Economic Environment	-	539	416	-
Culture/Recreation			·	
Total Expenditures	5,226	539	416	1,456
Excess (Deficiency) of Revenues Over (Under) Expenditures	810	3	(20)	61
OTHER FINANCING SOURCES and (USES)				
Transfers In	<u>-</u>	-	-	-
Transfers (Out)	(639)			
Total Other Financing Sources and (Uses)	(639)		<u> </u>	
Net Change in Fund Balances	171	3	(20)	61
Fund Balances (Deficits) - Beginning	2,782	88	(45)	(62)
Fund Balances (Deficits) - Ending	\$ 2,953	<u>\$ 91</u>	\$ (65)	\$ (1)

Section 8 HAPP Fund		Police and Firefighters Premium Tax Trust	Su	pplementary Care	Total Nonmajor Special Revenue Funds		
\$ -	\$	-	\$	-	\$	10,975	
-		-		_		4,979	
-		1,167		-		9,227	
-		=		-		125	
-		-		27		727	
-		<u>-</u>		40		581	
		1,167		67		26,614	
-		-		_		6,527	
-		1,167		-		5,908	
-		-		-		4,252	
-		-		-		1,302	
	_	-		<u> </u>		466	
	_	1,167				18,455	
				67_		8,159	
						4.070	
-		-		-		1,276	
<del></del>		<del>-</del>				(6,921)	
						(5,645)	
-		-		67		2,514	
4				928	:	23,486	
\$ 4	\$		\$	995	\$	26,000	

### BUDGETARY COMPARISON SCHEDULE LOCAL OPTION GAS TAX

	Budget	 Actual Amounts	ariance with udget - Over (Under)
REVENUES			
Taxes	\$ 2,792	\$ 2,831	\$ 39
Charges for Services	2	5	3
Investment Income	20	86	66
Miscellaneous Revenues	 1_	 	 (1)
Total Revenues	 2,815	 2,922	 107
EXPENDITURES			
Transportation	4,961	2,073	2,888
Capital Outlay	 	 -	 
Total Expenditures	 4,961	2,073	 2,888
Excess (Deficiency) of Revenues Over (Under) Expenditures	 (2,146)	 849	 2,995
OTHER FINANCING SOURCES AND (USES)			
Transfers In	287	312	25
Transfers (Out)	 (906)	 (906)	
Total Other Financing Sources and (Uses)	 (619)	 (594)	 25
Net Change in Fund Balance	(2,765)	255	3,020
Fund Balance (Deficit) - Beginning	 2,765	 2,872	 107
Fund Balance (Deficit) - Ending	\$ 	\$ 3,127	\$ 3,127

## BUDGETARY COMPARISON SCHEDULE RECREATION IMPACT FEE FUND

	 Budget	Actual Amounts	Budg	ance with get - Over Jnder)
REVENUES				
Permits, Fees and Special Assessments	\$ 500	\$ 825	\$	325
Investment Income	 5	 38		33
Total Revenues	 505	 863		358
EXPENDITURES				
Culture/Recreation	1,407	185		1,222
Capital Outlay	 	 		
Total Expenditures	 1,407	 185		1,222
Excess (Deficiency) of Revenues Over (Under) Expenditures	 (902)	 678_		1,580
OTHER FINANCING SOURCES AND (USES)				
Transfers (Out)	 (340)	 (340)		
Total Other Financing Sources and (Uses)	 (340)	 (340)		
Net Change in Fund Balance	(1,242)	338		1,580
Fund Balance (Deficit) - Beginning	 1,242	 1,244		2
Fund Balance (Deficit) - Ending	\$ 	\$ 1,582	\$	1,582

# BUDGETARY COMPARISON SCHEDULE TRANSPORTATION IMPACT FEE FUND For the Year Ended September 30, 2019

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Investment Income	\$ -	\$ -	\$ -
Total Revenues		<del>-</del> _	<del>-</del> _
EXPENDITURES			
Transportation	-	-	-
Capital Outlay			<u> </u>
Total Expenditures			
Excess (Deficiency) of Revenues Over (Under) Expenditures		<del>-</del> _	<u> </u>
OTHER FINANCING SOURCES AND (USES)			
Transfers In	-	-	-
Transfers (Out)	(61)	(61)	
Total Other Financing Sources and (Uses)	(61)	(61)	
Net Change in Fund Balance	(61)	(61)	-
Fund Balance (Deficit) - Beginning	61	61	<u>-</u>
Fund Balance (Deficit) - Ending	\$ -	\$ -	\$

## BUDGETARY COMPARISON SCHEDULE

# LOCAL OPTION SALES TAX For the Year Ended September 30, 2019 (In Thousands)

		Budget	 Actual Amounts	Variance with Budget - Over (Under)
REVENUES				
Taxes	\$	8,491	\$ 8,144	\$ (347)
Intergovernmental Revenues		200	-	(200)
Investment Income		50	 166	 116
Total Revenues		8,741	 8,310	 (431)
EXPENDITURES				
General Government		3,987	1,301	2,686
Public Safety		3,771	2,799	972
Transportation		1,995	209	1,786
Culture/Recreation		920	281	639
Capital Outlay		-	-	-
Debt Service:			 	 
Total Expenditures		10,673	 4,590	 6,083
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,932)	 3,720	 5,652
OTHER FINANCING SOURCES AND (USES)				
Transfers In		646	646	-
Transfers (Out)	-	(4,443)	 (4,443)	 -
Total Other Financing Sources and (Uses)		(3,797)	 (3,797)	 
Net Change in Fund Balance		(5,729)	(77)	5,652
Fund Balance (Deficit) - Beginning		5,729	 5,351	 (378)
Fund Balance (Deficit) - Ending	\$		\$ 5,274	\$ 5,274

### CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE **BUILDING DIVISION**

	В	udget	 Actual Amounts	Bud	ance with get - Over Jnder)
REVENUES					
Permits, Fees and Special Assessments	\$	2,035	\$ 2,626	\$	591
Charges for Services		165	120		(45)
Investment Income		50	 175	-	125
Total Revenues		2,250	 2,921		671
EXPENDITURES					
Public Safety		6,910	1,571		5,339
Capital Outlay	<u></u>		 		
Total Expenditures		6,910	 1,571		5,339
Excess (Deficiency) of Revenues Over (Under) Expenditures		(4,660)	 1,350		6,010
OTHER FINANCING SOURCES AND (USES)					
Transfers In		40	40		-
Transfers (Out)		(56)	 (56)		-
Total Other Financing Sources and (Uses)		(16)	 (16)	-	
Net Change in Fund Balance		(4,676)	1,334		6,010
Fund Balance (Deficit) - Beginning		4,676	 5,523		847
Fund Balance (Deficit) - Ending	\$		\$ 6,857	\$	6,857

### CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE MOBILITY FEE FUND

	 Budget	 Actual Amounts	_	Variance with Budget - Over (Under)
REVENUES				
Permits, Fees and Special Assessments	\$ 1,563	\$ 1,501	\$	(62)
Charges for Services	5	-		(5)
Investment Income	 50	 133		83
Total Revenues	 1,618	 1,634	_	16
EXPENDITURES				
Transportation	5,836	514		5,322
Capital Outlay	 	 		
Total Expenditures	 5,836	 514		5,322
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	 (4,218)	 1,120	_	5,338
OTHER FINANCING SOURCES AND (USES)				
Transfers (Out)	 (445)	 (445)		
Total Other Financing Sources and (Uses)	 (445)	 (445)		
Net Change in Fund Balance	(4,663)	675		5,338
Fund Balance (Deficit) - Beginning	 4,663	 4,176		(487)
Fund Balance (Deficit) - Ending	\$ 	\$ 4,851	\$	4,851

# CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE STATE HOUSING INITIATIVE PROGRAM

	Budget	 Actual Amounts	_	Variance with Budget - Over (Under)
REVENUES				
Intergovernmental Revenues	\$ 114	\$ 114	\$	_
Investment Income	 	 7		
Total Revenues	 114	121	_	7
EXPENDITURES				
Economic Environment	 648	 347		301
Total Expenditures	 648	 347		301
Net Change in Fund Balance	(534)	(226)		308
Fund Balance (Deficit) - Beginning	 534	534		
Fund Balance (Deficit) - Ending	\$ 	\$ 308	\$	308

# CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE

# VICTIM OF CRIME ACT For the Year Ended September 30, 2019 (In Thousands)

	B	udget	 Actual Amounts	Budge	nce with et - Over nder)
REVENUES					
Intergovernmental Revenues	\$	53	\$ 52	\$	(1)
Total Revenues		53	 52		(1)
EXPENDITURES					
Public Safety	-	81	 73		8
Total Expenditures		81	 73		8
Excess (Deficiency) of Revenues Over (Under) Expenditures		(28)	 (21)		7
OTHER FINANCING SOURCES AND (USES) Transfers In		28	28		_
Total Other Financing Sources and (Uses)		28	28		
Net Change in Fund Balance		-	7		7
Fund Balance (Deficit) - Beginning			 12		12
Fund Balance (Deficit) - Ending	\$		\$ 19	\$	19

# BUDGETARY COMPARISON SCHEDULE JUSTICE ASSISTANCE GRANT

	B	sudget	 Actual Amounts	Bud	ance with get - Over Under)
REVENUES					
Intergovernmental Revenues	\$	34	\$ 35	\$	1_
Total Revenues		34	 35		1
EXPENDITURES					
Public Safety		298	 298		
Total Expenditures		298	 298		<u>-</u> _
Excess (Deficiency) of Revenues Over (Under) Expenditures		(264)	 (263)		1
OTHER FINANCING SOURCES AND (USES)					
Transfers In		264	 250		(14)
Total Other Financing Sources and (Uses)		264	 250		(14)
Net Change in Fund Balance		-	(13)		(13)
Fund Balance (Deficit) - Beginning			 18		18
Fund Balance (Deficit) - Ending	\$		\$ 5	\$	5

# CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE PAVING ASSESSMENTS

	B	udget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES				
Permits, Fees and Special Assessments	\$	45	\$ 27	\$ (18)
Investment Income		-	1	1
Miscellaneous Revenues	-		3	3
Total Revenues		45	31	(14)
EXPENDITURES				
Transportation		40	_	40
Bad Debt		-	-	-
Total Expenditures		40		40
Excess (Deficiency) of Revenues Over (Under) Expenditures		5	31_	26
OTHER FINANCING SOURCES AND (USES)				
Transfers (Out)		(5)	(31)	(26)
Total Other Financing Sources and (Uses)		(5)	(31)	(26)
Net Change in Fund Balance		-	-	-
Fund Balance (Deficit) - Beginning				
Fund Balance (Deficit) - Ending	\$	_	\$ -	\$ -

### CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE CHARTER SCHOOL

	 Budget	Actual Amounts	Bud	iance with Iget - Over (Under)
REVENUES				
Intergovernmental Revenues	\$ -,	\$ 5,946	\$	28
Investment Income	 40	 90		50
Total Revenues	 5,958	 6,036		78
EXPENDITURES				
General Government	8,120	5,226		2,894
Operating Reserves	 _	 		
Total Expenditures	 8,120	 5,226		2,894
Excess (Deficiency) of Revenues Over (Under) Expenditures	(2,162)	810		2,972
OTHER FINANCING SOURCES AND (USES)		·		
Transfers (Out)	 (639)	 (639)		
Total Other Financing Sources and (Uses)	 (639)	 (639)		
Net Change in Fund Balance	(2,801)	171		2,972
Fund Balance (Deficit) - Beginning	 2,801	 2,782		(19)
Fund Balance (Deficit) - Ending	\$ 	\$ 2,953	\$	2,953

# CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE NEIGHBORHOOD STABILIZATION AND HOME

	 Budget	 Actual Amounts	 Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ -	\$ -	\$ -
Investment Income	-	4	4
Miscellaneous Revenues	 371	 538	 167
Total Revenues	 371	542	 171
EXPENDITURES			
Economic Environment	 1,363	539	824
Total Expenditures	 1,363	 539	 824
Net Change in Fund Balance	(992)	3	995
Fund Balance (Deficit) - Beginning	 992	 88	 (904)
Fund Balance (Deficit) - Ending	\$ 	\$ 91	\$ 91

### BUDGETARY COMPARISON SCHEDULE COMMUNITY DEVELOPMENT BLOCK GRANT

	 Budget	 Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ 670	\$ 396	\$ (274)
Total Revenues	 670	 396	 (274)
EXPENDITURES			
Economic Environment	 895	 416	 479
Total Expenditures	 895	 416	 479
Net Change in Fund Balance	(225)	(20)	205
Fund Balance (Deficit) - Beginning	 225	 (45)	 (270)
Fund Balance (Deficit) - Ending	\$ 	\$ (65)	\$ (65)

## BUDGETARY COMPARISON SCHEDULE W OAK STREET IMPROVEMENT GRANT

	 Budget	 Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Intergovernmental Revenues	\$ 	\$ 1,517	\$ 1,517
Total Revenues	 	 1,517	 1,517
EXPENDITURES			
Transportation	 1,473	 1,456	 17
Total Expenditures	 1,473	 1,456	 17
Net Change in Fund Balance	(1,473)	61	1,534
Fund Balance (Deficit) - Beginning	 1,473	 (62)	 (1,535)
Fund Balance (Deficit) - Ending	\$ -	\$ (1)	\$ (1)

## COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS

## September 30, 2019 (In Thousands)

		FmHA Bond	2015B Refunding Note	2014A Revenue Note	Series 2017 Revenue Note	2010A Refunding Revenue Note
ASSETS						
Cash and Cash Equivalents	\$	42	\$ 226	\$ 494	\$ -	\$ 852
Total Assets	\$	42	\$ 226	\$ 494	\$ _	\$ 852
LIABILITIES						
Accrued Liabilities	\$		\$ 226	\$ 494	\$ 	\$ 852
Total Liabilities			 226	 494	 -	 852
FUND BALANCE Assigned for Debt Service		42	 <u>-</u>	 	 	 <u> </u>
Total Fund Balances		42	 		-	 
Total Liabilities and Fund Balances	<u>\$</u>	42	\$ 226	\$ 494	\$ <u>-</u>	\$ 852

_	2010B Refunding Revenue Note	 2010C Refunding Revenue Note		2011B Capital Refunding Note		Total Nonmajor Debt Service Funds
\$	675	\$ 240	\$	725	\$	3,254
\$	675	\$ 240	\$	725	\$	3,254
\$	675	\$ 240	\$	725	\$	3,212
	675	 240		725		3,212
	<u>-</u>	 <u>-</u>		<u>-</u>		42
	-	_		_		42
\$	675	\$ 240	\$	725	\$	3,254

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUNDS

	 FmHA Bond	2015B Refunding Note	2014A Revenue Note	Series 2017 Revenue Note	2010A Refunding Revenue Note
REVENUES					
Investment Income	\$ 	\$ -	\$ -	\$ -	<u> </u>
Total Revenues	 -				
EXPENDITURES Debt Service Principal Retirement	39	180	375	-	785
Interest and Fiscal Charges	 6	92	237	403	134_
Total Expenditures	 45	272	612	403	919
Excess (Deficiency) of Revenues Over (Under) Expenditures	 (45)	(272)	(612)	(403)	(919)
OTHER FINANCING SOURCES AND (USES) Transfers In	 45	272	612	403	919
Total Other Financing Sources And (Uses)	 45	272	612	403	919
Net Change in Fund Balances	-	-	-	-	-
Fund Balances - Beginning	 42				
Fund Balances - Ending	\$ 42	\$ -	\$ -	\$ -	\$ -

	2010B Refunding Revenue Note	2010C Refunding Revenue Note	2011B Capital Refunding Note	Total Nonmajor Debt Service Funds
\$		\$ -	\$ -	\$ -
_			-	<u> </u>
	610 130	200 79	640 169	-,
	740	279	809	<del> </del>
_	(740)	(279)	(809	) (4,079)
	740	279	809	4,079
	740	279	809	4,079
	-	-	-	<del>-</del>
	-	-	-	42
\$	-	\$ -	\$ -	\$ 42

# CITY OF KISSIMMEE, FLORIDA BUDGETARY COMPARISON SCHEDULE

### FmHA BOND

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES			
Investment Income	\$ -	· \$ -	\$ -
Total Revenues		<u> </u>	- <del>-</del>
EXPENDITURES General Government Debt Service	42		42
Principal Retirement	39		-
Interest and Fiscal Charges	6	6	<u> </u>
Total Expenditures	87	45	42
Excess (Deficiency) of Revenues Over (Under) Expenditures	(87	) (45)	42
OTHER FINANCING SOURCES Transfers In	45	5 45	
Total Other Financing Sources	45	45	<u>-</u>
Net Change in Fund Balance	(42	-	42
Fund Balance - Beginning	42	. 42	<u>-</u>
Fund Balance - Ending	<u>\$</u>	\$ 42	\$ 42

### BUDGETARY COMPARISON SCHEDULE

# 2015B REFUNDING NOTE For the Year Ended September 30, 2019 (In Thousands)

	Budget	Actual Amounts	Variance with Budget - Over (Under)	
REVENUES Investment Income	\$ -	\$ -	\$ -	
Total Revenues		<u> </u>		
EXPENDITURES  Debt Service  Principal Retirement Interest and Fiscal Charges	180 92	180 92	- -	
Total Expenditures	272	272		
Excess (Deficiency) of Revenues Over (Under) Expenditures	(272)	(272)		
OTHER FINANCING SOURCES Transfers In	272	272		
Total Other Financing Sources	272	272		
Net Change in Fund Balance	-	-	-	
Fund Balance - Beginning		<u>-</u>		
Fund Balance - Ending	<u>\$</u>	\$ -	\$ -	

### **BUDGETARY COMPARISON SCHEDULE**

### 2014A REVENUE NOTE For the Year Ended September 30, 2019 (In Thousands)

	B	udget	Actual Amounts	Variance with Budget - Over (Under)	
REVENUES Investment Income	\$		\$ -	\$ -	
Total Revenues	<u>Ψ</u>	<u> </u>	<u> </u>	<u>-</u>	
EXPENDITURES  Debt Service  Principal Retirement Interest and Fiscal Charges		375 237	375 237	- -	
Total Expenditures		612	612		
Excess (Deficiency) of Revenues Over (Under) Expenditures		(612)	(612)		
OTHER FINANCING SOURCES Transfers In		612	612		
Total Other Financing Sources		612	612	- <u>-</u>	
Net Change in Fund Balance		-	-	-	
Fund Balance - Beginning					
Fund Balance - Ending	\$		\$ -	\$ -	

### BUDGETARY COMPARISON SCHEDULE

# 2017 REVENUE NOTE For the Year Ended September 30, 2019 (In Thousands)

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES	•	Φ.	r.
Investment Income	\$ -	\$ -	\$ -
Total Revenues		<u>-</u>	
EXPENDITURES			
Interest and Fiscal Charges	403	403	
Total Expenditures	403	403	<u>-</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(403)	(403)	<u> </u>
OTHER FINANCING SOURCES			
Transfers In	403	403	
Total Other Financing Sources	403	403	
Net Change in Fund Balance	-	-	-
Fund Balance - Beginning			<u>-</u>
Fund Balance - Ending	<u>\$</u>	\$ -	\$ -

### BUDGETARY COMPARISON SCHEDULE 2010A REFUNDING REVENUE NOTE For the Year Ended September 30, 2019

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES Investment Income	\$	<u>-</u> \$	\$ -
Total Revenues		<u> </u>	<u> </u>
EXPENDITURES Debt Service Principal Retirement Interest and Fiscal Charges	785 134		- -
Total Expenditures	919	919	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(919	(919)	<u>-</u>
OTHER FINANCING SOURCES Transfers In	919	919	<u> </u>
Total Other Financing Sources	919	919	<u>-</u>
Net Change in Fund Balance			-
Fund Balance - Beginning		<u> </u>	<u>-</u> _
Fund Balance - Ending	\$	<u> </u>	<u>\$</u>

### BUDGETARY COMPARISON SCHEDULE 2010B REFUNDING REVENUE NOTE For the Year Ended September 30, 2019

	Budget		Actual Amounts		Variance with Budget - Over (Under)	
REVENUES					_	
Investment Income	\$		\$	-	\$	
Total Revenues						
EXPENDITURES Debt Service						
Principal Retirement		610		610		-
Interest and Fiscal Charges	-	130		130	-	
Total Expenditures		740		740	-	-
Excess (Deficiency) of Revenues Over (Under) Expenditures		(740)		(740)		
OTHER FINANCING SOURCES Transfers In		740		740		
Total Other Financing Sources		740		740		
Net Change in Fund Balance		-		-		-
Fund Balance - Beginning						
Fund Balance - Ending	\$	_	\$		\$	_

# BUDGETARY COMPARISON SCHEDULE 2010C REFUNDING REVENUE NOTE For the Year Ended September 30, 2019

		Budget		Actual Amounts		nce with et - Over nder)
REVENUES	•		•		•	
Investment Income	\$		\$		\$	-
Total Revenues	-					<u>-</u>
EXPENDITURES Debt Service						
Principal Retirement		200		200		-
Interest and Fiscal Charges		79		79	-	
Total Expenditures		279		279		
Excess (Deficiency) of Revenues Over (Under) Expenditures		(279)		(279)		
OTHER FINANCING SOURCES Transfers In		279		279		
Total Other Financing Sources		279		279		
Net Change in Fund Balance		-		-		-
Fund Balance - Beginning					-	
Fund Balance - Ending	\$		\$		\$	

# BUDGETARY COMPARISON SCHEDULE 2011B CAPITAL REFUNDING NOTE For the Year Ended September 30, 2019

	Budget		Actual Amounts	Variance with Budget - Over (Under)
REVENUES Investment Income	¢		<b>c</b>	\$ -
Total Revenues	\$		\$ - -	<u>-</u>
EXPENDITURES  Debt Service  Principal Retirement Interest and Fiscal Charges		640 169	640 169	- -
Total Expenditures		809	809	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(	809)	(809)	
OTHER FINANCING SOURCES Transfers In		809	809	
Total Other Financing Sources	-	809	809	
Net Change in Fund Balance		-	-	-
Fund Balance - Beginning				
Fund Balance - Ending	\$		<u> - </u>	\$ -

### CITY OF KISSIMMEE, FLORIDA COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS

### September 30, 2019 (In Thousands)

	2014A Note Capital Project	2010C Note Capital Project		Lakefront Sales Tax 2009A Capital Project		2018 Line of Credit
ASSETS Restricted Assets						
Restricted Assets Restricted Cash and Investments	\$ 664	\$ 14	\$	2	\$	4,667
Total Restricted Assets	 664	 14		2	_	4,667
LIABILITIES						
Accounts Payable	\$ 2	\$ 	\$	-	\$	1,040
Total Liabilities	2		_			1,040
FUND BALANCES						
Restricted for Construction Projects	 662	 14	_	2		3,627
Total Fund Balances	 662	 14		2	_	3,627
Total Liabilities and Fund Balances	\$ 664	\$ 14	\$	2	\$	4,667

_	2017 Note Capital Project	Total Nonmajor Capital Projects Funds
\$	817	\$ 6,164
	817	 6,164
\$		\$ 1,042
		1,042
	817	 5,122
	817	 5,122
\$	817	\$ 6,164

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS

## For the Fiscal Year Ended September 30, 2019 (In Thousands)

	2014A Note Capital Project	2010C Note Capital Project	Lakefront Sales Tax 2009A Capital Project	2018 Line of Credit
REVENUES Investment Income	\$ 20	\$ -	\$ -	\$ 90
	·	φ -	φ -	<del>-</del>
Total Revenues	20			90
EXPENDITURES General Government Capital Outlay	- 89			14 1,849
Total Expenditures	89			1,863
Excess (Deficiency) of Revenues Over (Under) Expenditures	(69)			(1,773)
OTHER FINANCING SOURCES (USES) Issuance of Notes Payable/Refunded Notes Payable				5,400
Total Other Financing Sources (Uses)				5,400
Net Change in Fund Balances	(69)	-	-	3,627
Fund Balances - Beginning	731	14	2	
Fund Balances - Ending	\$ 662	\$ 14	\$ 2	\$ 3,627

 2017 Note Capital Project	Total Nonmajor Capital Projects Funds
\$ 26	\$ 136
 26	 136
 500 500 (474)	 14 2,438 2,452 (2,316)
 	5,400
-	 5,400
(474)	3,084
 1,291	2,038
\$ 817	\$ 5,122

### BUDGETARY COMPARISON SCHEDULE

## 2014A NOTE CAPITAL PROJECT For the Year Ended September 30, 2019 (In Thousands)

	 Budget		Actual Amounts	_	ariance with udget - Over (Under)
REVENUES Investment Income	\$ -	\$	20	\$	20
Total Revenues	-		20		20
EXPENDITURES Capital Outlay	734		89		645
Total Expenditures	 734		89		645
Net Change in Fund Balance	(734)		(69)		665
Fund Balance - Beginning	 734	_	731		(3)
Fund Balance - Ending	\$ -	\$	662	\$	662

### BUDGETARY COMPARISON SCHEDULE

## 2010C NOTE CAPITAL PROJECT For the Year Ended September 30, 2019 (In Thousands)

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES Investment Income	\$ -	\$ -	\$ -
Total Revenues		- <u>-</u>	
EXPENDITURES Capital Outlay	14		14
Total Expenditures	14		14
Net Change in Fund Balance	(14)	-	14
Fund Balance - Beginning	14	14	
Fund Balance - Ending	\$ -	\$ 14	\$ 14

### **BUDGETARY COMPARISON SCHEDULE**

### LAKEFRONT SALES TAX 2009A CAPITAL PROJECT FUND

## For the Year Ended September 30, 2019 (In Thousands)

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES Investment Income	\$ -	\$ -	\$ -
Total Revenues		<u> </u>	
EXPENDITURES Culture and Recreation Capital Outlay	2		2
Total Expenditures	2		2
Net Change in Fund Balance	(2)	-	2
Fund Balance - Beginning	2	2	
Fund Balance - Ending	\$ -	\$ 2	\$ 2

### BUDGETARY COMPARISON SCHEDULE

# 2018 LINE OF CREDIT For the Year Ended September 30, 2019 (In Thousands)

	Budget	Actual Amounts	Variance with Budget - Over (Under)
REVENUES	Φ.	Ф 00	Φ 00
Investment Income	\$ -	\$ 90	\$ 90
Total Revenues		90	90
EXPENDITURES General Government Capital Outlay	12 5,378	12 1,849	- 3,529
Total Expenditures	5,400	1,863	3,537
Excess (Deficiency) of Revenues Over (Under) Expenditures	(5,400)	(1,773)	3,627
OTHER FINANCING SOURCES (USES) Issuance of Notes Payable/Refunded Notes Payable	5,400	5,400	
Total Other Financing Sources (Uses)	5,400	5,400	
Net Change in Fund Balance	-	3,627	3,627
Fund Balance - Beginning		<u> </u>	
Fund Balance - Ending	\$ -	\$ 3,627	\$ 3,627

## BUDGETARY COMPARISON SCHEDULE 2017 NOTE CAPITAL PROJECTS For the Year Ended September 30, 2019

### (In Thousands)

	 Budget	 Actual Amounts	 ariance with udget - Over (Under)
REVENUES Investment Income	\$ 	\$ 26	\$ 26
Total Revenues	 	 26	 26
EXPENDITURES General Government Capital Outlay	 16 1,280	 - 500	 16 780
Total Expenditures	 1,296	 500	 796
Net Change in Fund Balance	(1,296)	(474)	822
Fund Balance - Beginning	 1,296	 1,291	 (5)
Fund Balance - Ending	\$ 	\$ 817	\$ 817

### **INTERNAL SERVICE FUNDS**

The City has three internal service funds. These funds are used to accumulate costs related to various activities and charge them back to user departments. They are as follows:

#### Central Services

This fund accounts for costs associated with central services which include information technology, purchasing, warehouse, garage, building maintenance, and printing. Charges for services to other departments are based on actual costs incurred.

#### **Health Insurance**

This fund accounts for the City's self-funded employee health insurance plan. Costs include insurance costs, self-insurance claims expenses, and administrative costs. Charges for services are made to other departments based on estimated premiums.

### **Risk Management**

This fund accounts for the City's risk management program. Costs include all insurance costs, self-insurance claims expenses, and administrative costs. Charges for services are made to other departments based on estimated premiums.

## CITY OF KISSIMMEE, FLORIDA COMBINING STATEMENT OF NET POSITION

### INTERNAL SERVICE FUNDS

September 30, 2019 (In Thousands)

		Central Services		Health Insurance	Risk Management		Total
ASSETS							
Current Assets:							
Cash and Cash Equivalents	\$	1,185	\$	-	\$ 5,930	\$	7,115
Due from Other Governments		296		-	-		296
Due from TWA		155		49	230		434
Prepaids		-		-	1		1
Inventories		119					119
Total Current Assets		1,755		49	6,161		7,965
Capital Assets:							
Buildings		71		-	-		71
Improvements Other Than Buildings		3,150		91	293		3,534
Software, Net		5		-	-		5
Machinery, Equipment and Vehicles		2,486		40	118		2,644
Construction in Progress		8		(07)	(400)		8
Less: Accumulated Depreciation		(4,070)		(27)	(133)		(4,230)
Total Capital Assets		1,650		104	278		2,032
DEFERRED OUTFLOWS OF RESOURCES							
Deferred Outflows Related to OPEB		16		-	-		16
Deferred Outflows Related to Pensions		213					213
Total Deferred Outflows of Resources		229					229
LIABILITIES							
Current liabilities:							
Accounts Payable	\$	490	\$	_	\$ -	\$	490
Contracts Payable	,	8	•	-	-	•	8
Due to Other Funds		-		146	-		146
Compensated Absences Payable		34		-	-		34
Other Postemployment Benefits Current		16		-	-		16
Estimated Claims Payable				180	1,711		1,891
Total current liabilities		548		326	1,711		2,585
Noncurrent liabilities:							
Compensated Absences Payable		134		-	-		134
Other Postemployment Benefits		368		-	-		368
Net Pension Liability		1,570		-	-		1,570
Estimated Claims Payable		-		180	1,712		1,892
Total Noncurrent Liabilities		2,072		180	1,712		3,964
DEFERRED INFLOWS OF RESOURCES							
Deferred Inflows Related to OPEB		67		-	=		67
Deferred Inflows Related to Pensions		27		-	-		27
Total Deferred Inflows of Resources		94		-	-		94
NET POSITION							
Net Investment in Capital Assets		1.567		104	278		1.949
Unrestricted		(647)		(457)	2,738		1,634
	Φ.		Φ.		· · · · · · · · · · · · · · · · · · ·	Φ.	· · · · · · · · · · · · · · · · · · ·
Total Net Position	\$	920	\$	(353)	\$ 3,016	\$	3,583

### CITY OF KISSIMMEE, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS

## For the Year Ended September 30, 2019 (In Thousands)

	Central Services	Health Insurance	Risk Management	Total
Operating Revenues: Charges for Services Miscellaneous Revenues	\$ 8,130 219	\$ 8,144	\$ 2,513	\$ 18,787 223
Total Operating Revenues	8,349	8,148	2,513	19,010
Operating Expenses: Personal Services Contracted Services Supplies and Materials Repairs and Maintenance Other Services and Charges Depreciation	3,048 412 99 2,200 1,559 325	1,634 62 - 2	21 30 2 88 211 45	3,069 2,076 163 2,288 1,772 375
Claims/Premium Expense	113	6,731	2,208	9,052
Total Operating Expenses	7,756	8,434	2,605	18,795
Operating Income (Loss)	593	(286)	(92)	215
Nonoperating Revenues and Expenses: Investment Income Insurance Recoveries Gain or (Loss) from Sale of Capital Assets Total Nonoperating Revenues and Expenses	19 - (8) 11	- - -	152 502 (1) 653	171 502 (9) 664
Income (Loss) Before Contributions and Transfers	604	(286)	561	879
Transfers (Out)	(46) (46)	<u>-</u>		(46) (46)
Change in Net Position	558	(286)	561	833
Total Net Position - Beginning	362	(67)	2,455	2,750
Total Net Position - Ending	\$ 920	\$ (353)	\$ 3,016	\$ 3,583

### COMBINING STATEMENT OF CASH FLOWS

### INTERNAL SERVICE FUNDS

For The Year Ended September 30, 2019 (In Thousands)

	entral rvices	lealth surance	Man	Risk agement		Total
Cash Flows from Operating Activities Receipts from Customers and Users	\$ 8,326	\$ 8,143	\$	2,500	\$	18,969
Payments to Suppliers Payments to Employees	(4,321) (2,878)	(8,359) -		(2,495) (21)		(15,175) (2,899)
Net Cash Provided (Used) by Operating Activities	1,127	(216)		(16)		895
Cash Flows from Noncapital Financing Activities		440				4.40
Transfers in Transfers (out)	(46)	146 -		-		146 (46)
Net Cash Provided (Used) by Noncapital	 <u>, , , , , , , , , , , , , , , , , , , </u>	 146			-	
Financing Activities	 (46)	 146	-	<u> </u>		100
Cash Flows from Capital and Related Financing Activities						
Acquisition/Construction of Capital Assets Capital Contributions	(265) -	-		(98) -		(363)
Proceeds from Sales of Capital Assets Proceeds from Insurance Recoveries	-	-		- 502		- 502
Net Cash Provided (Used) by Capital	 	 	-	302		302
and Related Financing Activities	 (265)	 		404		139
Cash Flows from Investing Activities Investment Income	19	_		152		171
Net Cash Provided (Used) by Investing Activities	19	_		152	_	171
Net Increase (Decrease) in Cash and Cash						
Equivalents	835	(70)		540		1,305
Cash and Cash Equivalents at Beginning of Year	 350	 70		5,390		5,810
Cash and Cash Equivalents at End of Year	\$ 1,185	\$ 	\$	5,930	\$	7,115
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities						
Operating Income (Loss)	\$ 593	\$ (286)	\$	(92)	\$	215
Depreciation	325	` 5 <sup>°</sup>		`45		375
Changes in Assets and Liabilities: (Increase) Decrease in Due from TWA	(52)	(5)		(13)		(70)
(Increase) Decrease in Accounts Receivable	2	-		-		2
(Increase) Decrease in Inventories	(6)	-		-		(6)
(Increase) Decrease in Due From Other Governments (Increase) Decrease in Deferred Outflows OPEB	27 2	-		-		27 2
(Increase) Decrease in Deferred Outflows Pensions	5	-		-		5
Increase (Decrease) in Accounts Payable	68	-		-		68
Increase (Decrease) in Accrued Liabilities	-	-		-		-
Increase (Decrease) in Claims Payable Increase (Decrease) in OPEB Liability	(37)	70		44		114 (37)
Increase (Decrease) in Compensated Absences	29	-		-		29
Increase (Decrease) in Net Pension Liability	252	-		-		252
Increase (Decrease) in Deferred Inflows OPEB	54	-		-		54
Increase (Decrease) in Deferred Inflows Pensions	 (135)	 70		- 70		(135)
Total Adjustments	 534	 70		76		680
Net Cash Provided (Used) by Operating Activities	\$ 1,127	\$ (216)	\$	(16)	\$	895

## City of Kissimmee, Florida Statistical Section September 30, 2019

This part of the City of Kissimmee, Florida's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time

### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place

### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs

**Sources**: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant years.

### THIS PAGE INTENTIONALLY LEFT BLANK



### Schedule 1 City of Kissimmee, Florida

### NET POSITION BY COMPONENT (accrual basis of accounting) (dollar amounts are expressed in thousands)

### **Last Ten Fiscal Years**

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Governmental activities Net investment										
in capital assets	\$ 124,615	\$ 127,332	\$ 130,537	\$ 137,945	\$ 148,239	\$ 163,458	\$ 159,525	\$ 171,862	\$ 160,750	\$ 168,706
Restricted	14,574	16,573	17,963	14,019	12,220	16,865	20,474	21,469	26,878	32,621
Unrestricted	12,385	12,589	16,872	19,796	25,233	(5,079)	(3,698)	(2,528)	(4,692)	125
Total governmental activities net position	\$ 151,574	\$ 156,494	\$ 165,372	\$ 171,760	\$ 185,692	\$ 175,244	\$ 176,301	\$ 190,803	\$ 182,936	\$ 201,452
activities het position	ψ 131,374	ψ 130,434	ψ 105,572	Ψ 171,700	Ψ 100,002	Ψ 175,244	Ψ 170,301	ψ 130,003	Ψ 102,330	Ψ 201,432
Business-type activities Net investment										
in capital assets	\$ 30,997	\$ 31,091	\$ 34,488	\$ 37,374	\$ 41,655	\$ 42,959	\$ 42,126	\$ 43,725	\$ 49,095	\$ 49,355
Restricted	86	101	1,383	388	12	488	24	-	36	73
Unrestricted	4,564	4,896	2,842	3,549	4,509	1,858	2,996	1,879	1,874	3,277
Total business-type										
activities net position	\$ 35,647	\$ 36,088	\$ 38,713	\$ 41,311	\$ 46,176	\$ 45,305	\$ 45,146	\$ 45,604	\$ 51,005	\$ 52,705
Primary government Net investment										
in capital assets	\$ 155,612	\$ 158,423	\$ 165,025	\$ 175,319	\$ 189,894	\$ 206,417	\$ 201,651	\$ 215,587	\$ 209,845	\$ 218,061
Restricted	14,660	16,674	19,346	14,407	12,232	17,353	20,498	21,469	26,914	32,694
Unrestricted	16,949	17,485	19,714	23,345	29,742	(3,221)	(702)	(649)	(2,818)	3,402
Total primary government										
net position	\$ 187,221	\$ 192,582	\$ 204,085	\$ 213,071	\$ 231,868	\$ 220,549	\$ 221,447	\$ 236,407	\$ 233,941	\$ 254,157

### Schedule 2 City of Kissimmee, Florida

# CHANGES IN NET POSITION (accrual basis of accounting) (dollar amounts are expressed in thousands)

### **Last Ten Fiscal Years**

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Expenses										
Governmental activities:										
General government	\$ 27.460	\$ 29.095	\$ 29.314	\$ 32,203	\$ 34,892	\$ 32.649	\$ 38.386	\$ 37.622	\$ 38,402	\$ 41.436
Public safety	27,219	30.980	30.865	31,600	32,134	33.644	36.631	40.187	39,039	42,946
Physical environment	2.912	-	-	01,000	02,104	-	-	40,107	-	-12,0-10
Transportation	7.040	6.966	5.883	6.559	7.738	8,437	18.435	6.651	10.834	13.908
Economic environment	3.178	1,939	845	1.526	1.053	962	389	1,103	1.944	1,302
Culture/Recreation	6,031	4,778	5,924	5,430	5,499	4,255	8,360	7,534	7,659	3,940
Interest on long-term debt	1,259	1,307	1,520	1,332	1,352	1,499	3,028	2,620	2,791	2,854
Total governmental										
activities expenses	\$ 75,099	\$ 75,065	\$ 74,351	\$ 78,650	\$ 82,668	\$ 81,446	\$ 105,229	\$ 95,717	\$ 100,669	\$ 106,386
activities expenses	Ψ 10,000	Ψ 73,003	Ψ 74,001	Ψ 70,000	Ψ 02,000	Ψ 01,440	Ψ 103,223	Ψ 33,717	Ψ 100,003	Ψ 100,300
Business-type activities:										
Stormwater	\$ 3,030	\$ 3,085	\$ 3,312	\$ 3,409	\$ 3,546	\$ 3,725	\$ 4,029	\$ 3,998	\$ 4,633	\$ 4,941
Airport	1,009	1,060	1,181	1,248	1,231	1,425	2,160	2,497	1,564	1,707
Solid waste	3,506	3,856	3,855	3,773	4,107	4,288	4,436	4,497	4,559	5,131
Total business-type										
activities expenses	\$ 7,545	\$ 8,001	\$ 8,348	\$ 8,430	\$ 8,884	\$ 9,438	\$ 10,625	\$ 10,992	\$ 10,756	\$ 11,779
Total primary government										
net expenses	\$ 82,644	\$ 83,066	\$ 82,699	\$ 87,080	\$ 91,552	\$ 90,884	\$ 115,854	\$ 106,709	\$ 111,425	\$ 118,165
Program revenues Governmental activities: Charges for services - general government	\$ 12,176	\$ 16,193	\$ 18,328	\$ 18,661	\$ 21,352	\$ 21,837	\$ 21,855	\$ 22,162	\$ 22,737	\$ 25,376
Charges for services - public safety	8,062	7,587	8,349	10,255	8,136	6,567	8,373	8,574	10,223	11,071
Charges for services - all others	2,392	2,431	2,998	1,956	2,030	2,454	2,064	1,981	2,094	1,928
Operating grants and contributions	3,614	1,016	445	1,039	894	594	951	1,374	1,296	2,900
Capital grants and contributions	3,593	4,790	2,210	1,988	7,455	7,040	11,361	5,322	10,921	7,545
Total governmental activities										
program revenues	\$ 29,837	\$ 32,017	\$ 32,330	\$ 33,899	\$ 39,867	\$ 38,492	\$ 44,604	\$ 39,413	\$ 47,271	\$ 48,820
Business-type activities:										
Charges for services - stormwater	\$ 3,602	\$ 3,701	\$ 3,886	\$ 4,399	\$ 4,432	\$ 4,659	\$ 4,732	\$ 5,105	\$ 5,188	\$ 5,561
Charges for services - airport	859	856	878	824	925	844	856	868	932	875
Charges for services - solid waste	3,724	3,928	4,324	4,608	4,822	4,773	4,772	5,066	5,010	5,362
Operating grants and contributions	-	-	-	-	-	-	-	-	-	-
Capital grants and contributions	665	289	3,152	1,749	3,890	934	1,007	651	2,615	2,022
Total business-type activities	·	· ·			· ·					·
program revenues	\$ 8,850	\$ 8,774	\$ 12,240	\$ 11,580	\$ 14,069	\$ 11,210	\$ 11,367	\$ 11,690	\$ 13,745	\$ 13,820
Total primary government					,					
program revenues	\$ 38,687	\$ 40,791	\$ 44,570	\$ 45,479	\$ 53,936	\$ 49,702	\$ 55,971	\$ 51,103	\$ 61,016	\$ 62,640
Net (expense) / revenue										
Governmental activities	\$ (45,262)	\$ (43,048)	\$ (42,021)	\$ (44,751)	\$ (42,801)	\$ (42,954)	\$ (60,625)	\$ (56,304)	\$ (53,398)	\$ (57,566)
Business-type activities	1,305	773	3,892	3,150	5,185	1,772	742	698	2,989	2,041
Total primary government						· <del></del>		-		
net expense	\$ (43,957)	\$ (42,275)	\$ (38,129)	\$ (41,601)	\$ (37,616)	\$ (41,182)	\$ (59,883)	\$ (55,606)	\$ (50,409)	\$ (55,525)
F	+ (.1,501)	. ( :=,= : 0 )	. (55, .20)	. (,=01)	. (2.,2.0)	. (,.52)	. (22,230)	. (22,200)	. (22, 30)	. (***,****)

Continued next page

### Schedule 2 City of Kissimmee, Florida

### **CHANGES IN NET POSITION** (accrual basis of accounting)

(dollar amounts are expressed in thousands)

#### **Last Ten Fiscal Years**

-		2010		2011		2012		2013		2014		2015		2016		2017		2018		2019
General revenues and other																				
changes in net position																				
Governmental activities:																				
Property tax	\$	15,818	\$	12,175	\$	11,146	\$	11,085	\$	11,456	\$	11,756	\$	11,620	\$	12,275	\$	13,228	\$	14,608
Sales tax		8,473		8,832		9,135		9,601		10,420		11,106		11,885		12,412		5,318		5,434
Public service tax		6,439		5,755		6,480		6,389		6,572		6,556		6,703		6,892		6,979		7,024
Gas tax		2,375		2,284		2,397		2,634		2,581		2,582		2,773		2,657		2,811		2,831
Local option discretionary tax		-		-		-		-		-		-		-		-		7,986		8,144
State revenue sharing		1,521		1,597		1,672		1,838		2,517		2,564		2,339		2,579		2,735		2,914
Other Locally Assessed Utility Tax		-		-		-		-		-		-		-		-		-		1,650
Other taxes		1,274		2,069		2,262		2,389		2,032		2,257		2,738		2,872		3,109		1,914
Franchise fees (1)		143		142		133		141		140		159		165		154		179		184
Unrestricted intergovernmental																				
revenues		13,670		13,264		14,370		15,000		19,616		21,069		23,911		23,371		25,531		25,546
Investment income (loss)		180		90		920		178		138		233		418		688		881		2,448
Miscellaneous revenues		1,151		1,420		951		1,116		765		1,095		1,385		1,092		1,201		2,557
Gain on sale of capital assets		328		-		157		202		171		-		-		168		26		127
Transfers in (out)		180	_	340		1,276	_	566	_	325	_	651	_	780	_	1,212	_	669	_	701
Total governmental activities	\$	51,552	\$	47,968	\$	50,899	\$	51,139	\$	56,733	\$	60,028	\$	64,717	\$	66,372	\$	70,653	\$	76,082
Business-type activities:																				
Investment income (loss)	\$	13	\$	8	\$	9	\$	14	\$	5	\$	17	\$	24	\$	29	\$	45	\$	143
Miscellaneous revenues	φ	13	φ	0	Ψ	9	Ψ	14	Ψ	J	Ψ	17	φ	24	φ	29	Ψ	37	φ	48
Gain on sale of capital assets		-		-		-		-		_		-		48		27		52		169
Transfers in (out)		(180)		(340)		(1,276)		(566)		(325)		(651)		(780)		(1,212)		(669)		(701)
Transiers iii (out)	_	(100)	_	(340)	_	(1,270)	_	(300)	_	(323)	_	(031)	_	(700)	_	(1,212)	_	(009)	_	(701)
Total business-type activities	\$	(167)	\$	(332)	\$	(1,267)	\$	(552)	\$	(320)	\$	(634)	\$	(708)	\$	(1,156)	\$	(535)	\$	(341)
Total primary government	\$	51,385	\$	47,636	\$	49,632	\$	50,587	\$	56,413	\$	59,394	\$	64,009	\$	65,216	\$	70,118	\$	75,741
Change in net position																				
Governmental activities	\$	6,290	\$	4,920	\$	8,878	\$	6,388	\$	13,932	\$	17,074	\$	4,092	\$	10,068	\$	17,255	\$	18,516
Business-type activities		1,138	_	441	_	2,625	_	2,598	_	4,865	_	1,138	_	34	_	(458)	_	2,454	_	1,700
	\$	7,428	\$	5,361	\$	11,503	\$	8,986	\$	18,797	\$	18,212	\$	4,126	\$	9,610	\$	19,709	\$	20,216

<sup>(1)</sup> Franchise fees reported in charges for services in 2007 and 2008; however, clarification determined classification proper as general revenues in 2009; (2) During the fiscal year ended September 30, 2015, GASB Statement No. 68 was implemented resulting in adjustments to beginning net position. Periods prior to that fiscal year were not adjusted for these changes. (3) During the fiscal year ended September 30, 2014, a restatement of net position for governmental activities was reported due to changes in accounting principles and prior period adjustments. Periods prior to September 30, 2014 were not adjusted for these changes.
(4) During the fiscal year ended September 30, 2018, GASB Statement No. 75 was implemented resulting in adjustments to beginning net position. Periods prior to that fiscal year ended September 30, 2018, GASB Statement No. 75 was implemented resulting in adjustments to beginning net position. Periods prior to that fiscal year ended September 30, 2018, GASB Statement No. 75 was implemented resulting in adjustments to beginning net position.

year were not adjusted for these changes.

### Schedule 3 City of Kissimmee, Florida

## FUND BALANCES, GOVERNMENTAL FUNDS (modified accrual basis of accounting) (dollar amounts are expressed in thousands)

	 2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
General fund Reserved Unreserved	\$ - \$ -	- \$ -	- \$ -	- \$ -	- <b>\$</b>	- <b>\$</b>	- \$ -	- <b>\$</b>	- <b>\$</b>	
Nonspendable Restricted Assigned Unassigned	153 1,235 2,373 14,588	167 894 961 16,307	373 685 927 18,755	378 599 1,614 19,724	199 1,355 1,695 21,729	199 1,347 990 23,023	330 1,287 2,188 23,449	339 930 1,814 25,435	334 634 1,971 28,350	361 667 736 31,723
Total general fund	\$ 18,349 \$	18,329 \$	20,740 \$	22,315 \$	24,978 \$	25,559 \$	27,254 \$	28,518 \$	31,289 \$	33,487
All other governmental funds Reserved Unreserved (deficit), reported in: Special revenue funds Debt service funds Capital projects funds	\$ - \$ - - -	- <b>\$</b> - - -	- \$ - - -	- <b>\$</b> - - -	- \$ - - -	- \$ - -	- \$ - - -	- \$ - - -	- \$ - -	-
Nonspendable Restricted Assigned Unassigned	655 18,498 46 (4,762)	678 25,421 1,354 (3,712)	703 21,696 42 (1,435)	739 15,199 42 (1,435)	762 15,863 42 (527)	802 20,123 86 (1,005)	839 52,800 103 (1,397)	883 48,117 59 (816)	1,033 45,341 59 (400)	995 40,641 59 (981)
Total all other governmental funds	\$ 14,437 \$	23,741 \$	21,006 \$	14,545 \$	16,140 \$	20,006 \$	52,345 \$	48,243 \$	46,033 \$	40,714
Total fund balances all governmental funds	\$ 32,786 \$	42,070 \$	41,746 \$	36,860 \$	41,118 \$	45,565 \$	79,599 \$	76,761 \$	77,322 \$	74,201

Note: Fund balance not presented using GASB 34 revised classifications for periods prior to 2010 due to lack of information available to accurately report.

### Schedule 4 City of Kissimmee, Florida

## CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS (modified accrual basis of accounting) (dollar amounts are expressed in thousands)

		2010		2011		2012		2013		2014		2015	2016		2017	2018		2019
Revenues																		
Taxes	\$	29,789	\$	25,621	\$	25,586	\$	25,967	\$	27,032	\$	26,866 \$	28,398	\$	29,524 \$	31,276	\$	32,873
Special assessments 1 Impact fees 1		-		-		-		-		-		-	-		-	-		-
Permits, fees and		-		-		-		-		-		-	-		-	-		-
special assessments		4,053		4,523		5,047		4,218		2,276		3.702	3,452		5,252	5,674		5,167
Intergovernmental revenues		31.040		31.885		28,214		30.014		39,955		41,566	41.969		42,524	45,836		48.997
Charges for services		5,966		5,820		6.482		8,288		8,397		7,930	8.689		8.483	9.881		10.090
Fines and forfeitures		1,860		808		865		910		1,561		572	455		697	387		923
Investment income (loss)		158		76		909		157		137		211	390		643	823		2,277
Miscellaneous revenues		765		1,363		1,167		540		592		722	766		743	810		1,901
Total revenues	\$	73,631	\$	70,096	\$	68,270	\$	70,094	\$	79,950	\$	81,569 \$	84,119	\$	87,866 \$	94,687	\$	102,228
Expenditures																		
General government	\$	18,095	\$	16,765	\$	15,346	\$	16,136	\$	18,438	\$	16,524 \$	22,951	\$	23,576 \$	21,181	\$	24,413
Public safety		30,072		29,637		29,552		33,003		31,708		33,638	33,906		37,393	39,453		43,991
Physical environment		2,912		-		-		-		-		-	-		-	-		-
Transportation		7,646		9,353		7,056		8,113		16,184		13,239	10,803		10,017	10,691		11,972
Economic environment		2,789		1,735		641		1,322		1,067		757	429		899	1,943		1,302
Culture/Recreation		6,922		5,592		6,729		11,500		6,686		7,048	7,546		7,231	6,956		7,543
Debt service: Principal retirement		3,144		2.562		2,722		3,661		3,906		3,853	3.832		4,163	4,144		4,088
Interest and fiscal charges		1,259		1,307		1,520		1,332		1,352		1,498	2,246		2,764	2,939		2,991
Professional fees		97		106		- 1,020		- 1,002		- 1,002		-	438		17	13		24
Capital Outlay		8,038		6,210		6,461		2,615		6,784		1,450	6,504		10,778	14,058		15,391
Total expenditures	\$	80,974	\$	73,267	\$	70,027	\$	77,682	\$	86,125	\$	78,007 \$	88,655	\$	96,838 \$	101,378	\$	111,715
Excess of revenues																		
over (under) expenditures	\$	(7,343)	\$	(3,171)	\$	(1,757)	\$	(7,588)	\$	(6,175)	\$	3,562 \$	(4,536	) \$	(8,972) \$	(6,691)	\$	(9,487)
ever (under) experiences	Ψ	(1,040)	Ψ	(0,171)	Ψ	(1,707)	Ψ	(1,000)	Ψ	(0,170)	Ψ	0,002 ψ	(4,000	, Ψ	(0,072) ψ	(0,001)	Ψ	(0,401)
Other financing																		
sources (uses) Transfers in	\$	42.071	æ	30.961	e	9,862	œ	9,381	æ	7.218	æ	12,419 \$	51.835	æ	11,351 \$	10,224	æ	10.909
Transfers (out)	Φ	(40,241)	φ	(30,621)	Φ	(8,586)	Φ	(8,772)	Φ	(6,893)	φ	(11,751)	(50,716		(10,112)	(9,537)		(10,162)
Proceeds from sale of capital assets		780		(30,021)		157		202		508		110	147	,	165	126		219
Issuance of notes payable		26,492		28,215		-				9,600		3,875	42,930		4,730	6,220		5,400
Issuance of capital lease		,		,		_		1,891		-,		-	-		-	219		-
Issuance Premium		-		-		-		-		-		-	4,838		-	-		-
Payment to bond escrow agent		(9,455)		(16,100)		-		-		-		(3,768)	(10,464	)	-	-		-
Payment for current redemption		(7,355)		-		-		-		-		-	-		-	-		-
Total other financing sources (uses)	\$	12,292	\$	12,455	\$	1,433	\$	2,702	\$	10,433	\$	885 \$	38,570	\$	6,134 \$	7,252	\$	6,366
Net change in fund balances	\$	4,949	\$	9,284	\$	(324)	\$	(4,886)	\$	4,258	\$	4,447 \$	34,034	\$	(2,838) \$	561	\$	(3,121)
Debt service as a percentage of																		
non-capital expenditures		7.1%		6.6%		7.5%		8.4%		7.1%		8.3%	9.0%	<u> </u>	9.4%	9.2%		8.9%
	_																	

<sup>1</sup> Special Assessments and impact fees consolidated into "Permits, fees and special assessments" classification starting in 2009.

### Schedule 5 City of Kissimmee, Florida

## ASSESSED AND ACTUAL VALUE OF TAXABLE PROPERTY Last Ten Fiscal Years

(dollar amounts are expressed in thousands)

		Assessed Value	es .					
Fiscal Year	Real Property	Personal Property	Total	Less: Tax Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
2010	\$ 4,033,942	\$ 255,821	\$ 4,289,763	\$ 1,164,792	\$ 3,124,971	4.6253	\$ 3,124,971	137.274%
2011	3,018,690	231,486	3,250,176	848,389	2,401,787	4.6253	2,401,787	135.323%
2012	2,805,770	223,301	3,029,071	833,278	2,195,793	4.6253	2,195,793	137.949%
2013	2,776,988	469,255	3,246,243	1,071,233	2,175,010	4.6253	2,175,010	149.252%
2014	2,894,416	423,367	3,317,783	1,051,534	2,266,249	4.6253	2,266,249	146.400%
2015	3,046,246	430,402	3,476,648	1,057,067	2,419,581	4.6253	2,419,581	143.688%
2016	3,221,933	432,684	3,654,617	1,051,050	2,603,567	4.6253	2,603,567	140.370%
2017	3,672,184	565,323	4,237,507	1,261,016	2,976,491	4.6253	2,976,491	142.366%
2018	4,096,454	545,629	4,642,083	1,355,470	3,286,613	4.6253	3,286,613	141.242%
2019	4,576,175	657,682	5,233,857	1,555,998	3,677,859	4.6253	3,677,859	142.307%

**Source:** Osceola County Property Appraiser's Office.

**Note:** Property is reassessed each year by the Osceola County Property Appraiser. Property is assessed at

actual value, therefore the assessed values are equal to the actual values. Tax rates are per \$1,000 of

assessed valuation.

### Schedule 6 City of Kissimmee, Florida

## DIRECT AND OVERLAPPING PROPERTY TAX RATES Last Ten Fiscal Years

(per \$1,000 of Assessed Taxable Value)

		Osc	ceola County				
Fiscal Year	City of Kissimmee Florida	Government	Library	School Board	Okeechobee and Everglades Basins	South Florida Water Mgmt. Dist.	Total
2010	4.625	6.700	0.256	7.663	0.369	0.255	19.868
2011	4.625	6.700	0.257	7.600	0.369	0.255	19.806
2012	4.625	6.700	0.257	7.577	0.369	0.255	19.783
2013	4.625	6.700	0.257	7.454	0.253	0.176	19.465
2014	4.625	6.700	0.257	7.375	0.243	0.169	19.369
2015	4.625	6.700	0.257	7.261	0.227	0.158	19.228
2016	4.625	6.700	0.257	6.905	0.195	0.136	18.818
2017	4.625	6.700	0.257	6.905	0.195	0.136	18.818
2018	4.625	6.700	0.300	6.411	0.173	0.129	18.338
2019	4.625	6.700	0.300	6.240	0.164	0.115	18.144

**Source:** Osceola County Tax Collector's Office.

### Schedule 7 City of Kissimmee, Florida

## PROPERTY TAX LEVIES AND COLLECTIONS Last Ten Fiscal Years

(dollar amounts are expressed in thousands)

Fiscal Year	т	otal Tax Levy	Current Tax Ilections	Percent of Levy Collected	linquent Tax Ilections	otal Tax llections	Total Collections as a Percent of Current Levy
2010	\$	14,454	\$ 12,967	89.7%	\$ 1,460	\$ 14,427	99.8%
2011		11,109	9,684	87.2%	963	10,647	95.8%
2012		10,156	9,642	94.9%	72	9,714	95.6%
2013		10,060	9,357	93.0%	394	9,751	96.9%
2014		10,496	9,629	91.7%	516	10,145	96.7%
2015		11,191	10,470	93.6%	419	10,889	97.3%
2016		12,048	11,191	92.9%	429	11,620	96.4%
2017		12,732	11,937	93.8%	338	12,275	96.4%
2018		13,720	12,617	92.0%	611	13,228	96.4%
2019		15,143	14,140	93.4%	467	14,607	96.5%

**Souce:** Osceola County Tax Collector's Office.

### Schedule 8 City of Kissimmee, Florida

### PRINCIPAL PROPERTY TAXPAYERS **Current Year and Nine Years Ago** (dollar amounts are expressed in thousands)

			 Fiscal Ye	ar 2018 / 2019 (	a)	_	Fiscal Yea	ır 2009 / 2010 (	b)
Property Description	Use	Taxpayer	Taxable Value	Percent of Total Taxable Value	Rank		Taxable Value	Percent of Total Taxable Value	Rank
Local hospital	Medical care	Osceola Regional Hospital, Inc.	\$ 101,646	25.19%	1	\$	81,916	26.36%	1
Apartment complex	Rentals	LSREF3 Bravo LLC	47,587	11.79%	2			-	
Apartment complex	Rentals	Lake Tivoli LLC	43,419	10.76%	3		-	-	
Apartment complex	Rentals	FL Arrow Ridge LLC	40,210	9.96%	4		-	-	
Apartment complex	Rentals	Continental 330 Fund LLC	36,783	9.12%	5		-	-	
Retail store	Merchandising	Loop West LLC	36,068	8.94%	6		34,394	11.07%	4
Apartment complex	Rentals	Alliance HTFL Ltd Partnership	28,034	6.95%	7		20,330	6.54%	7
Apartment complex	Rentals	Goldelm at Valencia LLC	27,528	6.82%	8		-	-	
Apartment complex	Rentals	Vineland Investment Partners	22,798	5.65%	9		-	-	
Retail store	Merchandising	Wal-Mart Stores, Inc.	19,447	4.82%	10		29,949	-	5
Condominiums	Timeshare sales	Oak Plantation Realty Partners	-	-			38,620	12.43%	2
Retail store	Communications	Embarq / Sprint Florida	-	-			22,015	7.08%	6
Condominiums	Rentals	G&I Vineyards LLC	-	-			32,207	10.36%	3
Apartment complex	Rentals	Dalcor Reef Club Apartments	-	-			17,566	5.65%	8
Apartment complex	Rentals	Fountainhead Phase I, Inc.	-	-			16,948	5.45%	9
Apartment complex	Rentals	MPG Osceola Ltd	 -				16,856	5.42%	10
		Totals	\$ 403,520	100.00%		\$	310,801	90.36%	

(a) The fiscal year ended September 30, 2019 tax levy is based on the 2018 taxable value.(b) The fiscal year ended September 30, 2010 tax levy is based on the 2009 taxable value.

Source: Osceola County Property Appraiser's Office.

### Schedule 9 City of Kissimmee, Florida

### RATIOS OF OUTSTANDING DEBT BY TYPE Last Ten Fiscal Years

(dollar amounts of debt are expressed in thousands)

			Gove	rnn	nental Activities	<b>,</b>			В	siness-type Activities					
Fiscal Year	-	Tax Revenue Bonds	Sales Tax Revenue Notes		Commerical Notes		ovenant Revenue Notes	Capital Leases		Capital Leases	Total Primary Government	ı	City of Kissimmee Personal Income	Percentage of Personal Income	Per Capita
2010	\$	369	\$ 18,580	\$	- 1	\$	20,381	\$ 204	\$	-	\$ 39,534	\$	1,272,818	3.1%	0.65
2011		343	25,635		-		22,974	135		730	49,817		1,253,989	4.0%	0.83
2012		315	24,565		-		21,778	62		587	47,307		1,727,192	2.7%	0.76
2013		287	22,935		-		20,378	1,707		441	45,748		1,799,661	2.5%	0.72
2014		256	30,835		-		18,928	1,338		292	51,649		1,874,438	2.8%	0.80
2015		224	28,780		-		17,882	963		141	47,990		1,958,685	2.5%	0.72
2016		47,508	26,630		-		6,945	582		-	81,665		2,032,013	3.8%	1.14
2017		46,161	24,390		4,730		6,595	195		-	82,071		2,092,934	3.5%	1.04
2018		44,778	22,065		10,950		6,235	177		-	84,205		2,141,987	3.9%	1.18
2019		43,358	19,655		16,350		5,855	138		-	85,356		2,232,608	3.6%	1.09

**Sources:** Population and personal income data from University of Florida, Bureau of Economics and Business Research published August 2014. Annual increases for CPI of 3%.

**Notes:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

**Debt limitation:** There are no legal debt limits for Florida municipalities.

### Schedule 10 City of Kissimmee, Florida

### DIRECT AND OVERLAPPING GOVERNMENTAL DEBT September 30, 2019

(dollar amounts are expressed in thousands)

Taxing District		Net Debt Itstanding	Estimated Overlapping (1)	City	's Share of Debt
Osceola County School District					
State School Bonds:					
Series 2010A	\$	365	11.9%	\$	43
Series 2011ARFD	•	580	11.9%	*	69
Series 2014A		1,123	11.9%		134
Series 2014B		25	11.9%		3
Series 2017ARFD		831	11.9%		99
District Revenue Bonds:					
Sales Tax Revenue Bonds, Series 2015		23,182	11.9%		2,759
Sales Tax Revenue Bonds, Series 2017		14,105	11.9%		1,678
Capital Sales Tax Revenue Bonds, Series					
2017		81,530	11.9%		9,702
Certificates of Participation:					
Series 2009A		7,615	11.9%		906
Series 2013A		30,190	11.9%		3,593
Series 2014A		3,605	11.9%		429
Series 2015A		5,750	11.9%		684
Series 2017A		55,310	11.9%		6,582
Qualified School Construction Bonds:		,			-,
Series 2010A		40,500	11.9%		4,820
Education Benefit Districts:		-,			,-
Bellalago Benefit District		8,650	11.9%		1,029
Total Osceola County School District		273,361	11.9%		32,530
Total Osceola County Concor District		270,001	11.570		02,000
Osceola County		7.045	40.00/		000
Limited General Obligation Debt, Series 2006		7,045	12.9%		909
Environmental Land, Series 2010		12,865	12.9%		1,660
Total Osceola County		19,910	12.9%		2,568
Total Overlapping Debt	\$	293,271		\$	35,098
Total Direct Governmental Activities Debt	\$	85,356	100.0%		85,356
Total Direct and Overlapping Debt	\$	378,627		\$	120,454

Sources: Osceola County Finance Department.

City of Kissimmee Finance Department.

Osceola County School Board Finance Department.

Note:

Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Kissimmee, Florida. This process recognizes that when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) Allocated on the basis of assessed values used for the purpose of ad valorem taxation.

### Schedule 11 City of Kissimmee, Florida

## PLEDGED REVENUE COVERAGE Last Ten Fiscal Years

(dollar amounts are expressed in thousands)

	Exc	ise Tax	Revenu	e Bond	s			Sale	s Tax Rev	enue l	Bonds	
		Debt	Service	Requir	ements			Del	ot Service	Requi	rements	
Fiscal Year	ise Tax venues	Pri	ncipal	Int	terest	Coverage	 les Tax venues	Pı	rincipal	ln	terest	Coverage
2010	\$ 177	\$	25	\$	20	3.93	\$ 4,980	\$	1,336	\$	533	2.66
2011	200		26		18	4.55	4,385		1,305		575	2.66
2012	195		27		17	4.43	5,408		1,070		676	3.10
2013	166		29		16	3.69	4,759		1,630		676	2.06
2014	211		31		14	4.69	6,211		1,700		742	2.54
2015	176		32		13	3.91	6,642		2,055		859	2.28
2016	301		34		12	4.37	7,102		2,150		803	2.41
2017	292		36		10	6.35	7,408		2,240		743	2.48
2018	271		37		8	6.02	6,715		2,325		728	2.20
2019	266		39		6	5.91	8,144		2,410		671	2.64

<sup>(1)</sup> Pledged revenues are half-cent sales tax, public service taxes, and communication services taxes; however, debt service paid from local option sales tax, CRA fund, Mobility Fund, and gas taxes.

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

**Source:** City of Kissimmee Finance Department.

Continued on next page

Tax Revenue Bonds (1)

### Debt Service Requirements

Fiscal Year			Pr	incipal	lr	nterest	Coverage
2010	\$	_	\$	_	\$	_	_
2011	•	_	•	_	•	-	-
2012		_		_		_	_
2013		-		-		-	-
2014		-		-		-	-
2015		-		-		-	-
2016		11,487		450		1,199	6.97
2017		11,897		1,150		1,813	4.02
2018		10,727		1,185		1,779	3.62
2019		12,458		1,220		1,739	4.21

### Schedule 12 City of Kissimmee, Florida

## DEMOGRAPHIC AND ECONOMIC STATISTICS Last Ten Fiscal Years

Fiscal Year	Population (1)	Per Capita Personal Income (2)		Personal ncome (2)	School Enrollment (3)	Unemployment Rate (4)		
2010	59,682	\$	20,797	\$ 1,272,818	53,140	11.9%		
2011	60,375		20,770	1,253,989	54,167	10.3%		
2012	62,322		27,714	1,727,192	55,922	8.4%		
2013	63,662		28,269	1,799,661	57,639	6.6%		
2014	64,365		29,122	1,874,438	58,851	5.3%		
2015	66,592		29,413	1,958,685	64,689	5.5%		
2016	68,401		29,707	2,032,013	62,648	4.8%		
2017	69,962		29,915	2,092,934	65,179	3.6%		
2018	72,163		30,125	2,141,987	67,796	3.2%		
2019	74,800		30,336	2,232,608	69,114	3.2%		

#### Sources:

- (1) U.S. Census of Population and Housing. University of Florida, Bureau of Economic and Business Research, "Florida Statistical Abstract".
- (2) U.S. Department of Commerce, Bureau of Economic Analysis, Regional Economic Information System.

  The actual per capita personal income is for Osceola County. The per capita figures are multiplied by the population to determine the total personal income.
- (3) Osceola County School Board. (Enrollment is determined in February of each year at the conclusion of the full-time equivalent survey period) http://www.osceolaschools.net/departments/businessfiscalservices/budget/f\_t\_e\_enrollment/
- (4) Florida Agency for Workforce Innovation, Labor Market Statistics, Local Area Unemployment Statistics Program, in cooperation with the U.S. Department of Labor, Bureau of Labor Statistics. Orlando-Kissimmee (Lake, Orange, Osceola & Seminole) http://www.labormarketinfo.com/library/laus/MSAs/LFSoct2.xls

### Schedule 13 City of Kissimmee, Florida

## PRINCIPAL EMPLOYERS <sup>1</sup> Current Year and Nine Years Ago

		Fiscal Y	ear 2018 / 2019	(1)	Fiscal Year 2009 / 2010				
Employer	Business	Employees	Percent of Total City Employment	Percent of Total City Employees Employment Rank					
Osceola County School District	Education	8,332	11.14%	1	6,425	10.50%	1		
Walt Disney Company	Entertainment	3.700	4.95%	2	3.700	6.05%	2		
Walmart Stores	Retail	3.370	4.51%	3	2,730	4.46%	3		
Publix Supermarkets	Retail	1.838	2.46%	4	1.350	2.31%	7		
Florida Hospital - Celebration	Healthcare	1.626	2.17%	5	1.300	2.12%	8		
Gaylord Palms Resort	Resort	1,625	2.17%	6	1,445	2.36%	5		
Osceola County Government Osceola Regional Medical	Government	1,442	1.93%	7	1,529	2.50%	4		
Center	Healthcare	1,357	1.81%	8	1,357	2.22%	6		
Valencia Community College	Education	975	1.30%	9	´ -				
Omni ChampionsGate Resort	Resort	908	1.21%	10	-				
McLane/Suneast	Distribution	-	-		900	1.47%	9		
City of Kissimmee	Government				646	1.06%	10		
Total		25,173	•		21,382	•			

Sources: (1) Osceola County Office of Economic Development

Schedule 14 City of Kissimmee, Florida

### FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION / PROGRAM **Last Ten Fiscal Years**

	Full-time Equivalent Employees as of September 30									
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
General government										
Central Services	36	31	28	34	35	35	32	35	35	40
City Attorney	3	3	3	3	4	5	5	5	5	5
City Commission	5	5	5	5	5	5	5	5	5	5
City Manager	12	12	14	14	14	14	13	13	13	13
Finance	10	10	12	12	12	13	12	13	13	13
Personnel	8	8	8	8	8	8	12	10	10	9
Public safety										
Fire	102	102	105	105	105	105	106	112	112	113
Police	204	198	198	199	201	204	208	208	210	227
Law Enforcement Grant	3	3	3	3	3	3	3	3	3	3
School Crossing Guard	21	21	11	11	11	11	11	-	-	-
Physical environment										
Public Works	40	39	37	38	40	40	40	39	40	41
Sanitation	27	26	24	26	26	26	26	27	27	27
Stormwater	29	29	30	30	34	33	34	34	36	36
<u>Transportation</u>										
Airport	7	8	7	8	8	8	8	8	8	8
Local Option Gas Tax	10	10	10	12	10	10	12	12	12	12
Economic Environment										
Development Services	26	23	21	23	23	24	31	33	33	33
Community Development										
Blk Grant	2	2	2	2	2	2	2	2	2	2
Culture / Recreation										
Parks & Recreation	68	66	80	78	80	82	85	69	67	68
Civic Center	14	13	-	-	-	-	-	-	-	
Total	627	609	598	611	621	628	645	628	631	655

**Source:** City of Kissimmee Office of Management and Budget. Budgeted full-time equivalents.

Public Safety: Police - 20 auxillary officers (unpaid positions) have been excluded.

### Schedule 15 City of Kissimmee, Florida

## OPERATING INDICATORS BY FUNCTION/PROGRAM Last Ten Fiscal Years

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Building Inspections										
Building permits issued	2,133	2,855	3,335	2,964	4,099	4,206	4,371	5,894	7,855	5,374
Law Enforcement										
Physical arrests	2,098	2,484	2,379	2,221	2,498	1,964	1,848	2,022	2,160	2,262
Traffic and parking violations	17,602	13,680	15,092	14,499	11,613	11,390	9,603	11,225	7,449	7,083
Fire										
Emergency responses	9,550	10,285	10,746	11,273	11,875	12,191	12,879	13,394	13,322	13,817
Fire incidents	238	264	261	257	244	226	274	334	273	231
Emergency medical services incidents	7,961	8,709	8,979	9,553	9,863	10,194	10,547	10,988	10,562	11,113
Fire safety inspections	700	914	878	740	995	888	968	1,326	1,345	1,193
Fire plan reviews	586	760	780	760	871	1,065	1,041	1,002	889	853
Other Public Works										
Street resurfacing (tons of asphalt)	3,091	1,369	681	3,013	3,582	5,134	_	1,524	3,067	1,524
Other street repairs (tons of asphalt) 1	149	96	50,138	40,104	193	109	175	107	96	119

**Note**: Indicators are not currently available for the general government and culture/recreation functions.

Source: Various City Departments.

In FY 2016, there was no street resurfacing done by the City. All resurfacing was done by the Florida Department of Transportation.

<sup>(1)</sup> In FY 2012 and 2013, microsurfacing utilized sq. yd measurement replacing tons of asphalt measurement.

Schedule 16 City of Kissimmee, Florida

## CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM Last Ten Fiscal Years

-	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Transportation										
Miles of streets (lane miles)	317	342	342	342	342	486	352	352	356	358
Refuse collection trucks	17	17	17	17	16	16	16	17	18	18
Other public works										
Traffic signals	48	52	52	52	52	52	52	52	52	50
Highways (miles)	63	17	17	17	17	15	8	8	8	8
Public Safety										
Fire stations	4	4	4	4	4	4	4	4	4	4
Police stations	1	1	1	1	1	1	1	1	1	1
Patrol units:										
Marked vehicles	109	120	126	126	131	118	120	127	140	147
Motorcycles	6	4	6	6	6	3	3	3	3	7
Parks and Recreation										
Park acreage	833	833	835	832	832	832	832	885	885	885
Number of regional parks	2	2	2	2	2	2	2	2	2	2
Number of large urban parks	1	1	1	1	1	1	1	1	1	1
Number of community parks	3	3	3	7	7	7	7	7	7	7
Number of neighborhood parks	11	11	12	8	8	8	8	8	8	8
Number of special use parks	5	5	5	5	5	5	5	5	5	5

Source: Various City Departments.

## **COMPLIANCE SECTION**

### **PURVIS GRAY**

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of the City Commission City of Kissimmee Kissimmee, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Kissimmee, Florida (the City) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated April 10, 2020.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando purvisgray.com

The Honorable Mayor and Members of the City Commission City of Kissimmee Kissimmee, Florida

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

April 10, 2020 Ocala, Florida

### **PURVIS GRAY**

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

The Honorable Mayor and Members of the City Commission City of Kissimmee Kissimmee, Florida

### Report on Compliance for Each Major Federal Program and State Project

We have audited the City of Kissimmee (the City) compliance with the types of compliance requirements described in the OMB *Compliance Supplement*, and the requirements described in the Department of Financial Services, State Projects *Compliance Supplement*, that could have a direct and material effect on each of the City's major federal programs and state projects for the year ended September 30, 2019. The City's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards and state projects applicable to its federal programs and state projects.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the Department of Financial Services, State Projects *Compliance Supplement*. Those standards and the Uniform Guidance and State Compliance Supplement require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or the state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and major state project. However, our audit does not provide a legal determination of the City's compliance.

#### **CERTIFIED PUBLIC ACCOUNTANTS**

Gainesville | Ocala | Tallahassee | Sarasota | Orlando purvisgray.com

The Honorable Mayor and Members of the City Commission City of Kissimmee Kissimmee, Florida

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

#### **Opinion on Each Major Federal Program and State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2019.

#### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program or state project and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, non-compliance with a type of compliance requirement of a federal program or state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material non-compliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exit that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

April 10, 2020 Ocala, Florida

## CITY OF KISSIMMEE, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE For the year ended September 30, 2019

Agency/Program	CFDA#	Grant #	Federal Expenditures	Through to Subrecipients	
LLS Department of Agriculture Natural Decourage Consequation Service	10.923	NR184209XXXXC041	¢ 1,092,290	\$ -	
U.S. Department of Agriculture Natural Resources Conservation Service  Total U.S. Department of Agriculture Natural Resources Conservation Service	10.923	NR 104209AAAAC041	\$ 1,982,280 1,982,280	Φ -	
U.S. Department of Housing and Urban Development					
CDBG - Entitlement Grants Cluster					
Community Development Block Grant 2018	14.218	B-18-MC-12-0051	382,929	208,618	
Community Development Block Grant 2017	14.218	B-17-MC-12-0051	57		
Community Development Block Grant 2016	14.218	B-16-MC-12-0051	4,500		
Community Development Block Grant 2015	14.218	B-15-MC-12-0051	23,703		
Community Development Block Grant 2013	14.218	B-13-MC-12-0051	5		
Community Development Block Grant 2010	14.218	B-10-MC-12-0051	600		
Subtotal			411,794	208,618	
CDBG - State Administered Grants Cluster	44.000	D 44 MM 40 0040	101.105		
(HERA) Neighborhood Stabilization Program III	14.228	B-11-MN-12-0012	124,135		
Subtotal			124,135		
Home Investment Partnerships Program					
Home Investment Partnerships Program 2016	14.239		202,215	15,086	
Home Investment Partnerships Program 2017	14.239		193,252		
Home Investment Partnerships Program 2018	14.239		18,963		
Subtotal			414,430	15,086	
Total U.S. Department of Housing and Urban Development			950,358	223,704	
U.S. Department of Justice					
Passed through the Florida Office of the Attorney General					
Victims of Crime Act	16.575	VOCA2018-00106	51,720		
Edward Byrne Memorial Justice Assistance Grant(JAG)	16.592	JAG 2017-DJ-BX-0926	34,833		
Bulletproof Vest Partnership	16.607	None	19,869		
Total U.S. Department of Justice			106,422		
U.S. Department of Transportation					
Highway Planning and Construction Cluster					
Passed through the Florida Department of Transportation					
Central Avenue Corridor Study	20.205	437932-1-18.01/GOB47	56,644		
Shingle Creek Regional Trail North, Phase 2A	20.205	430225-8-58.68-01/G0l63	84,904		
R-O-W West Oak Street Intersection at John Young Parkway	20.205	434916-1-48-01/G0I40	1,455,714		
Shingle Creek Trail, Sequence II	20.205	430225-1-38-90/AQQ79	235,214		
Toho-Valencia Trail II, Along Us 192/Mill Slough To Valencia College	20.205	439084-1-38-01/G1084	98,474		
Total Highway Planning and Construction Cluster			1,930,949		
Total U.S. Department of Transportation			1,930,949		
U.S. Department of Homeland Security/FEMA					
Passed through the Florida Division of Emergency Management:					
Public Assistance - Hurricane Irma	97.036	-PA-00-06-59-01-232	1,824,770		
Total U.S. Department of Homeland Security/FEMA			1,824,770		
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 6,794,779	\$ 223,704	

Continued

#### CITY OF KISSIMMEE, FLORIDA

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND

#### STATE FINANCIAL ASSISTANCE - Continued

For the year ended September 30, 2019

			State		Through to	
Agency/State Project	CSFA#	Grant #	Expenditures		Subrecipients	
Florida Housing Finance Corporation						
State Housing Initiatives Partnership Program (SHIP) 2018	40.901		\$ 12,	222	\$	-
State Housing Initiatives Partnership Program (SHIP) 2017	40.901		117,	245		
State Housing Initiatives Partnership Program (SHIP) 2016	40.901		165,	149		
State Housing Initiatives Partnership Program (SHIP) 2015	40.901		52,	597		
State Housing Initiatives Partnership Program (SHIP) 2013	40.901			50		
Total Florida Housing Finance Corporation			347,	264		
Florida Department of Transportation						
Shingle Creek Regional Trail, Non-motorized, South Phase 1B	55.038	439879-1-54-01/G0N67	1,932,	329		
Taxiway Echo Extension (24 End) - Design	55.004	438441-1-94-01/GOJ80	1,	600		
Airport Security Improvement Design	55.004	438442-1-94-01/G0Y05	14,	944		
Subtotal			16,	544		
Total Florida Department of Transportation			1,948,	873		
Florida Department of Health						
Passed through Osceola County Emergency Services						
Emergency Medical Services County Grant	64.003	C7049	16,	496		
Total Florida Department of Health				496		
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			\$ 2,312,	632	\$	
TOTAL EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE			\$ 9,107,·	412	\$	223,704

#### NOTE 1 Basis of Presentation

The Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal and state grant activity of the City of Kissimmee, Florida, and is presented on the modified accrual basis of accounting.

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); and Chapter 10.550 Rules of the Auditor General. Therefore, amounts presented in this schedule may differ from amounts presented in, or used in, the preparation of the basic financial statements.

#### NOTE 2 Indirect Cost Rate

The City of Kissimmee has elected not to use the de minimis indirect cost rate allowed under the OMB Uniform Guidance.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS – FEDERAL AWARD PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS CITY OF KISSIMMEE YEAR ENDED SEPTEMBER 30, 2019

#### 1. Summary of Audit Results

1. Type of Audit Report Issued on Financial Statements

**Unmodified Opinion** 

II. Internal Control Over Financial Reporting

The Audit disclosed no significant deficiencies or material weaknesses in internal control.

**III.** Non-Compliance Material to Audited Financial Statements

Audit disclosed no material instances of non-compliance.

IV. Significant Deficiencies and/or Material Weaknesses in Internal Control over Major Federal Award Programs and State Financial Assistance Projects

Audit disclosed no material instances and/or significant deficiencies of non-compliance.

V. Type of Audit Report Issued on Compliance with Requirements Applicable to Major Federal Awards Programs and State Financial Assistance Projects

**Unmodified Opinion** 

VI. Major Federal Programs and Major State Financial Assistance Projects

#### Federal Programs:

- U.S. Department of Agriculture
  - Emergency Watershed Protection Program CFDA 10.923
- U.S. Department of Transportation
  - Florida Department of Transportation
    - ► Highway Planning and Construction Cluster CFDA 20.205
- U.S. Department of Homeland Security/FEMA
  - Florida Department of Emergency Management
    - ▶ Disaster Grants Public Assistance (Presidentially Declared Disaster) CFDA 97.036

#### State Assistance Projects:

- State of Florida Department of Transportation:
  - Transportation System Operations CSFA No. 55.038

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS – FEDERAL AWARD PROGRAMS AND STATE FINANCIAL ASSISTANCE PROJECTS CITY OF KISSIMMEE YEAR ENDED SEPTEMBER 30, 2019

## VII. Dollar Threshold Used to Distinguish Between Type A and Type B Federal Programs/State Assistance Projects

\$750,000 for Federal Programs and State Awards

#### VIII. Auditee Qualification as Low-Risk Auditee

The auditee does qualify as a low-risk auditee per the criteria set forth in Section .530 of the Uniform Guidance. This does not apply to state financial assistance projects.

## 2. <u>Findings Related to the Financial Statements Required to be Reported Under Generally Accepted</u> *Government Auditing Standards* (GAGAS)

Noted no current year recommendations.

#### 3. Findings and Questioned Costs for Major Federal Programs and State Financial Assistance Projects

Noted no current year recommendations.

#### 4. **Prior Audit Findings**

Noted that all prior year recommendations have been addressed.

## **PURVIS GRAY**

#### **MANAGEMENT LETTER**

The Honorable Mayor and Members of the City Commission City of Kissimmee Kissimmee, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Kissimmee, Florida (the City) as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated April 10, 2020.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with the American Institute of Certified Public Accountants *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated April 10, 2020, should be considered in conjunction with this Management Letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. See 2018-1.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City was established

#### **CERTIFIED PUBLIC ACCOUNTANTS**

Gainesville | Ocala | Tallahassee | Sarasota | Orlando purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants
An Independent Member of the BDO Alliance USA.

The Honorable Mayor and Members of the City Commission City of Kissimmee
Kissimmee, Florida

#### MANAGEMENT LETTER

in 1907 and incorporated in 1937, under the legal authority of the Laws of Florida 18623. The Kissimmee Community Redevelopment Agency is considered a blended component unit and was established pursuant to Chapter 163 of the Florida Statutes. The three pension plans are not considered component units since they are not legally separate entities.

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. Please see the attached Management Letter Comments.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate non-compliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies and pass-through entities, the Mayor and City Commission Members, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

April 10, 2020 Ocala, Florida

## **PURVIS GRAY**

#### MANAGEMENT LETTER COMMENTS

Honorable Mayor and Members of the City Commission City of Kissimmee Kissimmee, Florida

During the course of our audit, the following items came to our attention. We offer this comment and recommendation to improve the financial management of the City of Kissimmee, Florida (the City):

#### **Current Year Comments and Recommendations**

#### 2019-01 Period End Closing Routine for Financial Reporting

For the past several years the City's Comprehensive Annual Financial Report (CAFR) has been issued in late March or sometimes early April, a full 6 months after year-end, which is an indication that the City's monthly and year-end closing routines are not functioning as intended. Accurate and timely financial reporting is dependent upon regular and timely monthly and year-end closing routine procedures. This includes timely reconciliations and analysis of key financial statement accounts to facilitate interim and year-end financial reporting.

During the course of our audit process, we identified several areas where reconciliations were incomplete, requiring journal entries to accurately report year-end financial information, including entries related to capital assets, grants, and pension accounting.

Below are the major areas requiring attention during the course of the audit that are related to year-end closing routines:

- Capital Assets The City now keeps its detailed property records in Excel as the result of a physical inventory and adjustment of old balances maintained in the current financial system that had become out of date. There were delays in updating the Excel worksheets for additions and deletions during the year with appropriate reconciliation back to general ledger control accounts and recording of depreciation. This created delays in the closing process and CAFR preparation and should ideally be done monthly or quarterly to avoid unnecessary year-end work load and adjustments. Additionally, the City is working towards implementing a new ERP system in the near future and should target the Capital Asset module for early implementation because maintaining these records in Excel is suboptimal.
- Grant Management and Schedule of Expenditures of Financial Assistance (SEFA) Preparation Multiple adjustments and changes were needed to both the SEFA and grant accounts in order to properly report and present grants. Additionally, grant reimbursement requests for several grants were not timely filed with the grantors, leaving the City out of pocket for the grant costs for extended

#### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando purvisgray.com

The Honorable Members of the City Council City of Ocala Ocala, Florida

#### MANAGEMENT LETTER COMMENTS

periods of time. Most of these issues appear to be the result of decentralized grants management, whereby the grant is actually administered by the various implementing departments, with inadequate communication between the department and the grant accountant in the finance and accounting department. We recommend that the City review the communication channels between the implementing department and the grant accountant so the books and records and grantor billings can be kept current and ready for financial reporting.

- Pension Accounting During the audit, we noted some differences between investments from the pension statements and balances recorded in the general ledger, which resulted in additional entries being made at year-end. We attribute this to the fact that one person appears to be summarizing and recording all of the pension investment statement activity without anyone reviewing the work. We recommend that the pension worksheets used for recording in the general ledger be reviewed by someone other than the preparer during interim and at year-end.
- Interim Financial Reporting Interim financial reporting can assist in both the year-end and monthly closing procedures because it requires all accounting information to be up to date and reconciled. We believe that the City would benefit from interim financial statement reporting for the City's major funds. We recommend that management continue to evaluate the ability to produce and distribute interim financial statements from the existing financial system and plan for this in the new ERP system, which could assist in timelier reporting at year-end.

In summary, we recommend management review their monthly and year-end close processes over the above and all other areas to ensure timely reporting and preparation of the year-end financial statements. After this initial review has been completed with changes implemented we would expect these efforts to benefit the City for many years.

#### **Prior Year Comment and Recommendations Remaining**

#### **2018-1 Central Services and Airport Rates**

During our 2018 audit, we noted both cash reserves for central services and airport have decreased significantly after being relatively consistent over the prior years. The cause of the cash depletion appears to be different in each fund; for the airport fund, it is matching grant proceeds, and for central services fund, it is likely using older rates that have not been updated recently. Each fund needs to have applicable reserves for operation and/or matching.

Update: It was observed that the City was in the process of completing a rate study for Central Services and had recently hired an Airport Director.

Therefore, we further recommend the City continue to complete the rates study and monitor the progress of both funds to ensure each fund's financial health.

April 10, 2020 Ocala, Florida

## **PURVIS GRAY**

## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Mayor and Members of the City Commission City of Kissimmee
Kissimmee, Florida

We have examined the City of Kissimmee, Florida's (the City) compliance with Section 218.415, Florida Statutes, as of and for the year ended September 30, 2019, as required by Section 10.556 (10)(a), Rules of the Auditor General. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination of the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies and pass-through entities, the Mayor and City Commission Members, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

April 10, 2020 Ocala, Florida

CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando purvisgray.com

## SSIMME Pounded 1889

### CITY OF KISSIMMEE

#### Finance Department

101 Church Street . Kissimmee, Florida 34741-5054 . Phone 407-518-2210 . FAX 407-518-2208

April 14, 2020

City of Kissimmee City Commission 101 Church Street Kissimmee, Florida 34741-5054

Re: Response to Auditor's Management Letter Comments

Dear Ladies and Gentlemen:

The following is the response to the independent auditor's management letter for the Auditor Comments:

#### 2019-1 Period End Closing Routine for Financial Reporting

#### Management's Response

As the City transitions to its new financial accounting software suite in the next year, monthly closings and timely reporting will become a requirement via the new software platform. In addition, staff has already determined that the capital assets will be reconciled on a quarterly basis as opposed to the current annual basis. With regard to grants, comprehensive training will be provided to the Finance staff to ensure that all parties have a thorough understanding of the requirements of the Schedule of Expenditures of Financial Assistance (SEFA). While staff would like to move the completion of the audit and the Comprehensive Annual Financial Report (CAFR) earlier into March, that might not be possible since the go-live date for the new accounting software is in March of next year as well. These competing deadlines will involve the same members of the Finance team; however, staff will work towards improving that deadline over the next two years.

#### **Prior Year Comment and Recommendations**

#### 2018-1 Central Services and Airport Rates

#### Management's Response

The City has been working with a consulting firm that is an expert in the field of fleet operations. This consultant is reviewing the City's controls, rates, costs and processes for billing. City staff will evaluate the recommendations in the consultant's final report and will begin making the necessary changes to ensure the financial sustainability of the fleet operation.

The City recently hired a new Airport Director that has a significant amount of experience with airport economic development efforts. In addition, he has already begun to review the rent structure associated with all of the leased properties at the Airport. Lastly, the City will continue to evaluate all

grant opportunities to ensure that funding for the ongoing operations of the Airport will take priority over the use of monies for matching grant funds.

Respectfully Submitted,

Amy S. Ady Finance Director

any S. ady

Cc: Purvis Gray & Company Auditor General, State of Florida